City of Carnation 2017 Comprehensive Plan Update

1) Certification memo dated November 21, 2017 (see page 2). As of this Executive Board action taken at the January 25, 2018 meeting, the City of Carnation comprehensive plan is now fully certified for consistency with the transportation-related provisions of the Growth Management Act, VISION 2040, and Transportation 2040.

2) Certification report dated December 31, 2015 (see page 9). This report summarizes complete review of the 2015 comprehensive plan update and a certification condition for the city to address by December 31, 2017.
ACTION ITEM

To: Growth Management Policy Board
From: Paul Inghram, Senior Program Manager
Subject: Recommend Full Certification of the Comprehensive Plan for the City of Carnation

IN BRIEF
Consistent with the Executive Board’s direction on January 26, 2017 regarding review of comprehensive plan updates for Small Cities, Carnation adopted a local resolution related to planning consistent with the Regional Growth Strategy. Staff now recommends full certification of the comprehensive plan.

RECOMMENDED ACTION
The Growth Management Policy Board and Transportation Policy Board should recommend that the Executive Board certify that the transportation-related provisions of the City of Carnation’s comprehensive plan updates and supporting resolution conform to the Growth Management Act and are consistent with the multicounty planning policies and the regional transportation plan.

DISCUSSION
The 2015 comprehensive plan updates for the City of Carnation were conditionally certified last year as part of PSRC’s plan review process. Conditional certification allowed the city to qualify for PSRC-managed federal funding while working to address questions about planning for growth significantly greater than adopted targets.

The issue of growth targets for Small Cities resulted in a number of challenging policy discussions by the Growth Management Policy Board, Executive Board and the King County Growth Management Policy Council, including a GMPC/GMPB joint work session. Members reiterated that planning consistent with the Growth Management Act and VISION 2040, and regional coordination are important and need to be clearly supported in all local plans. There was also recognition that amending plans now and addressing the underlying issues related to growth targets will require ongoing work and coordination at the local and regional levels. In January, the Executive Board approved the Growth Management Policy Board’s recommendation to provide a new path for the affected Small Cities to become fully certified.

The Growth Management Policy Board noted that the affected Small Cities had provided valuable information and encouraged them to provide further clarification about how the cities
are working to support the Regional Growth Strategy. Recognizing that more work to address small city targets will be needed over the course of the next planning cycle, the Growth Management Policy Board recommended and the Executive Board approved an alternative option. This option asked the cities to make a commitment to support VISION 2040 and work with regional partners, without requiring a comprehensive plan amendment at this time. This allows cities to be fully certified expeditiously, while asking the cities to:

- Acknowledge that the planned housing and employment growth anticipated in the small city’s adopted comprehensive plan is greater than adopted growth targets for the city, and acknowledge the importance of managing that growth and mitigating its impacts, including on surrounding communities, rural and resource lands, and the regional transportation system.
- Continue to work collaboratively with regional and countywide planning organizations on growth allocations during the next and future target updates and commit to planning for growth in future plan updates consistent with those collaboratively set and adopted target updates.
- Identify and continue strategies cities are using to manage and mitigate the impacts of growth.
- Reinforce the city’s commitment to managing its growth within current city and Urban Growth Area (UGA) boundaries, while minimizing impacts on surrounding rural and resource lands; commit to using the adopted countywide criteria for evaluating any requested UGA modifications.
- Commit to prioritize consistency with the Regional Growth Strategy when considering future land use and zoning changes and capital facilities investments.

This path does not require cities to make plan amendments now, provided they adopt a council commitment, such as a council-adopted resolution, to continue to work collaboratively on growth issues that clearly require a longer term to fully address.

**City of Carnation Resolution**

Following the Executive Board’s approval of the new path to certification, Carnation proceeded with development and adoption of a council resolution. The adopted resolution is attached and discussed below.

The City of Carnation adopted a resolution that notes how its comprehensive plan embodies policies consistent with the Growth Management Act and VISION 2040. While the city recognizes that anticipated growth exceeds the adopted targets, it states the importance of managing the growth and mitigating its impacts. The resolution commits the city to continue to work collaboratively with regional and countywide planning organizations on growth target allocations and planning for growth consistent with those target updates.

Carnation has implemented a number of best practices to manage growth, including growth monitoring, impact fees, transportation concurrency requirements, adequacy of public facilities, and environmental regulations. The resolution also notes the city’s planned 20-year growth is fully within the city’s current city limits and no expansion of the UGA is contemplated in the comprehensive plan. Carnation’s resolution states that it has addressed the issues identified in the conditional certification and requests full certification of its comprehensive plan.

**Next Steps**

Staff have concluded that the locally adopted resolution meets the requirements set out by the
Executive Board for the new path to certification. After deliberation and action on November 30, the Growth Management Policy Board’s recommendation will be forwarded to the Executive Board for action at its meeting on January 25, 2018.

For more information, please contact Paul Inghram at (206) 464-7549 or pinghram@psrc.org or Michael Hubner at (206) 971-3289 or MHubner@psrc.org.

Attachments:
Carnation Resolution 417
RESOLUTION NO. 417

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CARNATION, WASHINGTON, RELATED TO COMPREHENSIVE PLAN CERTIFICATION BY THE PUGET SOUND REGIONAL COUNCIL (PSRC); DOCUMENTING THE CITY’S ACTIONS THAT SUPPORT THE PUGET SOUND REGIONAL COUNCIL’S VISION 2040 AND REGIONAL GROWTH STRATEGY; AND REQUESTING FULL CERTIFICATION OF THE CARNATION COMPREHENSIVE PLAN BY THE PUGET SOUND REGIONAL COUNCIL.

WHEREAS, the City of Carnation plans under the Washington State Growth Management Act, codified at chapter 36.70A RCW (GMA); and

WHEREAS, on August 4, 2015 the City adopted its 2015 Comprehensive Plan Update pursuant to the GMA; and

WHEREAS, the update met all requirements for compliance with the Washington State Growth Management Act and State Environmental Policy Act; and

WHEREAS, the update to the Carnation Comprehensive Plan anticipates growth of and plans for the city’s planned annexation area in addition to the King County’s CPP growth targets for growth within the city; and

WHEREAS, a goal of the comprehensive plan is to continue to support integration, and implementation of the Puget Sound Regional Council’s VISION 2040 at the local level; and

WHEREAS, the comprehensive plan was reviewed by state agencies and the Puget Sound Regional Council (PSRC); and

WHEREAS, on January 28, 2016, Puget Sound Regional Council Executive Board adopted a “Plan Review Report and Certification Recommendation” and conditionally certified
the City’s comprehensive plan with a requirement to further address consistency between housing and employment growth assumptions; and

WHEREAS, on April 5, 2016, the City Council adopted Resolution No. 403, committing to address the conditions of certification; and

WHEREAS, City staff coordinated with other cities, King County, Puget Sound Regional Council to address growth targets and growth assumptions related to the conditional certification; and

WHEREAS, on January 26, 2017, the Puget Sound Regional Council Executive Board adopted a new approach to address conditional certifications related to consistency with growth targets for small cities; and

WHEREAS, the City’s comprehensive plan and development regulations demonstrate a commitment to managing growth consistent with the Regional Growth Strategy and addressing growth-related impacts, including the appropriate use of development regulations, impact fees and other tools to ensure that growth pays for growth; and

WHEREAS, the City seeks to avoid and minimize unnecessary vehicle trips through coordinated land use and transportation planning strategies; and

WHEREAS, the City coordinated with other small cities in King County to refine and adjust individual growth targets; and

WHEREAS, Carnation plans to continue the work to address transportation and capital facilities improvement programs necessary to be implemented when associated with future growth; NOW, THEREFORE

IT IS HEREBY RESOLVED BY THE CITY COUNCIL OF THE CITY OF CARNATION AS FOLLOWS:
Section 1. The City is committed to advancing the integrity and mission of VISION 2040 and the Regional Growth Strategy through the policies and implementation strategies adopted in its comprehensive plan and regulatory standards.

Section 2. The City is working to actively manage growth and mitigate related impacts, including those on surrounding communities, rural and resource lands, and the regional transportation system.

Section 3. The City Council directs staff to continue to work collaboratively with other cities, King County, and the Puget Sound Regional Council on future growth allocations during the next housing and employment target setting process, and commits to planning for growth in future updates to the comprehensive plan consistent with those collaboratively set and adopted targets.

Section 4. The City commits to continue and, as needed, adopt measures to manage anticipated growth in a manner that mitigates potential impacts, including impacts on surrounding communities, rural and resource lands, and the regional transportation system.

Section 5. The City commits to managing its growth within the current city and UGA boundaries, while minimizing impacts on surrounding rural and resource lands, and to using the adopted countywide criteria for evaluating any potential UGA modifications.

Section 6. The City commits to working with King County to manage the development and annexation of the adjacent unincorporated urban growth area.

Section 7. The City commits to managing its growth within the current city and UGA boundaries, while minimizing impacts on surrounding rural and resource lands, and to using the adopted countywide criteria for evaluating any potential UGA modifications.

Section 8. The City commits to prioritizing consistency with the Regional Growth Strategy when considering future land use and zoning changes and capital facilities investments.

Section 9. The City Council finds that it has reasonably addressed the conditions of certification pursuant to the Puget Sound Regional Council Executive Board’s decision on January 26, 2017, and, accordingly, directs staff to submit this resolution and associated documentation to the Puget Sound Regional Council and to seek full certification of the City of Carnation’s Comprehensive Plan.

Section 10. This resolution shall be effective immediately upon passage.

ADOPTED BY THE CITY COUNCIL AT A REGULAR MEETING THEREOF ON THE 17TH DAY OF OCTOBER, 2017.

CITY OF CARNATION

MAYOR, JIM BERGER

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ATTEST/AUTHENTICATED:

CITY CLERK, MARY MADOLE

FILED WITH THE CITY CLERK: ......09/19/2017
PASSED BY THE CITY COUNCIL: .... 10/17/2017
RESOLUTION NO. ........................................417
BACKGROUND
The Washington State Growth Management Act calls for coordination between local, regional, and state planning efforts. To advance this coordination, state law requires PSRC to certify that regional transit plans, countywide planning policies, and local comprehensive plans within the central Puget Sound region conform to: (1) established regional guidelines and principles, (2) the adopted long-range regional transportation plan, and (3) transportation planning requirements in the Growth Management Act. Within the central Puget Sound region, the multicounty planning policies in VISION 2040 have been established as the regional guidelines and principles under Revised Code of Washington (RCW) 47.80.026. Certification of local comprehensive plans is also a requirement for jurisdictions and agencies that intend to apply for PSRC funding or proceed with any project submitted into the Regional Transportation Improvement Program, regardless of funding source.

Within the central Puget Sound region, local governments and PSRC have worked together to develop an overall process (Adopted Policy and Plan Review Process, Revised September 2003) for reviewing and certifying local, countywide, regional, and transit agency policies and plans. This process also provides an opportunity to coordinate and share information related to local and regional planning. A set of materials, compiled in a Plan Review Manual, provides details on the review and certification process, background, and framework. The manual also provides guidance and checklists for aligning plans and policies with VISION 2040, Transportation 2040, and Growth Management Act requirements.

DISCUSSION
This report summarizes the findings and recommendations regarding the periodic update to the comprehensive plan for the City of Carnation, adopted by the city on August 4, 2015. Previously, PSRC certified the City of Carnation’s comprehensive plan in 2012. PSRC staff reviewed the updated 2015 comprehensive plan and coordinated with city staff in the development of this report.

CERTIFICATION RECOMMENDATION
Based on the review of the City of Carnation comprehensive plan, the following action is recommended to the PSRC Growth Management Policy Board, Transportation Policy Board, and Executive Board:

The Puget Sound Regional Council conditionally certifies that the transportation-related provisions in the City of Carnation 2015 Comprehensive Plan conform to the Growth Management Act and are consistent with multicounty planning policies and the regional transportation plan.

1 The certification requirement in the Growth Management Act is described in RCW 47.80. The specific requirements for transportation elements in local comprehensive plans are spelled out in RCW 36.70A.070. PSRC’s Interlocal Agreement, Section VII, also provides direction for the review of local comprehensive plans and countywide policies (Resolution A-91-01, amended March 1998). The Council's Executive Board last updated its process for Policy and Plan Review in September 2003. The process is also described in VISION 2040, Part IV: Implementation.
Conditional status is in place until the city amends the comprehensive plan to adjust the plan’s anticipated population, housing and employment growth to align with adopted countywide targets. The schedule for addressing the conditions is:

1. Council adoption of a plan of work that addresses the condition identified in the certification report by April 30, 2016.
2. Submission of a draft amended comprehensive plan and supporting documents that address the condition to PSRC for review and comment in advance of adoption.
3. Once the condition is adequately addressed, submission of the adopted amended comprehensive plan and supporting documents by June 30, 2017, for review and certification by PSRC.

The city acknowledges and understands these conditions.

The city’s anticipated growth and alignment with the adopted growth targets are discussed below in the section on Development Patterns. This report contains a summary of the PSRC review of the Carnation comprehensive plan update. Under each heading, the scope of the certification review, as guided by the Plan Review Manual and Local Comprehensive Plan Checklist, is listed in high level bullets. Discussion in each topic area highlights exemplary provisions of the plan, as well as issues identified through the certification review where future work on the part of the city is needed to more fully address VISION 2040, Transportation 2040, and Growth Management Act planning requirements.

Part I: Conformity with Growth Management Act Transportation Planning Requirements

**Scope of Review**

The Growth Management Act (RCW 36.70A.070(6)) includes several requirements related to transportation elements in local comprehensive plans. These requirements are summarized as follows:

- **Land use assumptions and forecasts of travel demand** that are internally consistent and consistent with growth targets.
- **Service and facility needs**, including inventories of existing facilities, and level-of-service standards and concurrency provisions that address multiple modes of travel, planned land uses and densities, and state highways.
- **Financing and investments**, including a multiyear financing plan and reassessment strategy to address potential funding shortfalls.
- **Intergovernmental coordination** with neighboring cities, counties, and regional and state agencies.
- **Demand management**, including programs to implement the Commute Trip Reduction Act.
- **Pedestrian and bicycle planning**, including project funding and capital investments, education, and safety.
- **Land uses adjacent to airports**, identifying relevant facilities, existing and planned uses, and policies that discourage incompatible uses.

Air quality is largely an interjurisdictional issue in which each jurisdiction's travel behaviors, measured through vehicle emissions, affect the regional airshed. The Washington Administrative Code (WAC) requires local transportation elements and plans to include "policies and provisions that promote the reduction of criteria pollutants" for mobile sources (WAC 173-420-080). When PSRC reviews plans, it also certifies that the comprehensive plans include air quality policies and provisions, including a commitment to meeting the requirements of applicable federal and state air quality legislation.
DISCUSSION: EXEMPLARY PLAN PROVISIONS

The Carnation Comprehensive Plan effectively addresses many of the transportation planning requirements of the Growth Management Act and includes adequate air quality policies and provisions. Highlights include:

- A vision for a city with a vibrant, active downtown with a central gathering area and with thriving businesses, outdoor recreation, and sustainable, attractive development.
- Coordination with WSDOT regarding improvements to SR 203 as identified in the Tolt Corridor Plan, which includes a greenway shared path, retrofits to pedestrian facilities, street improvements in the central business district, and identification of the need to reduce the barrier of SR 203 to pedestrians by providing key crossing opportunities (T3.2, 3.3, 3.6).
- Promotion of nonmotorized trips with a system of safe and attractive linked sidewalks and trails and through a compact urban form.
- A transportation element with a complete street inventory and identification of potential transportation improvements for the full 20-year planning period.

DISCUSSION: CONDITIONS FOR CERTIFICATION

☐ The primary area of concern is discussed under Development Patterns regarding consistency between the growth expectation of the comprehensive plan and the Regional Growth Strategy. The estimate of demand for new infrastructure and transportation projects should be reviewed and revised as necessary to be consistent with the adopted growth targets.

Part II: Consistency with Regional Plans and Policies

OVERVIEW

This section discusses consistency with the adopted multicounty planning policies (established regional guidelines and principles under RCW 47.80.026) adopted in VISION 2040, and Transportation 2040, the region’s long-range transportation plan. In addition to the multicounty planning policies, VISION 2040 contains a regional growth strategy with a preferred distribution of the region’s residential and employment growth, as well as a number of implementation actions for local governments to carry out. Each policy area addressed in VISION 2040 is discussed in turn below.

VISION 2040 Context Statement

The Carnation Comprehensive Plan includes a statement that describes its consistency with VISION 2040 and the multicounty planning policies (MPPs) in promoting a compact urban form with the most intense land uses centered along SR 203.

Environment

SCOPE OF REVIEW

VISION 2040 calls for local comprehensive plans to address the following environmental policy topics:

- **Stewardship**, including addressing the natural environment throughout the plan, decisions based on best-available science, and regional environmental initiatives.
- **Earth and habitat**, including open space protection, restoration and protection of native vegetation, and coordination with adjacent jurisdictions.
- **Water quality**, including actions that maintain hydrologic functions and reduce water pollution in ecosystems, watersheds, shorelines, and estuaries.
Air quality and climate change, addressing federal and state laws, reduction of pollutants, Puget Sound Clean Air Agency policies, and reduction of greenhouse gas emissions and adaptation to climate change.

**DISCUSSION: EXEMPLARY PLAN PROVISIONS**

The city’s comprehensive plan addresses the environmental policy topics in VISION 2040 with strong goals and actionable policies. Highlights include:

- The land use element includes detailed information about the physical environment, noting the city’s location at the confluence of the Snoqualmie and Tolt rivers, soil and topographic conditions, the floodplain, groundwater, and critical areas.
- Policy LU6.3 promotes innovative, environmentally friendly building practices such as LEED, Built Green, and Low Impact Development (LID) techniques.
- Policy LU 6.8 supports evaluating the feasibility of adopting a Night Sky initiative to reduce light pollution and reduce energy use.

**DISCUSSION: AREAS FOR FURTHER WORK**

The city should address the following comment at the earliest opportunity through future amendments to the comprehensive plan:

- The multicounty planning policies in VISION 2040 and the strategies in Transportation 2040 call for reducing greenhouse gas emissions and adapting to impacts related to climate change. See page 42 of VISION 2040 for an overview of climate change and related policies and page 34 in Transportation 2040 for information on the four-part greenhouse gas reduction strategy (land use, user fees, choices, and technology). The plan already includes some policies that support positive actions to reduce greenhouse gases, such as increasing nonmotorized transportation options. However, the plan should be strengthened by directly addressing the climate change-related policies (MPP-En-20-25) and adding more specific provisions.

**Development Patterns – Including Regional Growth Strategy**

**SCOPE OF REVIEW**

VISION 2040 calls for local comprehensive plans to address the following development patterns policy topics:

- **Urban areas**, including targets for housing and employment growth, compact communities that support transit and walking, and provisions for redevelopment of underused land.
- **Centers**, including planning for one or more central places as locations for compact, mixed-use development, with policies that prioritize funding to centers to advance development.
- **Unincorporated urban areas**, including policies that advance annexation and orderly transition of governance.
- **Resource lands**, including identification of steps to limit development.
- **Regional design**, addressing local provisions that apply the Transportation 2040 Physical Design Guidelines, energy efficient building, historic preservation, and enhanced sense of community.
- **Health and active living**, addressing healthy environment, physical activity and well-being, and safety.

**DISCUSSION: EXEMPLARY PLAN PROVISIONS**

The city’s comprehensive plan effectively addresses many of the development patterns policies in VISION 2040. Highlights include:

- Support for a thriving, walkable downtown and the Tolt Commons, the centerpiece of the town, that will encourage people to hang out and help create a sense of community and neighborhood (LU3.2).
☑ Support for working with the county to limit or prevent development on forests, farms, and mineral resources areas in adjacent areas (LU5.1).

☑ Provisions that help create a built environment that promotes and encourages physical activity through compact development and a looped system of safe and attractive pedestrian and bicycle accessways that link neighborhoods to each other and to the business district (LU8.1, 8.2).

**DISCUSSION: CONDITIONS FOR CERTIFICATION**

The city must address the following provision of the Growth Management Act and VISION 2040 in order to maintain certified status:

- RCW 36.70A.130 requires that local comprehensive plan updates accommodate the growth projected to occur over the subsequent 20-year period. VISION 2040 (MPP-DP-3) calls for countywide adoption of housing and employment growth targets that promote the Regional Growth Strategy. MPP-T-9 calls for coordination of state, regional, and local transportation planning in support of that strategy. RCW 36.70A.070 requires the transportation element of local comprehensive plans to implement and be consistent with the land use element.

To implement the Regional Growth Strategy, King County and its cities developed housing and employment targets that were adopted in the 2012 countywide planning policies. The targets allocate a modest amount of housing and jobs to Small Cities, which includes the City of Carnation, as a reflection of the stated regional role for these cities to accommodate limited growth. The targets for Carnation are to grow by 330 housing units and 370 jobs over the period of 2006-2031.

The plan’s land use element discusses a potential maximum population of 4,652 compared to a 2013 population of 1,848 and the 2010 Census of 1,786, indicating potential growth of 2,804 people, or more than 1.5x the current population. This projection of growth may have been determined by calculating assumptions of build out based on the current zoning capacity. However, capacity for growth should not be equated with a projection for growth within the planning period. No new construction occurred in Carnation between 2006 and 2014. The plan identifies a development project that proceeded in 2014 with 130 new units. It also describes an additional potential development that may bring about 150 to 200 new housing units. At their maximums, these two developments would equal the city’s 2006-2031 countywide adopted target of 330 housing units, which may be on track considering the time period it will take to buildout the two developments and the city’s overall rate of growth. Considering the rate of growth over recent years, including 2000-2010, when the city’s population declined, the adopted target appears to remain an appropriate projection of growth. The target is also more aligned with the city’s stated vision as “a rural scale ‘small town’ community” (page H-3) and the limited role of Small Cities in accommodating growth under the Regional Growth Strategy. The city should amend the land use, housing and other elements of the plan as appropriate to ensure that planning for transportation projects and other infrastructure is based on a calculation of anticipated growth that is consistent with the adopted housing and employment growth targets. PSRC staff is available to provide technical guidance on reconciling the growth assumptions and documenting data sources.

### Housing

**SCOPE OF REVIEW**

VISION 2040 calls for local comprehensive plans to address the following housing policy topics:

**Increased housing production opportunities**, including diverse types and styles for all income levels and demographic groups.

**Affordable housing needs**, including an assessment of existing and future housing needs based on regional and local factors, including household income, demographics, special needs populations, and adequacy of existing housing stocks.
**Regional housing objectives** in VISION 2040, including promotion of housing diversity and affordability, jobs-housing balance, housing in centers, and flexible standards and innovative techniques.

**DISCUSSION: EXEMPLARY PLAN PROVISIONS**
The city’s comprehensive plan effectively addresses the housing provisions contained in VISION 2040. Highlights include:

☑ Detailed information in the housing element regarding housing affordability, affordability levels for various households, current housing stock, and the gap in available affordable housing.

**DISCUSSION: AREAS FOR FURTHER WORK**
The city should address the following comment at the earliest opportunity through future amendments to the comprehensive plan:

☐ The plan’s housing element identifies that a significant proportion of projected new housing should be affordable to low income and very low income households in order to meet the community’s needs. Therefore, the plan should address how these housing needs of the community can be fully met and identify specific strategies. For housing strategies and resources, see PSRC’s [Housing Innovations Program](#).

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**Economy**

**SCOPE OF REVIEW**
VISION 2040 calls for local comprehensive plans to address the following economic development policy topics:

- Include an **economic development element** that addresses: business, people, and places.
- **Retention and recruitment efforts** that support family wage jobs, industry clusters that export goods and services, and small businesses that are locally owned.
- **Equitable benefits and impacts**, including provisions and programs that promote economic vitality in distressed areas or areas with disadvantaged populations.
- **Adequate housing growth in centers** through collaboration with the private sector and provision of infrastructure.

**DISCUSSION: EXEMPLARY PLAN PROVISIONS**
The city’s comprehensive plan effectively addresses many of the economic provisions of VISION 2040. Highlights include:

☑ A thorough economic development element that includes an economic profile and analysis of economic opportunity for the community, evaluation of regional economic policies, and seeks to support economic development that makes Carnation a great place for living and visiting (Goal ED3).

☑ Support for promoting recreational opportunities and the city’s agricultural heritage to strengthen the local economy (ED1.2, 1.3, 2.1, 2.3, 2.4, 2.6).

**DISCUSSION: AREAS FOR FURTHER WORK**
The certification review did not identify any major areas for improvement of the plan to better align with regional guidelines and principles on economic development.
Transportation

Scope of Review

VISION 2040 and Transportation 2040 call for local comprehensive plans to address the following transportation policy topics:

- **Maintenance, management, and safety**, including clean transportation with reductions in pollution and greenhouse gas emissions, environmental factors, health and safety, stable and predictable funding sources, system and demand management strategies, and security and emergency response.

- **Support for the regional growth strategy**, including system improvements that align with planned growth, prioritized investments that support compact development in centers, joint- and mixed-use development, complete streets and improvements to promote biking and walking, and context-sensitive design.

- **Improved transportation options and mobility**, including alternatives to driving alone, facilities and services for special needs transportation, avoidance of new or expanded facilities in rural areas, and financing methods.

- **Linking land use and transportation**, including integrating Transportation 2040 physical design guidelines in planning for centers and transit station areas, and land development tools that promote transportation alternatives.

Discussion: Exemplary Plan Provisions

The Carnation comprehensive plan addresses the major transportation emphases in VISION 2040 and Transportation 2040, including maintenance, management, and safety; support for the Regional Growth Strategy; and providing greater options and mobility. Highlights include:

- ✔️ A transportation element with a detailed inventory and information about the city’s street and transportation system, including current conditions, future improvements, and nonmotorized travel.

- ✔️ The SR 203 Tolt Avenue planning effort that involved the public, business, school district, WSDOT, Puget Sound Energy, and the Snoqualmie Tribe, to create an action plan for redevelopment of the corridor, including a nonmotorized Greenway, full street improvements, and support of the role of the city center as a central civic space. (T3.2)

- ✔️ Provisions to maintain a safe and efficient multimodal transportation system to serve all persons, special needs populations and activities in the community (Goal T2, policy T2.2).

- ✔️ Policy to work with King County, WSDOT and the Snoqualmie Tribe to improve transit service (T2.4).

Discussion: Areas for Further Work

The certification review did not identify any additional areas for improvement of the plan to better align with regional guidelines and principles on transportation (please see conditions relating to growth and transportation issues noted earlier in this report).

Public Services

Scope of Review

VISION 2040 calls for local comprehensive plans to address the following public services policy topics:

- **Promote more efficient use of existing services**, such as waste management, energy, and water supply, through conservation – including demand management programs and strategies.

- **Promote renewable energy and alternative energy sources**.

- **Plan for long-term water needs**, including conservation, reclamation and reuse.
**DISCUSSION: EXEMPLARY PLAN PROVISIONS**

The Carnation comprehensive plan update contains policies that address the public services provisions of VISION 2040. Highlights include:

- A capital facilities element with: an inventory of public facilities, including water and sanitary sewer systems, transportation and parks facilities, schools, and other capital improvements; funding sources; and strategies to provide needed capital facilities.

**DISCUSSION: AREAS FOR FURTHER WORK**

The certification review did not identify any major areas for improvement of the plan to better align with regional guidelines and principles on public services (please see conditions relating to growth and infrastructure noted earlier in this report).

**Conclusion**

PSRC staff thanks the city for working through the plan review and certification process. PSRC is available to provide assistance for future plan updates. Additional planning resources can also be found at [http://www.psrc.org/growth/planreview/resources/](http://www.psrc.org/growth/planreview/resources/). If the city has questions or needs additional information, please contact Paul Inghram at 206-464-7549 or PInghram@psrc.org