Local Comprehensive Plans Certification Report

City of Woodinville Comprehensive Plan

August 28, 2025



The Puget Sound Regional Council conducted a certification review of the City of Woodinville comprehensive plan. Woodinville adopted its 2024 comprehensive plan update on May 6, 2025. PSRC staff provided comments on the draft plan in December 2024 to inform the final plan adopted by the city.

This document is organized into two primary parts: a statement of certification and any applicable conditions to certification; and a discussion of conformity with the Growth Management Act and consistency with VISION 2050 by topic area.

Certification Action

The Puget Sound Regional Council certifies that the transportation-related provisions in the City of Woodinville 2024 comprehensive plan conform to the Growth Management Act and are substantially consistent with multicounty planning policies and the Regional Transportation Plan.

Within the central Puget Sound region, local governments and PSRC have worked together to develop an overall process for reviewing and certifying local, countywide, regional center, and long-range transit plans.\(^1\) Transportation-related provisions that are key for certification are based on RCW 47.80.026 and the Growth Management Act (RCW 36.70A). This report may recommend additional work to fully address the requirements of the Growth Management Act, VISION 2050, or the Regional Transportation Plan, although such revisions may not be strictly required for certification. Jurisdictions are encouraged to address those items during upcoming comprehensive plan updates and other planning efforts.

Conformity with Growth Management Act Transportation Planning Requirements and Consistency with Regional Plans and Policies

OVERVIEW

This section discusses conformity with the Growth Management Act (RCW 36.70A.070(6)) and the transportation-related requirements for local comprehensive plans. It also discusses consistency with the adopted multicounty planning policies (established regional guidelines and principles under RCW 47.80.026) adopted in VISION 2050 and the Regional

¹ The certification requirement in the Growth Management Act is described in RCW 47.80. The specific requirements for transportation elements in local comprehensive plans are spelled out in RCW 36.70A.070. PSRC's Interlocal Agreement, Section VII, also provides direction for the review of local comprehensive plans and countywide policies (Resolution A-91-01, amended March 1998). The Council's Executive Board last updated its process for Policy and Plan Review in September 2003. The process is also described in <u>VISION 2050</u>: <u>Implementation</u>.



Transportation Plan. In addition to the multicounty planning policies, VISION 2050 contains a regional growth strategy with a preferred distribution of the region's residential and employment growth, as well as several implementation actions for local governments to carry out. Each policy area addressed in VISION 2050 is discussed in turn below. More information about the requirement to review and certify local plans is provided in the Adopted Policy and Plan Review Process.

Plans are reviewed using PSRC's <u>VISION 2050 Consistency Tool</u>. This report documents where the plan meets requirements, highlights outstanding provisions of the plan, and identifies where additional work is needed to fully address VISION 2050, the Regional Transportation Plan, or Growth Management Act planning requirements. This section is organized by the sections in VISION 2050. While this may align with plan elements, many of these concepts may be addressed in various parts of local comprehensive plans.

Regional Collaboration

Scope of Review

The Growth Management Act (RCW 36.70A.070(6)) and VISION 2050 call for local comprehensive plans to:

- Coordinate with other jurisdictions, agencies, tribes, ports, military installations, and special purpose districts.
- Prioritize access to opportunity for people of color, people with low incomes, and historically underserved communities.
- Address opportunities and challenges related to military installations when applicable.
- Prioritize investments in centers.
- Explore **funding sources** and fiscal tools to meet infrastructure and other needs.

Certification Findings

The Woodinville comprehensive plan effectively addresses regional collaboration policies in VISION 2050. The plan recognizes the connection between local, countywide, regional, and state policy frameworks, and supports the implementation of the Growth Management Act and VISION 2050. The plan concentrates capacity increases and infrastructure investments in the city's downtown to support a walkable, mixed-use center.



Regional Growth Strategy

Scope of Review

VISION 2050 calls for local comprehensive plans to:

- Incorporate housing and employment targets.
- Use **land use assumptions** substantially consistent with countywide growth targets.
- Demonstrate sufficient zoned development capacity to accommodate targets.
- Use consistent land use assumptions throughout plan.
- Maintain a stable urban growth area with densities that support the Regional Growth Strategy.
- Support growth in designated **centers and high-capacity transit station areas**.
- Manage and reduce rural growth and protect natural resource lands.

Certification Findings

The Woodinville comprehensive plan effectively addresses the Regional Growth Strategy policies in VISION 2050. The plan states that the city is planning for an additional 2,033 housing units and 5,000 jobs, consistent with adopted countywide growth targets. The plan demonstrates that the city has sufficient capacity to accommodate planned growth through 2044. The plan highlights the importance of coordination with King and Snohomish counties to support preservation of rural and agricultural uses outside the urban growth area.

The city should address the following comment in future updates to the plan:

 Significant growth in the city in recent years warrants diligent monitoring of development impacts to manage growth. PSRC encourages the city to continue monitoring development trends as they relate to the plan's targets and consider updating transportation analyses ahead of the next periodic update.



Environment

Scope of Review

VISION 2050 calls for local comprehensive plans to:

- Ensure **air quality standards** are met and reduce emissions of air toxics and greenhouse gases.
- Protect **critical areas and habitat** through coordination and environmental stewardship.
- Plan for park, trail, and open space resources and needs.
- Protect and enhance tree canopy and native vegetation.
- Protect and restore water quality, including actions to restore shorelines and estuaries, remove fish-passage barriers, reduce toxic products, and manage stormwater.
- Ensure access to healthy environments for all residents, prioritizing the reduction of impacts for vulnerable residents.

Certification Findings

The Woodinville comprehensive plan effectively addresses the environmental policies in VISION 2050. The plan includes several policies to protect critical areas, habitat, and water quality. The city's 2020 Parks, Recreation, and Open Space Plan supported the development of the comprehensive plan, which includes policies that support access to parks and open space for all residents and visitors. The plan evaluates the urban tree canopy across the city and includes policies to maintain tree canopy and native vegetation.

Climate Change

Scope of Review

VISION 2050 calls for local comprehensive plans to:

- Reduce **greenhouse gas emissions** in support of state, regional, and local reductions goals.
- Protect and restore natural resources that sequester and store carbon.
- Address impacts to vulnerable populations that have been or will be impacted by climate change.
- Retrofit existing buildings to reduce building energy use.
- Increase **resilience** by identifying and addressing the impacts of climate change and natural hazards.
- Address rising sea levels by siting and planning for relocation out of the floodplain.



Certification Findings

The Woodinville comprehensive plan effectively addresses the climate change policies in VISION 2050. The city adopted a Climate Action Plan in 2023, which includes actions to reduce greenhouse gas emissions and adapt to climate change impacts. The Climate Change and Resiliency element identifies policies and implementation measures for the city to achieve its climate goals. The plan includes goals and policies that support building resilience through data, planning, and community engagement.

The city should address the following comment in future updates to the plan:

The city has made important progress on addressing climate change in the
comprehensive plan. The Department of Commerce plans to release final guidance
on climate planning consistent with House Bill 1181 in 2025, which will apply to the
implementation progress report for jurisdictions in the Puget Sound region. The city
should be aware of this upcoming deadline and monitor whether the plan's current
state reflects the new requirements.

Land Use/Development Patterns

Scope of Review

VISION 2050 calls for local comprehensive plans to:

- Build thriving urban communities through inclusive engagement.
- Support centers as connections to opportunity.
- Address healthy environment, physical activity and well-being, and safety, while reducing disparities.
- Support **annexation and incorporation** by planning for phased growth of communities.
- Preserve rural areas and natural resource lands.
- Evaluate potential **residential and commercial displacement** and mitigate impacts.
- Limit **incompatible uses** adjacent to military lands, industrial centers, and tribal reservation lands.

Certification Findings

The Woodinville comprehensive plan effectively addresses the land use and development patterns policies in VISION 2050. The plan documents significant public engagement efforts over the course of the plan development process. The plan recognizes areas of cooperation in land use for potential annexation areas and boundaries with the rural area. The plan articulates a vision balancing growth with environmental preservation and economic sustainability.



Housing

Scope of Review

The Growth Management Act (RCW 36.70A.070) and VISION 2050 call for local comprehensive plans to:

- Provide an **inventory and analysis** of existing housing and housing needs at each income level.
- Document **sufficient land capacity** to accommodate housing for all income levels and emergency shelters.
- Identify actions to provide housing for all income levels.
- Identify and address racially disparate impacts, displacement, or exclusion in housing.
- Expand housing capacity for moderate-density housing.
- Promote jobs-housing balance.
- Support the development and preservation of affordable housing by considering inclusionary and incentive zoning and promoting affordable housing near highcapacity transit.
- Promote homeownership opportunities.

Certification Findings

The Woodinville comprehensive plan effectively addresses the housing policy topics in VISION 2050. While the plan documents that recent development has not provided affordable housing, the plan demonstrates that the city has sufficient capacity to accommodate its allocated share of countywide housing need by increasing capacity for multifamily housing in the Eastrail Mixed-Use zone. The plan also demonstrates sufficient capacity to meet emergency housing needs. The plan recommends several strategies to address barriers to affordable housing within the city.

The city should address the following comment in future updates to the plan:

 The region is facing a housing crisis, and jurisdictions should act with urgency to address the housing needs of all residents. PSRC encourages the city to continue to work with regional partners to monitor housing conditions, to implement housing strategies, and to amend the plan periodically to adjust to changing conditions.



Economy

Scope of Review

VISION 2050 calls for local comprehensive plans to:

- Identify and enhance **industry clusters**, including those that provide goods and services for export.
- Support retention and recruitment of **family wage jobs** and small businesses that are **locally, women-, and minority-owned**.
- Develop a range of employment opportunities to create a closer balance between jobs and housing.
- Address and prevent potential **physical**, **economic**, **and cultural displacement** of existing businesses.
- Expand access to opportunity and remove barriers for disconnected communities.
- Recognize and empower the contributions of the region's culturally and ethnically diverse communities.

Certification Findings

The Woodinville comprehensive plan effectively addresses the economy policies in VISION 2050. The plan identifies key sectors for business attraction and retention to support the city's vision of a thriving local economy. The plan discusses the city's jobs-housing imbalance and its effect on local businesses and establishes policies to expand housing options that support local jobs. The plan includes several policies supporting existing local businesses in the city.



Transportation

Scope of Review

The Growth Management Act (RCW 36.70A.070(6)) requires local comprehensive plans to:

- Use **internally consistent land use assumptions** and forecasts of travel demand and that are consistent with growth targets.
- Provide inventories of existing facilities, and level-of-service standards and concurrency provisions that address multiple modes of travel, planned land uses and densities, and state highways.
- Include a **multiyear financing plan** and reassessment strategy to address potential funding shortfalls.
- Direct **demand management**, including programs to implement the Commute Trip Reduction Act.
- Plan for **pedestrians and bicycles**, including capital investments, education, and safety.
- Discourage incompatible uses adjacent to airports.
- Address air quality and the reduction of pollutants consistent with WAC 173-420-080.

VISION 2050 also calls for local comprehensive plans to:

- Plan for system maintenance, safety and emergency management.
- Support the Regional Growth Strategy.
- Provide alternatives to driving alone.
- Plan facilities and services for special needs transportation.
- Avoid the creation of new and expanded facilities in rural areas.
- Identify **racial and social equity** as a core objective when implementing transportation projects.
- Protect the **environment** and reduce stormwater pollution.

Certification Findings

The Woodinville comprehensive plan effectively addresses the transportation planning requirements of the Growth Management Act and the transportation policies in VISION 2050. The plan includes policies and discussion supporting multimodal mobility, via transit, bicycle, pedestrian, and vehicles. The plan anticipates housing and employment growth in centers and includes policies and planned infrastructure improvements to support growth.

The city should address the following comments in future updates to the plan:

• The Growth Management Act (RCW 36.70A.070(6)(a)(iv)(C)) requires that local comprehensive plans include a strategy to reassess transportation projects in the event of a funding shortfall, which may include a reevaluation of project costs and priorities, identification of additional funding, revising LOS standards, or revising land



- use assumptions. PSRC recommends that the city includes a description of its reassessment strategy in a future plan amendment.
- Consistent with VISION 2050, the plan includes multimodal level of service standards to identify system improvements. Please note that GMA will require multimodal level of service standards in central Puget Sound jurisdictions by 2029, and additional guidance may be available in the future to refine adopted standards.

Public Services

Scope of Review

VISION 2050 calls for local comprehensive plans to:

- Promote coordinated and efficient use of public services.
- Protect water quality by serving urban development with sewer systems and replacing failing septic systems.
- Consider the impacts of climate change on public facilities and promote renewable energy.
- Promote **affordable and equitable access to public services**, especially for underserved communities.
- Promote working with school districts on **school siting and design** to support safe, walkable access.

Certification Findings

The Woodinville comprehensive plan effectively addresses the public services policies in VISION 2050. The plan includes policies to support water quality maintenance with policies to ensure monitoring and transition of septic systems and transition to public sewer when necessary. The plan supports climate resilience and greenhouse gas emissions reduction through policies that encourage renewable energy and maintain the built and natural environments to reduce energy consumption.

Conclusion and Next Steps

PSRC found the City of Woodinville comprehensive plan is substantially consistent with the transportation-related provisions of the Growth Management Act, VISION 2050 and the Regional Transportation Plan.

PSRC encourages the city to address areas identified for additional work in upcoming plan updates and other planning efforts. These may be areas where additional work would make the plan more consistent with the Growth Management Act or VISION 2050 and areas that may be necessary to address prior to the 2029 Growth Management Act Implementation Progress Report.

PSRC is available to provide assistance with future plan updates. Find additional planning resources on <u>PSRC's Plan Review webpage</u>. If the city has questions or needs additional information, please contact David Dixon at 206-464-6172 or <u>ddixon@psrc.org</u>.

