

Growth Management Policy Board

Thursday, September 1, 2022 • 10:00 AM – 12:00 PM Hybrid Meeting

The meeting will be streamed live over the Internet at www.psrc.org.

Attend, watch or listen

- The public can attend meetings at PSRC's offices
- Watch the meeting live at https://www.psrc.org/watch-meetings
- Listen by phone 1-888-475-4499, Meeting ID: 847 2183 4569, Passcode: 500303.

Provide public comment

In-person

Public comment may be made in person at PSRC's office. You will have 2 minutes to speak.

• Comment during the meeting by Zoom or phone: Register here
You will have 2 minutes to address the board. To allow staff time to process
requests, registration is required and closes at 8:00 am the day of the meeting. Late
registrations will not be accepted.

• Written comments

Comments may be submitted via email to kmitchell@psrc.org by 8:00 am the day of the meeting. Comments will be shared with board members. Comments received after the deadline will be provided to board members after the meeting.

Public comments are public records and may be subject to disclosure pursuant to the Public Records Act, RCW Chapter 42.56.

- 1. Call to Order (10:00) Councilmember Ed Prince, Chair
- 2. Communications and Public Comment
- 3. Report of the Chair
- 4. Director's Report
- 5. Consent Agenda (10:15)
 - a. Approve Minutes of Growth Management Policy Board Meeting held July 7, 2022
- 6. Discussion Item (10:20)
 - a. VISION 2050 Implementation Status and Trends -- Paul Inghram and Craig Helmann, PSRC
- 7. Discussion Item (11:00)
 - a. Plan Certification and Housing -- Paul Inghram and Laura Benjamin, PSRC
- 8. Discussion Item (11:30)
 - a. Passport to 2044 Workshop Series -- Maggie Moore, PSRC

9. Information Item

a. TOD FOR ALL: Planning for 1 Million+ New People Near Transit Flyer

10. Information Item

a. Save the Date Flyer for November 30 Joint Board Session on Institutional and Structural Racism

11. October 6, 2022, 10:00 a.m. - 12:00 p.m.

Major Topics for October: Housing Equity Planning Guidance

12. Adjourn (12:00)

Board members please submit proposed amendments and materials prior to the meeting for distribution. Organizations/individuals may submit information for distribution. Send to Kristir Mitchell, e-mail kmitchell@psrc.org, fax 206-587-4825; or mail.

Sign language, and communication material in alternative formats, can be arranged given sufficient notice by calling 206-464-7090 or TTY Relay 711.

العربية Arabic, 中文 | Chinese, Deutsch | German, Français | French, 한국어 | Korean, Русский | Russian, Español | Spanish, Tagalog, Tiếng việt | Vietnamese, visit https://www.psrc.org/contact/language-assistance.



MINUTES Growth Management Policy Board July 7, 2022 Hybrid Meeting

[To watch a video of the meeting and hear the discussion, go to https://www.psrc.org/boards/watch-meetings]

CALL TO ORDER

The meeting was called to order at 10:02 a.m. by Chair Prince.

COMMUNICATIONS AND PUBLIC COMMENT

Alex Tsimerman provided public comment on housing.

CHAIR'S REPORT

Chair Prince reminded the board that there is no board meeting scheduled in August. The next scheduled meeting is Thursday, September 1.

Chair Prince announced Councilmember Jeni Woock of Gig Harbor is the new representative for Other Cities & Towns in Pierce County. Chair Prince thanked outgoing representative, Deputy Mayor Ned Witting of Puyallup, for his service to the board.

DIRECTOR'S REPORT

Director of Growth Management Paul Inghram shared that he recently presented the City of Bellevue with a VISION 2050 award. Mr. Inghram announced the successful kick-off of the Passport to 2044 webinar series supporting the comprehensive plan updates and thanked Deputy Mayor Buxton for speaking at the webinar on June 15, 2022. Mr. Inghram mentioned PSRC will be organizing an all-day TOD event this fall, and a save the date will be available soon. Mr. Inghram also asked the board to fill out the Federal Highway Administration (FHWA) and Federal Transit Administration (FHA) survey to inform PSRC's federal certification review.

CONSENT AGENDA

 a. Approve Minutes of Growth Management Policy Board Meeting held June 2, 2022

<u>ACTION</u>: It was moved and seconded (Wahl/Dunn) to adopt the Consent Agenda. Motion passed.

EXTENSION FOR THE GREATER DOWNTOWN KIRKLAND REGIONAL GROWTH CENTER APPLICATION

Senior Planner Maggie Moore presented the work the City of Kirkland has been doing to work towards the Regional Growth Center designation. Kirkland requested an extension to February 2023 to have more time to complete the needed work ahead of submitting their application for the designation.

<u>ACTION</u>: It was moved and seconded (Wahl/Robinson) to extend consideration of the Kirkland center designation application through February 2023. Motion passed.

PSRC'S CLIMATE WORK PROGRAM

Director of Transportation Kelly McGourty provided an overview of PSRC's climate work program, including of the climate goals in VISION 2050 and PSRC's four-part greenhouse gas strategy. Ms. McGourty highlighted that under VISION 2050, emissions are expected to decrease by 2050 even while adding another 1.5 million more residents.

COMPREHENSIVE PLAN REVIEW, HOUSING, AND CERTIFICATION

Mr. Inghram presented the comprehensive plan certification process and the board discussed the role of plan review in implementing the new Regional Housing Strategy. The board discussed the standards for review, monitoring for regional goals, and other concepts to plan for housing. The board asked for a potential educational session for electeds and planning commissioners about housing opportunities and barriers, ways to strengthen expectations for local plans, and whether PSRC would have a legislative agenda this year. Staff will report back on those topics at an upcoming meeting.

INDUSTRIAL LANDS ANALYSIS

Associate Planner Ben Kahn presented on the work done for the industrial lands analysis update. PSRC has been working on outreach and collecting feedback. Additionally, PSRC hosted a Peer Networking workshop focused on industrial lands on June 24. Mr. Kahn shared preliminary data noting more data analysis is to come. Staff will continue outreach and data analysis over the summer with a final report in late 2022.

NEXT MEETING

Chair Prince announced there is no board meeting in August and the next board meeting is scheduled for September 1, 2022.

ADJOURN

The meeting adjourned at 11:38 a.m.

Attachments:

July 7, 2022, GMPB Attendance Roster

GUESTS AND PSRC/STAFF PRESENT (As determined by staff.)

Laura Benjamin, PSRC Courtney, Closed Captioner Aaron Hallenberg, Pierce County Paul Inghram, PSRC Kathryn Johnson, PSRC Thara Johnson, City of Bellevue Ben Kahn, PSRC Piset Khuon, PSRC Andi Markley, PSRC Kelly McGourty, PSRC Jeremy McMahan, City of Kirkland Kristin Mitchell, PSRC Maggie Moore, PSRC Stephen Padua, City of Issaquah Sheila Rogers, PSRC Alex Tsimerman Liz Underwood-Bultmann, PSRC

Growth Managen	nent	Policy Board - July 7, 2022					П
Voting Members			✓	Non-voting Members			7
King County	2	CM Sarah Perry		Associate Members			
· · · · · · · · · · · · · · · · · · ·		CM Dave Upthegrove	1	Alderwood Water and	1	COM Paul McIntyre	
				Wastewater District		Dick McKinley Alt	
Seattle	2	CM Andrew Lewis	1	Thurston Regional Planning	1	Helen Wheatley	1
		CM Dan Strauss		Council		MYR Joe DePinto, Yelm	
		CM Tammy Morales Alt		Public Agency Members			
Bellevue	1	Mayor Lynne Robinson	1	Commerce	1	Dave Andersen	1
		DM Jared Nieuwenhuis Alt		1		Mark Barkley Alt	
Cities/Towns	3	DM Traci Buxton, Des Moines	1	PSRC Committees		,	
		CM Tola Marts, Issaquah Alt	1	Regional Staff Cmte.	1	Andrea Spencer, Bremerton	1
		CM Ed Prince, Renton - Chair	1	1		Chip Vincent, Renton Alt	
		CP Jessica Forsythe, Redmond Alt		Private/Civic Members-Business/Labor			
		CM Phillippa Kassover, Lake Forest Park		Master Builders of King and			
		Alt	Х	Snohomish Counties	1	Jennifer Anderson	1
		MYR Mason Thompson, Bothell Alt	Х	1			Ī
Kitsap County	1	COM Ed Wolfe		Natural and Built Environments	1	Angela Rozmyn	1
		COM Charlotte Garrido Alt		1		Robert Pantley Alt	Х
Bremerton	1	MYR Greg Wheeler	1	Seattle Children's	1	Edna Shim	1
		CP Michael Goodnow Alt		1		Victoria Cleator Alt	
Cities/Towns	1	CM Jon Quitslund, Bainbridge Isl	1	Private/Civic Members-Commu	nity/	Environment	
		CM Joe Rosapepe, Port Orchard Alt		Futurewise	1	Alex Brennan	1
Pierce County	1	CM Hans Zeiger	1	1		Tiernan Martin Alt	
		CM Ryan Mello Alt		Housing Development	1	Patience Malaba	1
Tacoma	1	CM Joe Bushnell	1	Consortium - Seattle/King Co.		Jesse Simpson Alt	х
		CM Sarah Rumbaugh, Alt		Metro Parks Tacoma	1	Debbie Terwilleger	Ť
Cities & Towns	1	CM Jeni Woock, Gig Harbor	1	Inche Fanto Faconia	Ė	Debble Terwineger	
		MYR Joshua Penner, Orting Alt		Tacoma-Pierce County Health Department	1	Dr. Anthony Chen, Tacoma-Pierce County Health Department	
Snohomish County	1	CM Megan Dunn - Vice Chair	1			Dr. Gib Morrow, Kitsap Public Health District Alt	
		CM Jared Mead Alt		Non Voting	11		8
Everett	1	CM Mary Fosse	1				
		MYR Cassie Franklin Alt					
Cities/Towns	1	MYR Pro Tem Brian Wahl, Mountlake					
		Terrace	1				
		MYR Pro Tem Stephanie Vignal, Mill Creek 1st Alt	х				
		CM Erin Murray, Mountlake Terrace 2nd					
		Alt	Х				_
Federally Recogn	nize						1
Muckleshoot	1	Vacant					
Indian Tribe							1
Puyallup Tribe of	1	Andrew Strobel					1
Indians		Jennifer Keating Alt					
Suquamish Tribe	1	Rob Purser				Abbreviations	
		Thomas Ostrom Alt				CM Councilmember	1
Statutory Member	_					COM Commissioner	
Ports	1	COM Fred Felleman, Seatte	1			CP Council President	1
		COM Don Meyer, Tacoma Alt 1				DM Deputy Mayor	_
						MYR Mayor	
WSDOT	1	Robin Mayhew	1			1 = Member for Meeting	
		JoAnn Schueler, Alt 1				X = Alternate for Meeting	
		Azim Sheikh-Taheri, Alt 2					



DISCUSSION ITEM August 25, 2022

To: Growth Management Policy Board

From: Paul Inghram, Director of Growth Management

Subject: VISION 2050 Implementation Status and Trends

IN BRIEF

PSRC staff will brief the Growth Management Policy Board on the implementation progress of VISION 2050. Staff will also share regional data trends about growth, housing, transportation, and economy that relate to VISION 2050.

DISCUSSION

VISION 2050 is the long-term planning strategy for the central Puget Sound region. It provides a framework for coordination across jurisdictions and establishes an integrated approach to growth management, housing, transportation, economic prosperity, and the environment. Like a local comprehensive plan, VISION 2050 includes goals, multicounty planning policies (MPPs), and implementation actions. It also sets forth the Regional Growth Strategy that provides numeric guidance for planning for population and employment growth that is reflected in countywide growth targets and local comprehensive plans.

The General Assembly adopted VISION 2050 in October 2020. Following adoption, PSRC has worked to implement actions from the plan (see Attachment A), often in coordination with state, local, and other regional agencies. Implementation has focused on two broad sets of actions: The update and adoption of regional plans; and work to support the 2024 local comprehensive plan updates.

Regional Planning

VISION 2050 provides a foundation for regional work. Since the adoption of VISION 2050, PSRC regional planning actions include:

- 2022 Regional Transportation Plan updated to be consistent with the growth plan policy framework of VISION 2050
- 2022 Policy Framework for Federal Funds updated with revised funding criteria in support of VISION 2050
- Regional Economic Strategy adopted in December 2021 that supports regional economic objectives and job growth
- Equity Advisory Committee launched and initial development of a regional equity strategy to further VISION 2050 policies on equity
- Regional Housing Strategy adopted in February 2022 to implement regional housing policy
- Continued work to analyze industrial lands in support of direction from VISION 2050

Local Actions & Assistance

VISION 2050 also provides a framework to assist local jurisdictions. To support implementation of VISION 2050 through local planning, PSRC publishes data, guidance, and resources. In the past year, PSRC has released several new guidance papers, and more are in development. PSRC engagement activities will be discussed in a subsequent agenda item.

Staff will provide an overview of how PSRC is working to implement VISION 2050 and techniques for tracking progress. Questions and direction from the board are welcome.

VISION 2050 Data Trends

Tracking and providing data resources is a key component of PSRC work. Staff will provide a presentation of recent trend data that correlates to VISION 2050 objectives, including growth, economic activity, housing, and transportation.

NEXT STEPS

PSRC is continuing to track VISION 2050 actions and implementation activity and will provide progress reports periodically.

For more information, please contact Paul Inghram, Director of Growth Management, at pinghram@psrc.org or Craig Helmann, Director of Data, at chelmann@psrc.org.

Attachments:

A - Vision 2050 Actions

VISION 2050 Actions

Each policy chapter in <u>VISION 2050</u> contains implementation actions for PSRC and local governments that contribute to achieving the regional vision. The actions have been compiled here for quick reference. More about VISION 2050 is available at https://www.psrc.org/vision.



Regional Collaboration

RC-Action-1 Plan Updates

PSRC will support efforts to update countywide planning policies, local comprehensive plans, and infrastructure and utility plans, including providing updated plan review and certification guidance.

RC-Action-2 Monitoring Program

PSRC will track the implementation of VISION 2050 through monitoring and periodic evaluation.

RC-Action-3 Regional Equity Strategy

PSRC, in coordination with member governments and community stakeholders, will develop and implement a regional equity strategy intended to make equity central to PSRC's work and to support the 2024 local comprehensive plan updates. The strategy could include components such as:

- Creating and maintaining tools and resources, including data and outreach, to better understand how regional and local policies and actions affect our region's residents, specifically as they relate to people of color and people with low incomes.
- Developing strategies and best practices for centering equity in regional and local planning work, including inclusive community engagement, monitoring, and actions to achieve equitable development outcomes and mitigate displacement of vulnerable communities
- Identifying implementation steps, including how to measure outcomes
- Identifying mechanisms to prioritize access to funding to address inequities
- Developing a plan and committing resources for an equity advisory group that can help provide feedback on and help implement the Regional Equity Strategy
- Developing and adopting an equity impact tool for evaluating PSRC decisions and community engagement

RC-Action-4 Outreach

PSRC will develop an outreach program for VISION 2050 that is designed to communicate the goals and policies of VISION 2050 to member jurisdictions, regional stakeholders, the business community, and the public. This work program will have the following objectives:

- Build awareness of VISION 2050 among local jurisdictions in advance of the development of local comprehensive plans
- Raise awareness of PSRC and the desired outcomes of VISION 2050 to residents across the region
- Collaborate with residents who are historically underrepresented in the planning process to ensure all voices are heard in regional planning

RC-Action-5 Project Selection Criteria

Incorporate criteria into regional infrastructure evaluation processes that would allow for the inclusion and funding of transportation projects, identified in a completed local or regional transportation study, that relate to and potentially benefit access to military installations and surrounding jurisdictions. Funding for such projects will be consistent with the goals and policies of VISION 2050, including support for regional centers and progress toward greenhouse gas emissions reductions targets.

RC-Action-6 Project Support for Puget Sound Recovery

PSRC will develop a methodology within the regional transportation funding process that would support projects that contribute to the recovery of the health of Puget Sound and its watersheds.

RC-Action-7 Funding Sources

PSRC, together with its member jurisdictions, will investigate existing and new funding sources for infrastructure, services, economic development, military-community compatibility, natural resource planning, and open space, to assist local governments with the implementation of VISION 2050. Explore options to develop incentives and innovative funding mechanisms, particularly in centers and transit station areas. Provide technical assistance to help local jurisdictions use existing and new funding sources.

RC-Action-8 Communicate VISION 2050 to State Agencies and the Legislature

PSRC, together with its member jurisdictions, will relay the goals and objectives of VISION 2050 to state agencies and the Legislature, in order to promote changes in state law and funding to best advance VISION 2050.

RC-Action-9 Fiscal Sustainability

PSRC, together with its member jurisdictions, will advocate to the state Legislature about the needs for counties (including unincorporated areas), cities, and other public agencies and service providers to remain fiscally sustainable and the fiscal challenges facing local governments, public agencies and service providers related to accommodating growth, maintaining aging infrastructure, and the annexation of urban areas.

Regional Growth Strategy

RGS-Action-1 Urban Growth Area

PSRC will report on urban growth area changes, annexation activity, and countywide coordination practices in each county.

RGS-Action-2 Track and Evaluate Growth

PSRC will study, track, and evaluate growth and development occurring in the central Puget Sound region and in high-capacity transit station areas in terms of meeting the goals and objectives of the Regional Growth Strategy.

RGS-Action-3 Growth Targets

PSRC, together with its member jurisdictions, will provide guidance and participate with countywide processes that set or modify local housing and employment targets. This effort will include consideration of the timing of Regional Growth Strategy implementation in relation to anticipated completion of regional transit investments and corresponding market responses. PSRC will also provide guidance on growth targets for designated regional centers and improving jobs-housing balance, and coordinate with member jurisdictions regarding buildable lands reporting.

RGS-Action-4 Rural Growth

PSRC, together with its members and stakeholders, will explore and implement, as feasible, opportunities for local, regional and state-wide conservation programs to reduce development pressure in rural and resource areas to conserve valuable open space areas:

- Establishing a regional structure for Transfer and Purchase of Development Rights and open space markets
- Publishing a toolkit of open space conservation and other rural protection strategies
- Working to facilitate city and urban development consistent with VISION 2050 that reduces rural development pressure

RGS-Action-5 Regional Conservation Fund

PSRC, in collaboration with its members and other partners, will explore and support the establishment of regional funding sources to acquire conservation easements in rural areas.

RGS-Action-6 Outreach

PSRC will work with members to address ways the region can help communities understand and support increased growth within the urban growth area. VISION 2050's success is dependent on cities and counties welcoming new growth.

Local Actions

RGS-Action-7 Regional Growth Strategy

As counties and cities update their comprehensive plans in 2024 to accommodate growth targets and implement the Regional Growth Strategy, support the implementation of a full range of strategies, including zoning and development standards, incentives, infrastructure investments, housing tools, and economic development, to achieve a development pattern that aligns with VISION 2050 and to reduce rural growth rates over time and focus growth in cities.

RGS-Action-8 Plan for Jobs-Housing Balance

Countywide planning groups will consider data on jobs-housing balance, especially recent and projected employment growth within Metropolitan and Core cities, to set housing growth targets that substantially improve jobshousing balance consistent with the Regional Growth Strategy. Metropolitan and Core cities experiencing high job growth will take measures to provide additional housing capacity for a range of housing types and affordability levels to meet the needs of those workers as well as the needs of existing residents who may be at risk of displacement.

RGS-Action-9 Growth Targets

Countywide planning groups will work to develop processes to reconcile any discrepancies between city and county adopted targets contained in local comprehensive plans.

Environment

En-Action-1 Open Space Planning

PSRC will work with member jurisdictions, resource agencies, tribes, military installations and service branches, and interest groups to implement conservation, restoration, stewardship, and other recommendations in the Regional Open Space Conservation Plan. PSRC will review and comment on alignment with the Regional Open Space Conservation Plan during the comprehensive plan certification process.

On a periodic basis, evaluate and update the plan.

En-Action-2 Watershed Planning Support

PSRC and the Puget Sound Partnership will coordinate to support watershed planning to inform land use, transportation, and stormwater planning and projects that improve the health of Puget Sound.

En-Action-3 Watershed Planning

Counties and cities, together with other jurisdictions in the watershed, will continue to participate in watershed planning to integrate land use, transportation, stormwater, and related disciplines across the watershed to improve the health of Puget Sound. Include planning for culvert removal and work with tribal, federal, state, and local governments in planning, funding, and implementation to ensure the effective and efficient use of funds to restore salmon habitat.

Local Action

En-Action-4 Local Open Space Planning

In the next periodic update to the comprehensive plan, counties and cities will create goals and policies that address local open space conservation and access needs as identified in the Regional Open Space Conservation Plan, prioritizing areas with higher racial and social inequities and rural and resource land facing development pressure. Counties and cities should work together to develop a long-term funding strategy and action plan to accelerate open space protection and enhancement.

Climate Change

CC-Action-1 Greenhouse Gas Strategy

PSRC will work with local governments and other key agencies and stakeholders to advance the development and implementation of the region's Greenhouse Gas Strategy to equitably achieve meaningful reductions of emissions toward achievement of the region's greenhouse gas reduction goals. The strategy will:

- Build on the Four-Part Strategy in the Regional Transportation Plan
- Address emissions from transportation, land use and development, and other sources of greenhouse gases
- Promote effective actions to reduce greenhouse gases, such as vehicle miles traveled (VMT) reduction, conversion to renewable energy systems in transportation and the built environment (e.g. electrification), and reduction in embedded carbon in new infrastructure and development
- Explore options for PSRC to further emission reductions in the aviation sector
- Be guided by principles of racial equity
- Include a measurement framework to inform the evaluation of transportation investments and local comprehensive plans
- Develop guidance and provide technical assistance to local jurisdictions to implement climate change strategies, including a guidebook of best practice policies and actions

Regular evaluation and monitoring will occur, at least every four years, as part of the development of the Regional Transportation Plan, with reports to PSRC policy boards.

CC-Action-2 Resilience and Climate Preparedness

PSRC will engage in regional resilience planning and climate preparedness, including development of a regional inventory of climate hazards, assistance to member organizations, and continued research and coordination with partners such as the Puget Sound Climate Preparedness Collaborative and tribes. Climate resilience actions will focus on equitable outcomes, particularly for historically marginalized communities, at greater risk and with fewer resources.

Local Actions

CC-Action-3 Policies and Actions to Address Climate Change

Cities and counties will incorporate emissions reduction policies and actions that contribute meaningfully toward regional greenhouse gas

emission goals, along with equitable climate resiliency measures, in their comprehensive planning. Strategies include land uses that reduce vehicle miles traveled and promote transit, biking, and walking consistent with the Regional Growth Strategy, developing and implementing climate friendly building codes, investments in multimodal transportation choices, and steps to encourage a transition to cleaner transportation and energy systems.

CC-Action-4 Resilience

Cities and counties will update land use plans for climate adaptation and resilience. Critical areas will be updated based on climate impacts from sea level rise, flooding, wildfire hazards, urban heat, and other hazards. The comprehensive plans will identify mitigation measures addressing these hazards including multimodal emergency and evacuation routes and prioritizing mitigation of climate impacts on highly impacted communities and vulnerable populations.

Development Patterns

DP-Action-1 Implement the Regional Centers Framework

PSRC will study and evaluate existing regional growth centers and manufacturing/industrial centers to assess their designation, distribution, interrelationships, characteristics, transportation efficiency, performance, and social equity. PSRC, together with its member jurisdictions and countywide planning bodies, will work to establish a common network of countywide centers.

DP-Action-2 Industrial Lands

PSRC will update its inventory of industrial lands, evaluate supply and demand for industrial land across all industry sectors, research trends for industrial uses as technology and markets evolve, and identify strategies to preserve, protect, and enhance industrial lands, jobs, and businesses in the region in coordination with jurisdictions' efforts to support their industrial land base. In 2021, PSRC will convene a working group to review policy related to preserving industrial lands and employment.

DP-Action-3 Transit-Oriented Development

PSRC, together with its member jurisdictions, will support member jurisdiction in the implementation of the Growing Transit Communities Strategy and compact, equitable development around high-capacity transit station areas. This action will include highlighting and promoting tools used to support equitable development in high-capacity transit station areas.

DP-Action-4 Densities in Transit Station Areas

PSRC will work in collaboration with transit agencies and local government to develop guidance for transit-supportive densities in different types of high-capacity transit station areas.

DP-Action-5 Concurrency Best Practices

PSRC will continue to develop guidance on innovative approaches to multimodal level-of-service standards and regional and local implementation strategies for local multimodal concurrency. PSRC, in coordination with member jurisdictions and WSDOT, will identify approaches in which local concurrency programs fully address growth targets, service needs, and level-of-service standards for state highways. PSRC will communicate to the Legislature the need for state highways to be addressed in local concurrency programs.

DP-Action-6 Coordinated Planning in Unincorporated Urban Areas

PSRC will support communication with the state Legislature regarding necessary changes to state laws that hinder progress towards annexation and incorporation and opportunities for state and local incentives, organize forums to highlight annexation, incorporation, and joint planning best practices, and provide other resources that address the barriers to joint planning, annexation, and incorporation.

Local Actions

DP-Action-7 Identification and Clean-Up of Underused Lands

Local governments, in cooperation with state and/or federal regulatory agencies, will develop strategies for cleaning up brownfield and contaminated sites. Local jurisdictions should identify underused lands (such as environmentally contaminated land and surplus public lands) for future redevelopment or reuse.

DP-Action-8 Center Plans and Station Area Plans

Each city or county with a designated regional center and/or light rail transit station area will develop a subarea plan for the designated regional growth center, station area(s), and/or manufacturing/industrial center. Cities and counties will plan for other forms of high-capacity transit stations, such as bus rapid transit and commuter rail, and countywide and local centers, through local comprehensive plans, subarea plans, neighborhood plans, or other planning tools. Jurisdictions may consider grouping station areas that are located in close proximity.

DP-Action-9 Mode Split Goals for Centers

Each city with a designated regional growth center and/or manufacturing/industrial center will establish mode split goals for these centers and identify strategies to encourage transportation demand management and alternatives to driving alone.

Housing

H-Action-1 Regional Housing Strategy

PSRC, together with its member jurisdictions, state agencies, housing interest groups, housing professionals, advocacy and community groups, and other stakeholders will develop a comprehensive regional housing strategy to support the 2024 local comprehensive plan update. The housing strategy will provide the framework for regional housing assistance (see H-Action-2, below) and shall include the following components:

- In the near term, a regional housing needs assessment to identify current and future housing needs to support the regional vision and to make significant progress towards jobs/housing balance and quantify the need for affordable housing that will eliminate cost burden and racial disproportionality in cost burden for all economic segments of the population, including those earning at or below 80 percent of Area Median Income throughout the region. This will provide necessary structure and focus to regional affordable housing discussions
- Strategies and best practices to promote and accelerate: housing supply, the preservation and expansion of market rate and subsidized affordable housing, housing in centers and in proximity to transit, jobshousing balance, and the development of moderate-density housing options
- Coordination with other regional and local housing efforts

H-Action-2 Regional Housing Assistance

PSRC, in coordination with subregional, county, and local housing efforts, will assist implementation of regional housing policy and local jurisdiction and agency work. Assistance shall include the following components:

 Guidance for developing local housing targets (including affordable housing targets), model housing policies, and best housing practices

- Technical assistance, including new and strengthened tools, to support local jurisdictions in developing effective housing strategies, action plans, and programs
- Collection and analysis of regional housing data, including types and uses of housing and effectiveness of zoning, regulations, and incentives to achieve desired outcomes
- Technical assistance in support of effective local actions to address displacement, including data on displacement risk and a toolbox of local policies and actions

H-Action-3 State Support and Coordination

PSRC will monitor and support as appropriate members' efforts to seek new funding and legislative support for housing; and will coordinate with state agencies to implement regional housing policy.

Local Actions

H-Action-4 Local Housing Needs

Counties and cities will conduct a housing needs analysis and evaluate the effectiveness of local housing policies and strategies to achieve housing targets and affordability goals to support updates to local comprehensive plans. Analysis of housing opportunities with access to jobs and transportation options will aid review of total household costs.

H-Action-5 Affordable Housing Incentives

As counties and cities plan for and create additional housing capacity consistent with the Regional Growth Strategy, evaluate and adopt techniques such as inclusionary or incentive zoning to provide affordability.

H-Action-6 Displacement

Metropolitan Cities, Core Cities, and High Capacity Transit Communities will develop and implement strategies to address displacement in conjunction with the populations identified of being at risk of displacement including residents and neighborhood-based small business owners.

H-Action-7 Housing Choice

Counties and cities will update regulations and strategies to reduce barriers to the development and preservation of moderate density housing to address the need for housing between single-family and more intensive multifamily development, consistent with the Regional Growth Strategy.

H-Action-8 Housing Production

Counties and cities will review and amend, where appropriate and consistent with the Regional Growth Strategy, development standards and regulations to reduce barriers to the development of housing by providing flexibility and minimizing additional costs.

Economy

Ec-Action-1 Regional Economic Strategy

PSRC and the Economic Development District will coordinate economic development efforts to strengthen the region's industries, economic foundations and to implement the Regional Economic Strategy. Update the Regional Economic Strategy periodically.

Ec-Action-2 Regional Support for Local Government Economic Development Planning

PSRC will support county and local jurisdictions through technical assistance and economic data with special emphasis on smaller jurisdictions, in their efforts to development economic development elements as part of their expected 2024 comprehensive plan updates to support the Regional Growth Strategy. PSRC will also provide guidance on local planning to address commercial displacement.

Ec-Action-3 Regional Economic Data

PSRC and the Economic Development District, in collaboration with county economic development councils and other partners, will maintain regional economic data and develop regionwide and subarea forecasts.

Ec-Action-4 Job Growth Distribution

Identify regional roles in achieving the desired allocation of new jobs as reflected in the Regional Growth Strategy.

Local Action

Ec-Action-5 Economic Development Elements

Cities and counties will update (or adopt) their economic development element – tailored to meet the jurisdiction's unique needs and leveraging public investments – as specified in the Growth Management Act, when conducting the expected 2024 comprehensive plan update.

Transportation

T-Action-1 Regional Transportation Plan

PSRC will update the Regional Transportation Plan (RTP) to be consistent with federal and state requirements and the goals and policies of VISION 2050. The RTP will incorporate the Regional Growth Strategy and plan for a sustainable multimodal transportation system for 2050. The plan will identify how the system will be maintained and efficiently operated, with strategic capacity investments, to provide safe and equitable access to housing, jobs, and other opportunities, as well as improved mobility for freight and goods delivery. Specific elements of the RTP include the Coordinated Transit-Human Services Transportation Plan and continued updates to the regional integrated transit network (including high capacity transit, local transit, auto and passenger ferries), the Active Transportation Plan, regional freight network, aviation planning and other important system components.

T-Action-2 Funding

PSRC, together with its member jurisdictions, will advocate for new funding tools to address the gap in local funding identified in the Regional Transportation Plan.

T-Action-3 Transportation Technology and Changing Mobility

PSRC will continue to conduct research and analysis on the potential impacts from emerging technologies and changes in mobility patterns, including ongoing improvements to PSRC modeling and analytical tools. PSRC will build relationships among a diverse set of stakeholders and facilitate discussions to assist member organizations to become prepared for these changes in transportation mobility and to address consequences to and from local decision making. Outcomes could include guidance, best practices and future policies.

T-Action-4 Electric Vehicles

PSRC will work with partner agencies on regional collaboration to support electric vehicles and associated infrastructure issues. PSRC will engage with partners on distribution of best practices for local governments.

T-Action-5 Changing Technology

PSRC will conduct research and analysis on the potential impacts from emerging technologies which impact housing, land use, job distribution, or other applicable topics. PSRC will serve as a resource to assist local jurisdictions in preparing for these changes.

T-Action-6 Freight Mobility

PSRC will continue to conduct research, data collection and analysis of the growth and impacts of freight and goods movement and delivery, including updating baseline inventories and identification of mobility and other issues. PSRC will continue collaboration with stakeholders to address key freight issues as part of the next RTP update.

T-Action-7 Climate

PSRC will continue to monitor and advance the implementation of the adopted Four-Part Greenhouse Gas Strategy - or future versions thereof - to achieve meaningful reductions of emissions throughout the region from transportation and land use. This will include ongoing collaboration with a variety of partners on each element, for example regional

coordination on electric vehicle infrastructure, roadway pricing, transit-oriented development and others. This will also include continued development of regional analyses and research of additional options for reducing emissions.

T-Action-8 Aviation Capacity

PSRC will continue to conduct research and analysis of the region's aviation system to assess future capacity needs, issues, challenges, and community impacts to help ensure that the system can accommodate future growth while minimizing community impacts, including historically marginalized communities, and to set the stage for future planning efforts. PSRC will work in cooperation with the state, which will play a lead role in addressing future aviation capacity needs.

Local Action

T-Action-9 VISION 2050 Implementation

Counties and cities, with guidance and assistance from PSRC, will update local plans to support implementation of the Regional Transportation Plan and address the Regional Growth Strategy, including addressing changes related to technology, freight and delivery, and the needs of all users.

Public Services

PS-Action-1 Utility and Service District Planning

PSRC will work with electrical utilities, water providers, special purpose districts, and other utilities to facilitate coordinated efforts to develop long-range plans that comply with the Growth Management Act and implement VISION 2050.

PS-Action-2 Facilities Siting and Design

PSRC will facilitate cooperative efforts with special purpose districts and local jurisdictions to site and design facilities that enhance local communities in accordance with growth management goals and VISION 2050.

PS-Action-3 School Siting

PSRC will initiate and support discussions with the Office of the Superintendent of Public Instruction to facilitate updates that modernize school siting standards, especially those related to site area requirements. Updates should work to align school siting standards with the goals of the Growth Management Act and facilitate school districts' ability to better meet urban capacity needs.

PS-Action-4 Regional Support for School Siting Best Practices

PSRC will research and develop guidance on innovative methods to update regulations and local plans to develop a regional approach to school siting and to assist local jurisdictions and school districts in siting new schools in urbanized areas.





DISCUSSION ITEM August 25, 2022

To: Growth Management Policy Board

From: Paul Inghram, Director of Growth Management

Subject: Plan Certification and Housing

IN BRIEF

To follow up on the July board discussion, the Growth Management Policy Board will be asked to confirm steps to implement <u>VISION 2050</u> and the <u>Regional Housing Strategy</u> through the plan review and certification process for local comprehensive plan updates.

DISCUSSION

At the July meeting of the Growth Management Policy Board, the board discussed PSRC's plan certification process in advance of the 2024 local plan updates. It will be important to clarify certification expectations now to enable cities and counties to plan accordingly and PSRC to prioritize areas for technical assistance.

Board members expressed how housing is a "transportation-related" issue for certification because of how housing, jobs, and transportation are linked. Housing has a direct impact on transportation. Where one can afford to live determines how far one must travel and what transportation options they can use to access jobs, schools, and services.

Board members noted that many cities have ambitious goals and policies but asked how to track whether housing goals and policies are being implemented and achieved (PSRC's traditional areas for review are comprehensive plan policies, not zoning, regulations, or actual development).

The board asked about training for elected officials to help identify high-impact housing strategies for local conditions and barriers to housing.

Board members also noted the importance of the relationship between housing and jobs at ports and industrial lands, and of addressing climate change in local plans, and asked about the potential for adopting a legislative agenda supporting housing and climate actions.

In response to the board's review in July, this memo suggests several paths forward regarding plan certification, housing, and climate. Near-term priority will be given to supporting local plan updates, recognizing that additional steps will occur as capacity allows moving forward.

- Electeds education opportunity In addition to the series of webinars supporting comprehensive plan updates, PSRC anticipates working with the state Department of Commerce to provide opportunities for elected officials and planning commissioners and a housing-specific event. Anticipated for fall 2022 and early 2023.
- Plan Review & Certification Per the board's direction, staff will integrate the GMA requirements of HB 1220 and countywide housing need into PSRC's plan review and certification, including adjusting the Plan Review Manual (the "checklist"). More on this is discussed below.
- PSRC funding The board asked whether housing actions should relate to funding priorities. Having an adopted and PSRC-certified comprehensive plan is a prerequisite to competing for federal transportation funds. PSRC reviews and updates the Policy Framework for Federal Funds every two years in advance of the transportation funding competitions. Opportunities to re-evaluate the criteria will occur again in 2023.
- Monitoring PSRC is working to establish a regular housing monitoring program that looks at local actions, housing production, and affordable housing (in addition to other aspects of VISION 2050 implementation). Monitoring of actions and performance will be one way of measuring VISION 2050 implementation. It will help us understand successes and gaps so that PSRC can better determine whether and where additional support is needed. Monitoring is likely to include a combination of annual measurements of regularly available data and review every three to five years, such as the 5-year implementation progress reports now required by the Growth Management Act. PSRC will report on its Housing Innovations & Tools Survey of local implementation later this year.
- State support Board members asked about the potential development of a legislative agenda in support of housing and climate action. PSRC regularly communicates with state agencies and provides the state with data and information, including information about VISION 2050 policy direction. At the Executive Board's direction, additional work will occur this fall to determine if adopting a regional legislative agenda would be appropriate for the next

legislative session. Staff will update the board on progress at an upcoming meeting.

Question for the board: Do these steps respond to board direction to further VISION 2050 and housing implementation?

PSRC Plan Certification & Housing Goals

Since the development of the VISION 2050 policies and actions, much of the board's interest has been around how to ensure that the plan review process appropriately considers housing actions and performance. Addressing this now helps clarify expectations for local jurisdictions early in the plan update process.

At the July meeting, board members contemplated whether there should be housing goals for cities. There are ongoing efforts to quantify housing needs for local jurisdictions. Commerce is preparing guidance for implementing HB 1220, which seeks to identify housing needs at all income levels. A draft tool for taking the countywide housing need provided by Commerce and calculating housing needs at the jurisdictional level will be available this fall. Meanwhile, each county is coordinating with its cities on how to define housing needs and goals. Some counties are setting local housing targets. Under HB 1220, each county will identify a process for allocating county housing needs to each jurisdiction.

The county-level work and the Commerce HB 1220 guidance will provide numeric housing objectives that will inform local plans. Cities will be expected to demonstrate that they have sufficient capacity for housing types consistent with housing needs. Where local resources are insufficient, such as potentially for very-low-income households, cities are expected to identify resources and gaps, which may be useful for identifying where state or federal funding is needed to support housing.

In addition to requiring counties and cities to identify and accommodate housing needs, HB 1220 requires communities to:

- Plan for **moderate density housing**, such as duplexes and townhomes
- Ensure that there is sufficient land capacity for permanent supportive housing, shelter, and other housing types
- Address racially disparate impacts, such as zoning that may have a discriminatory effect

HB 1220, while a new amendment to GMA, is aligned with the policies that were updated in VISION 2050 in 2020. Like VISION 2050, the amendment seeks to increase housing options and better align housing choices with community needs. The Plan Review Manual and its checklist, which were updated to reflect VISION 2050, helps staff check that local plans address the core policy areas of VISION 2050 and state requirements. While the checklist is an administrative document, it helps communicate what PSRC will look for during plan review to assure consistency with VISION 2050.

Based on direction from the board, staff plan to update the checklist, as shown on the attachment, to integrate the GMA requirements of HB 1220 and countywide housing needs into plan review, including housing for all income levels and addressing racially disparate impacts.

It can be difficult to know if local plans are enough to address housing needs. PSRC's plan review looks to see if policy areas are addressed by local plans and that they "show their work." With HB 1220, there will be an expectation that jurisdictions show that they have capacity to meet their numeric needs for various income levels and for different types of housing in addition to addressing the components of the law. Whether the combination of state, regional, and local actions in the Regional Housing Strategy and local plans are sufficient would be determined as we measure housing conditions over time.

Question for the board: Does the board see this as the right approach for incorporating HB 1220 and housing requirements in plan review?

NEXT STEPS

Staff anticipate providing the board with a report on housing data at the October board meeting that will look at how housing access and affordability is evolving in the region. Information from a survey of local jurisdictions and a public opinion survey should be available in November.

A housing-specific webinar workshop is scheduled for October 26; registration will open soon. A workshop aimed at elected officials and planning commission members is anticipated in early 2023. More information on workshops will be shared with the board in the coming months.

For more information about plan review and certification and about regional housing strategies, please contact Paul Inghram at pinghram@psrc.org, Liz Underwood-Bultmann at lunderwood-bultmann@psrc.org, or Laura Benjamin at lbenjamin@psrc.org.

Attachments:

A - Draft Housing Plan Review Checklist

Housing

Below is the Housing section from the <u>Plan Review Manual Checklist for Local Comprehensive Plan Updates</u>. Suggested edits to capture updated state law are shown in <u>text</u>.

The plan guides the **preservation**, **improvement**, **and expansion of the housing stock** to provide a range of **affordable**, **accessible**, **healthy**, **and safe housing choices** to every resident. It continues to **promote fair and equal access to housing for all people**.

Policies and programs should:

Row	Assess housing needs	Page/Policy Reference
1	Address affordable housing needs by developing a housing needs assessment and	
'	evaluating the effectiveness of existing housing policies, and documenting strategies to	
	achieve housing targets and affordability goals. This includes documenting programs	
	and actions needed to achieve housing availability including gaps in local funding,	
	barriers such as development regulations, and other limitations (H-Action-4)	
	Increase housing supply and choices	Page/Policy Reference
2	✓ Increase housing supply and densities to meet the region's current and projected needs	
	at all income levels consistent with the Regional Growth Strategy (MPP-H-1)	
3	✓ Expand the diversity of housing types for all income levels and demographic groups,	
3	including low, very low, extremely low, and moderate-income households (MPP-H-2-6,	
	H-9)	
4	Expand housing capacity for moderate density housing, i.e., "missing middle" (MPP-H-9)	
5	Promote jobs-housing balance by providing housing choices that are accessible and	
5	attainable to workers. Include jobs-housing balance in housing needs assessments to	
	better support job centers with the needed housing supply (MPP-H-1, H-6, H-Action-4)	
6	✓ Promote Expand housing choices in centers and near transit (MPP-H-7-8)	
7	✓ Promote flexible standards and innovative techniques to encourage housing production	
,	that keeps pace with growth and need (MPP-H-10)	

	Support the development and preservation of affordable housing	Page/Policy Reference
8	© Consider Use inclusionary and incentive zoning to provide more affordable housing when	
U	creating additional housing capacity (H-Action-5)	
9	Jurisdictions planning for high-capacity transit stations: Promote Create and preserve	
3	affordable housing near high-capacity transit1 (MPP-H-8, H-Action-1)	
	Address inequities in access to housing	Page/Policy Reference
10	ldentify potential physical, economic, and cultural displacement of low-income	
10	households and marginalized populations and work with communities to develop anti-	
	displacement strategies in when planning for growth (MPP-H-12, H-Action-6)	
11	Promote homeownership opportunities while recognizing historic inequities in access to	
	homeownership opportunities for communities of color (MPP-H-5)	
12	ldentify local policies and regulations that result in racially disparate impacts,	
12	displacement, and exclusion in housing including zoning that may have a discriminatory	
	effect and areas of disinvestment and infrastructure availability	

Additional comments on Housing or additional documents to share [optional]:

¹ Transit-oriented development near stations located in or near manufacturing/industrial centers need to function differently with different uses than other centers to maintain a focus on protecting industrial zoning, jobs, and the region's overall economic vitality.



DISCUSSION ITEM August 25, 2022

To: Growth Management Policy Board

From: Paul Inghram, Director of Growth Management

Subject: Passport to 2044 Workshop Series

IN BRIEF

VISION 2050 calls for PSRC to support efforts to update local comprehensive plans through updates to plan review and certification guidance and building awareness on VISION 2050 (RC-Action-1 and RC-Action-4). PSRC staff will brief the board on recent and upcoming outreach activities and support opportunities for the 2024 comprehensive plan updates.

DISCUSSION

PSRC develops data, guidance, and resources to support implementation of VISION through local planning. In partnership with the Washington State Department of Commerce and the Municipal Research and Services Center (MRSC), PSRC has launched the Passport to 2044: Comprehensive Plan Workshop Series to support the comprehensive plan periodic updates. PSRC has published numerous guidance documents to date, which are available on the VISION 2050 Planning Resources page.

Passport to 2044

The <u>Passport to 2044: Comprehensive Plan Workshop Series</u> provides resources to staff and others involved with comprehensive planning to support local periodic updates. The <u>kick-off workshop</u> in June 2022 provided an overview of what's new in the Growth Management Act and VISION 2050 since the last major update, PSRC's plan review and certification process, and resources and tools to support plan updates. Close to 300 planners, consultants, and others attended the kick-off event, and a recording is <u>available online</u>.

Following the kick-off, staff has organized a series of topical webinars to support emphasis areas from the Growth Management Act and VISION 2050. A <u>webinar on Climate</u> was conducted in August 2022. Upcoming webinars include Economic Development, Housing, Equity, Transportation, and more.

PSRC and Commerce are planning an event specific to elected officials and planning commissioners in early 2023.

Guidance and Resources

PSRC is continuing to develop guidance, research, and data products to support updates to local comprehensive plans. These guidance documents are meant to help local staff with their plan updates and implement the policies in VISION 2050. Recently published guidance documents include the Conservation Toolkit, Economic Development Element Guide, and <a href="guidance on conducting equitable engagement for comprehensive plans.

PSRC has also launched a comprehensive planning <u>newsletter</u> to share events, information on plan review, and new resources. Staff will continue to regularly update the board on resources in development and the ongoing webinar series for the comprehensive plan updates.

For more information, contact Maggie Moore, Senior Planner, at 206-464-6171 or mmoore@psrc.org.

Attachments: Passport to 2044 Flyer



PASSPORT TO 2044:

Comprehensive Plan Workshop Series

REGISTER NOW!



All event registrations can be found on PSRC's website



Events will be online via Zoom and recorded

Join us for online workshops on topic areas for the comprehensive plan periodic updates. Scheduled events include:

► Climate | Wednesday, August 17, 2022 | 10 a.m. – 12 p.m.

Economic Development | Wednesday, September 7, 2022 | 10 a.m. – 12 p.m.

► Transportation | Tuesday, October 18, 2022 | 10 a.m. – 12 p.m.

▶ Housing | Wednesday, October 26, 2022 | 10 a.m. – 12 p.m.

► Equity | Tuesday, November 8, 2022 | 10 a.m. – 12 p.m.

▶ TOD and Centers | Tuesday, December 13, 2022 | 10 a.m. – 12 p.m.

Other upcoming events with more information coming soon:

- Coordination with Tribes
- Planning for Critical Areas
- **▶ Elected Officials and Planning Commissioners**

Sign up to be on the list for information on upcoming events and resources here.

Questions? Contact Maggie Moore at mmoore@psrc.org



The primary audience for these workshops are the planners, consultants, and staff most involved with comprehensive planning, but elected officials, planning commissioners, and others with a role in the upcoming comprehensive plan updates are also welcome to attend.















FRIDAY, OCTOBER 21, 2022

PART 1

9:00 a.m. — **12:00 p.m.** Zoom — Virtual Panels

PART 2

1:30 p.m. — 3:30 p.m. In Person Walking Tours (locations coming soon)

The region is growing and making historic investments in transit, with over one million new residents expected to live near high-capacity transit by 2050. Join industry and community leaders to explore innovative techniques and best practices to build and sustain equitable transit communities that are accessible to all people and help to achieve the region's vision for growth.

Free to attend. Online registration opens soon.

