# Local Comprehensive Plans Certification Report

# City of Edgewood Comprehensive Plan

April 24, 2025



The Puget Sound Regional Council conducted a certification review of the City of Edgewood comprehensive plan. Edgewood adopted their 2024 comprehensive plan update on December 10, 2024. PSRC staff provided comments on the draft plan in November 2024 to inform the final plan adopted by the city.

This document is organized into two primary parts: a statement of certification and any applicable conditions to certification; and a discussion of conformity with the Growth Management Act and consistency with VISION 2050 by topic area.

#### **Certification Action**

The Puget Sound Regional Council certifies that the transportation-related provisions in the City of Edgewood 2024 comprehensive plan conform to the Growth Management Act and are substantially consistent with multicounty planning policies and the Regional Transportation Plan.

Within the central Puget Sound region, local governments and PSRC have worked together to develop an overall process for reviewing and certifying local, countywide, regional center, and long-range transit plans.\(^1\) Transportation-related provisions that are key for certification are based on RCW 47.80.026 and the Growth Management Act (RCW 36.70A). This report may recommend additional work to fully address the requirements of the Growth Management Act, VISION 2050, or the Regional Transportation Plan, although such revisions may not be strictly required for certification. Jurisdictions are encouraged to address those items during upcoming comprehensive plan updates and other planning efforts.

# Conformity with Growth Management Act Transportation Planning Requirements and Consistency with Regional Plans and Policies

#### **OVERVIEW**

This section discusses conformity with the Growth Management Act (RCW 36.70A.070(6)) and the transportation-related requirements for local comprehensive plans. It also discusses consistency with the adopted multicounty planning policies (established regional guidelines and principles under RCW 47.80.026) adopted in VISION 2050 and the Regional

<sup>&</sup>lt;sup>1</sup> The certification requirement in the Growth Management Act is described in RCW 47.80. The specific requirements for transportation elements in local comprehensive plans are spelled out in RCW 36.70A.070. PSRC's Interlocal Agreement, Section VII, also provides direction for the review of local comprehensive plans and countywide policies (Resolution A-91-01, amended March 1998). The Council's Executive Board last updated its process for Policy and Plan Review in September 2003. The process is also described in <u>VISION 2050</u>: <u>Implementation</u>.



Transportation Plan. In addition to the multicounty planning policies, VISION 2050 contains a regional growth strategy with a preferred distribution of the region's residential and employment growth, as well as several implementation actions for local governments to carry out. Each policy area addressed in VISION 2050 is discussed in turn below. More information about the requirement to review and certify local plans is provided in the <a href="Adopted Policy and Plan Review Process">Adopted Policy and Plan Review Process</a>.

Plans are reviewed using PSRC's <u>VISION 2050 Consistency Tool</u>. This report documents where the plan meets requirements, highlights outstanding provisions of the plan, and identifies where additional work is needed to fully address VISION 2050, the Regional Transportation Plan, or Growth Management Act planning requirements. This section is organized by the sections in VISION 2050. While this may align with plan elements, many of these concepts may be addressed in various parts of local comprehensive plans.

# **Regional Collaboration**

#### **Scope of Review**

The Growth Management Act (RCW 36.70A.070(6)) and VISION 2050 call for local comprehensive plans to:

- Coordinate with other jurisdictions, agencies, tribes, ports, military installations, and special purpose districts.
- Prioritize access to opportunity for people of color, people with low incomes, and historically underserved communities.
- Address opportunities and challenges related to military installations when applicable.
- Prioritize investments in centers.
- Explore **funding sources** and fiscal tools to meet infrastructure and other needs.

#### **Certification Findings**

The Edgewood comprehensive plan effectively addresses regional collaboration policies in VISION 2050. The plan describes how the city's policies and actions implement the Growth Management Act and VISION 2050. The plan includes policies and discussion on coordination with other jurisdictions, agencies, Tribes, military installations, special purpose districts, and adjacent regions.



# **Regional Growth Strategy**

#### **Scope of Review**

VISION 2050 calls for local comprehensive plans to:

- Incorporate housing and employment targets.
- Use **land use assumptions** substantially consistent with countywide growth targets.
- Demonstrate sufficient zoned **development capacity** to accommodate targets.
- Use consistent land use assumptions throughout plan.
- Maintain a stable urban growth area with densities that support the Regional Growth Strategy.
- Support growth in designated **centers and high-capacity transit station areas**.
- Manage and reduce rural growth and protect natural resource lands.

#### **Certification Findings**

The Edgewood comprehensive plan effectively addresses the Regional Growth Strategy policies in VISION 2050. The plan states the city is planning for an additional 2,397 housing units and 1,962 jobs by 2044, consistent with the adopted countywide growth targets. The plan demonstrates the city has sufficient capacity to accommodate planned growth through 2044.

#### **Environment**

### **Scope of Review**

VISION 2050 calls for local comprehensive plans to:

- Ensure **air quality standards** are met and reduce emissions of air toxics and greenhouse gases.
- Protect **critical areas and habitat** through coordination and environmental stewardship.
- Plan for park, trail, and open space resources and needs.
- Protect and enhance tree canopy and native vegetation.
- Protect and restore water quality, including actions to restore shorelines and estuaries, remove fish-passage barriers, reduce toxic products, and manage stormwater.
- Ensure access to healthy environments for all residents, prioritizing the reduction of impacts for vulnerable residents.



#### **Certification Findings**

The Edgewood comprehensive plan effectively addresses the environmental policies in VISION 2050. The plan includes a policy to meet all federal and state air quality standards and reduce emissions of air toxics and greenhouse gases. The plan includes policies to protect and restore tree canopy and native vegetation.

The city should address the following comment in future updates to the plan:

• The plan includes a policy to provide parks within a 15-20 minute walk of all residents. Consistent with VISION 2050 and national best practices, PSRC recommends including a policy and parks level-of-service to provide parks within a 10-minute walk of all residents. This will set the foundation for adding or expanding parks to create equitable access. PSRC uses the <a href="Irust for Public Land's ParkServe">Irust for Public Land's ParkServe</a> mapping tool to identify park gaps. ParkServe shows that 48% of Edgewood's residents live within a 10-minute walk of a park.

### Climate Change

#### **Scope of Review**

VISION 2050 calls for local comprehensive plans to:

- Reduce **greenhouse gas emissions** in support of state, regional, and local reductions goals.
- Protect and restore natural resources that **sequester and store carbon**.
- Address impacts to **vulnerable populations** that have been or will be impacted by climate change.
- Retrofit existing buildings to reduce building energy use.
- Increase **resilience** by identifying and addressing the impacts of climate change and natural hazards.
- Address rising sea levels by siting and planning for relocation out of the floodplain.

### **Certification Findings**

The Edgewood comprehensive plan effectively addresses the climate change policies in VISION 2050. The plan identifies the impacts of climate change and natural hazards and includes policies to increase resilience. The plan includes a policy to protect and restore natural resources that sequester and store carbon.

The city should address the following comment in future updates to the plan:

The city has made important progress on addressing climate change in the
comprehensive plan. The Department of Commerce plans to release final guidance
on climate planning consistent with House Bill 1181 in 2025, which will apply to the
implementation progress report for jurisdictions in the Puget Sound region. The city
should be aware of this upcoming deadline and monitor whether the plan's current
state reflects the new requirements.



# Land Use/Development Patterns

#### **Scope of Review**

VISION 2050 calls for local comprehensive plans to:

- Build thriving urban communities through inclusive engagement.
- Support centers as connections to opportunity.
- Address healthy environment, physical activity and well-being, and safety, while reducing disparities.
- Support annexation and incorporation by planning for phased growth of communities.
- Preserve rural areas and natural resource lands.
- Evaluate potential residential and commercial displacement and mitigate impacts.
- Limit **incompatible uses** adjacent to military lands, industrial centers, and tribal reservation lands.

#### **Certification Findings**

The Edgewood comprehensive plan effectively addresses the land use and development patterns policies in VISION 2050. The Town Center is identified in the plan as a community focal point and location for more compact, walkable mixed-use development. The plan acknowledges its proximity to Joint Base Lewis McChord and has collaborated with partners to ensure Edgewood's land use is compatible with adjacent military lands.

### Housing

#### **Scope of Review**

The Growth Management Act (RCW 36.70A.070) and VISION 2050 call for local comprehensive plans to:

- Provide an **inventory and analysis** of existing housing and housing needs at each income level.
- Document **sufficient land capacity** to accommodate housing for all income levels and emergency shelters.
- Identify actions to provide housing for all income levels.
- Identify and address racially disparate impacts, displacement, or exclusion in housing.
- Expand housing capacity for moderate-density housing.
- Promote jobs-housing balance.
- Support the development and preservation of affordable housing by considering inclusionary and incentive zoning and promoting affordable housing near highcapacity transit.
- Promote homeownership opportunities.



#### **Certification Findings**

The Edgewood comprehensive plan effectively addresses the housing policy topics in VISION 2050. The plan provides capacity for housing needs for all income levels. The plan provides a strong policy basis for affordable and middle housing production.

The city should address the following comments in future updates to the plan:

- The plan provides a limited examination of barriers to housing affordability (H-19). The city must document barriers and actions needed to achieve housing affordability for all income brackets, including findings on existing barriers, documentation of housing tools to meaningfully address gaps, and direction on meeting needs for all income levels (RCW 36.70A.070(2)(d)). Commerce's adequate provisions guidance is available to help document this work. PSRC's Findings from Affordable Housing Developer Outreach also identifies common barriers in the region. PSRC encourages the city to amend the plan to identify and address barriers to housing affordability as part of ongoing housing work.
- The plan currently states the city can accommodate its emergency housing allocations through conditional use permits and permitted uses in various zoning categories, but there is no land capacity analysis that quantifies capacity for emergency housing. RCW 36.70A.070(2)(c) states jurisdictions must ensure sufficient capacity for all housing types, including emergency housing and emergency shelter, in the housing element. Commerce provides examples of this type of capacity analysis and guidance on how to complete the work (see p. 43). PSRC encourages the city to amend the plan to provide additional supporting documentation demonstrating sufficient land capacity for emergency housing and emergency shelter.
- The region is facing a housing crisis, and jurisdictions should act with urgency to address the housing needs of all residents. PSRC encourages the city to continue to work with regional partners to monitor housing conditions, to implement housing strategies, and to amend the plan periodically to adjust to changing conditions.



### **Economy**

#### **Scope of Review**

VISION 2050 calls for local comprehensive plans to:

- Identify and enhance **industry clusters**, including those that provide goods and services for export.
- Support retention and recruitment of **family wage jobs** and small businesses that are **locally, women-, and minority-owned**.
- Develop a range of employment opportunities to create a closer balance between jobs and housing.
- Address and prevent potential **physical**, **economic**, **and cultural displacement** of existing businesses.
- Expand access to opportunity and remove barriers for disconnected communities.
- Recognize and empower the contributions of the region's culturally and ethnically diverse communities.

#### **Certification Findings**

The Edgewood comprehensive plan effectively addresses the economy policies in VISION 2050. The plan provides a detailed picture of the local economic conditions and evaluates the city's economic strengths, weaknesses, opportunities, and threats. The plan includes several policies aligning economic development with compact land use patterns and growth targets for housing and employment.



# **Transportation**

#### **Scope of Review**

The Growth Management Act (RCW 36.70A.070(6)) requires local comprehensive plans to:

- Use internally consistent land use assumptions and forecasts of travel demand and that are consistent with growth targets.
- Provide inventories of existing facilities, and level-of-service standards and concurrency provisions that address multiple modes of travel, planned land uses and densities, and state highways.
- Include a **multiyear financing plan** and reassessment strategy to address potential funding shortfalls.
- Direct **demand management**, including programs to implement the Commute Trip Reduction Act.
- Plan for **pedestrians and bicycles**, including capital investments, education, and safety.
- Discourage incompatible uses adjacent to airports.
- Address air quality and the reduction of pollutants consistent with WAC 173-420-080.

VISION 2050 also calls for local comprehensive plans to:

- Plan for system maintenance, safety and emergency management.
- Support the Regional Growth Strategy.
- Provide alternatives to driving alone.
- Plan facilities and services for special needs transportation.
- Avoid the creation of new and expanded facilities in rural areas.
- Identify **racial and social equity** as a core objective when implementing transportation projects.
- Protect the **environment** and reduce stormwater pollution.

#### **Certification Findings**

The Edgewood comprehensive plan effectively addresses the transportation planning requirements of the Growth Management Act and the transportation policies in VISION 2050. The plan includes maps and supporting information on transportation facilities and services operated within the jurisdiction. The plan identifies state and local system projects and programs necessary to meet current and future demands. The plan includes a reassessment strategy to address priorities, need for additional funding, level of service standards, or land use assumptions in the event of a funding shortfall.

The city should address the following comment in future updates to the plan:

 Consistent with VISION 2050, the plan includes multimodal level of service standards to identify system improvements. Please note that GMA will require multimodal level of



service standards in central Puget Sound jurisdictions by 2029, and additional guidance may be available in the future to refine adopted standards.

#### **Public Services**

#### **Scope of Review**

VISION 2050 calls for local comprehensive plans to:

- Promote coordinated and efficient use of public services.
- Protect water quality by serving urban development with sewer systems and replacing failing septic systems.
- Consider the **impacts of climate change on public facilities** and promote renewable energy.
- Promote **affordable and equitable access to public services**, especially for underserved communities.
- Promote working with school districts on **school siting and design** to support safe, walkable access.

#### **Certification Findings**

The Edgewood comprehensive plan effectively addresses the public services policies in VISION 2050. The city is planning for capital facilities that address past deficiencies and meet the needs of future growth. The plan calls for collaboration with special districts and utility service providers to coordinate capital facilities planning efforts. The plan includes a policy to support a long-term strategy to convert existing development from septic systems to sanitary sewer.

# Conclusion and Next Steps

PSRC found the City of Edgewood comprehensive plan is substantially consistent with the transportation-related provisions of the Growth Management Act, VISION 2050 and the Regional Transportation Plan.

PSRC encourages the city to address areas identified for additional work in upcoming plan updates and other planning efforts. These may be areas where additional work would make the plan more consistent with the Growth Management Act or VISION 2050 and areas that may be necessary to address prior to the 2029 Growth Management Act Implementation Progress Report.

PSRC is available to provide assistance with future plan updates. Find additional planning resources on <u>PSRC's Plan Review webpage</u>. If the city has questions or needs additional information, please contact Erika Harris at 206-464-6360 or <u>eharris@psrc.org</u> and Katie Enders at 206-587-4812 or <u>kenders@psrc.org</u>.

