Growth Management Policy Board

Thursday, January 3, 2019 • 10:00 AM – 12:00 PM
PSRC Board Room • 1011 Western Avenue, Suite 500, Seattle, WA 98104

The meeting will be streamed live over the Internet at www.psrc.org.

1. Call to Order (10:00) - Councilmember Ryan Mello, Chair
2. Communications and Public Comment
3. Report of the Chair
4. Director’s Report
5. Consent Agenda (10:15)
   a. Approve Minutes of Growth Management Policy Board Meeting Held November 29, 2018
6. Discussion Item (10:20)
   a. Draft FY2020-2021 Biennial Budget and Work Program -- Diana Lauderbach, PSRC
7. Discussion Item (10:30)
   a. VISION 2050: Transportation Chapter Updates -- Gil Cerise and Pavithra Parthasarathi, PSRC
8. Discussion Item (11:00)
   a. VISION 2050: Development Patterns - UGA/Annexation -- Liz Underwood-Bultmann and Andrea Harris-Long, PSRC
9. Discussion Item (11:25)
   a. VISION 2050: Health -- Andrea Harris-Long, PSRC
10. Discussion Item (11:45)
    a. VISION 2050: Non-Policy Sections -- Paul Inghram, PSRC
11. Information Item
    a. Regional TOD Advisory Committee Input on Transit-Oriented Development in VISION 2050
12. Information Item
    a. Updated 2019 Growth Management Policy Board Schedule
13. Next Meeting: February 7, 2019, 10:00 a.m. - 1:00 p.m., PSRC Boardroom - EXTENDED
    Major Topics for February: VISION 2050: Equity and VISION 2050: Housing
14. Adjourn (12:00)
Board members please submit proposed amendments and materials prior to the meeting for distribution. Organizations/individuals may submit information for distribution. Send to Kristin Mitchell, e-mail kmitchell@psrc.org, fax 206-587-4825; or mail.

Sign language, and communication material in alternative formats, can be arranged given sufficient notice by calling 206-464-7090, TTY Relay 711. العربية | Arabic, 中文 | Chinese, Deutsch | German, Français | French, 한국 | Korean, Русский | Russian, Español | Spanish, Tagalog, Tiếng việt | Vietnamese Call 206-587-4819
MINUTES
Growth Management Policy Board
November 29, 2018
PSRC Boardroom

[To watch a video of the meeting and hear the discussion, go to http://psrcwa.iqm2.com/Citizens/Detail_Meeting.aspx?ID=1710]

CALL TO ORDER

The meeting was called to order at 10:05 a.m. by Councilmember Hank Margeson, Vice Chair.

REPORT OF THE CHAIR

Vice Chair Margeson started the meeting sharing that Chair Mello is delayed.

COMMUNICATIONS AND PUBLIC COMMENTS

Mike Cox with Climate Action Bainbridge provided comments related to climate change. Mr. Cox referenced the recent climate change reports released and how constituents should demand action and states, counties, and cities need to step in due to the federal government not taking action.

Herb Hethcote with Climate Action Bainbridge provided comments related to water sources, including the Bainbridge Island aquifer. Mr. Hethcote noted the rest of the Puget Sound area relies on snowpack and climate change has an impact on water supply. It is anticipated that spring snowpack levels will decrease in the coming decades in addition to population growth that will impact the demands on water supplies. Because there are no substitutes for water, Mr. Hethcote asked the board to please plan for these coming impacts on water supplies.

DIRECTOR’S REPORT

Director of Regional Planning Ben Bakkenta filled in for Director of Growth Management Paul Inghram due to Mr. Inghram traveling.

Mr. Bakkenta welcomed the board to the second November meeting which serves as a substitute for a December meeting. Mr. Bakkenta highlighted that agenda items include
local plans and VISION 2050. The VISION 2050 topics and revised policies will be brought back to the board in the spring for further discussion.

CONSENT AGENDA

a. Approve Minutes of Growth Management Policy Board Meeting held November 1, 2018

ACTION: It was moved and seconded (Ryan/Johnson) to adopt the Consent Agenda. The motion passed.

RECOMMEND CERTIFICATION OF SUMNER-PACIFIC MANUFACTURING/INDUSTRIAL CENTER (MIC) SUBAREA PLAN

Senior Planner Andrea Harris-Long presented the history of the work that has gone into the Sumner-Pacific MIC subarea plan and the staff recommendation to certify the subarea plan.

ACTION: It was moved and seconded (Bader/Chelminiak) to recommend that the Executive Board certify that the Sumner-Pacific Manufacturing/Industrial Center subarea plan addresses planning expectations for regional manufacturing/industrial centers. This action removes the center's provisional status, finalizing the designation of the Sumner-Pacific Manufacturing/Industrial Center. The motion passed.

RECOMMEND CERTIFICATION OF METRO EVERETT SUBAREA PLAN

Assistant Planner Ben Kahn presented the staff recommendation to certify the Metro Everett Subarea Plan. Mr. Kahn highlighted Metro Everett was designated as a center in 1995 and the new plan addresses the planned growth for Everett.

ACTION: It was moved and seconded (Bader/Schuette) to recommend that the Executive Board certify the Metro Everett Regional Growth Center Subarea Plan addresses planning expectations for regional growth centers. The motion passed.

VISION 2050 ONLINE SURVEY RESULTS

Senior Planner Laura Benjamin presented the VISION 2050 Online Survey results. The online survey used the same questions that were used in the scientific survey conducted earlier in 2018. The online survey was active for six months in six languages and received over 2,100 online responses. The online survey results reinforced the findings of the scientific survey. Differences between the survey results were likely due to online respondents self-selecting to participate in the survey.
VISION 2050 DEVELOPMENT PATTERNS

Principal Planner Liz Underwood-Bultmann and Associate Planner Maggie Moore presented on potential updates to the transit-oriented development (TOD) and centers portions of the Development Patterns chapter. Staff asked for feedback at the meeting to help with preparing draft policy language that will be brought back to the board in 2019. The board discussed interest in minimum density requirements around transit investments, including having tiers to provide local flexibility based on the needs/realities of an individual center. There was additional discussion around the need to have affordability requirements for housing, while recognizing not all high-capacity transit lines are the same. Next steps include the Regional TOD Advisory Committee meeting on November 30 and then staff returning to GMPB in March with strike-through language.

VISION 2050 ENVIRONMENT

Senior Planner Erika Harris presented on the potential updates to the Environment chapter, focusing on updates to address gaps such as stormwater runoff. The Environment chapter has five policy areas: climate change, water quality, earth and habitat, environmental stewardship, and air quality. The board discussed the importance of planning at the watershed level.

VISION 2050 CLIMATE CHANGE

Director of Transportation Kelly McGourty presented on potential changes to the climate change portion of the Environment chapter. Updates will be focused on the implementation of the Four-Part Greenhouse Gas Strategy from the Regional Transportation Plan. Ms. McGourty stated that VISION 2040 has solid existing policies that need to be modernized and updated in VISION 2050 while identifying specific actions and policies.

NEXT MEETING

The next meeting is scheduled for January 3.

ADJOURN

The meeting adjourned at 12:03 p.m.
GROWTH MANAGEMENT POLICY BOARD Attendance Roster – November 29, 2018

GMPB MEMBERS & ALTERNATES PRESENT
(*italicized = alternate)
Patricia Akiyama, Master Builders Association – Business/Labor
Deputy Mayor Jay Arnold, Kirkland – Other Cities & Towns in King County
Councilmember Scott Bader, Metropolitan Center—Everett
Mayor John Chelminiak, Metropolitan Center—Bellevue
Dr. Anthony Chen, Tacoma-Pierce County Health Department – Community/Environment
Councilmember John Holman, Auburn – Other Cities & Towns in King County
Councilmember Rob Johnson, Metropolitan Center—Seattle
Councilmember Jeanne Kohl-Welles, King County (via remote)
Marty Kooistra, Housing Development Consortium – Seattle/King County
Councilmember Hank Margeson, Redmond – Other Cities & Towns in King County
Robin Mayhew, Transportation Agency – WSDOT
John McClellan, Alderwood Water & Wastewater District
Councilmember Ryan Mello, Metropolitan Center—Tacoma
Barb Mock, Regional Staff Committee
Councilmember Mike O’Brien, Metropolitan Center—Seattle
Councilmember Ron Peltier, Bainbridge Island – Other Cities & Towns in Kitsap County
Mayor Bob Putaansuu, Port Orchard – Other Cities & Towns in Kitsap County
Councilmember Terry Ryan, Snohomish County
Councilmember Jan Schuette, Arlington – Other Cities & Towns in Snohomish County
Commissioner Peter Steinbrueck, Port of Seattle – Ports
Councilmember Nancy Tosta, Burien – Other Cities & Towns in King County (via remote)
Dr. Susan Turner, Kitsap Public Health District – Community/Environment (via remote)
Mayor Greg Wheeler, Metropolitan Center—Bremerton
Councilmember Paul Winterstein, Issaquah – Other Cities & Towns in King County
Councilmember Steve Worthington, University Place – Other Cities & Towns in Pierce County (via remote)
Councilmember Derek Young, Pierce County

GMPB MEMBERS ABSENT (*alternate present)
*Councilmember Tim Curtis, Fife – Other Cities & Towns in Pierce County
Councilmember Larry Gossett, King County
Clayton Graham, Municipal League of King County – Business/Labor
Peter Mayer, Metro Parks Tacoma – Community/Environment
Mark McCaskill, WA State Department of Commerce
*Commissioner Paul McIntyre, Alderwood Water & Wastewater District
Ian Morrison, NAIOP Commercial Real Estate Association – Business/Labor
Deputy Mayor Cynthia Pratt, Lacey – Thurston Regional Planning Council
Rob Purser, Suquamish Tribe
Edna Shim, Seattle Children’s – Business/Labor
Commissioner Edward Wolfe, Kitsap County
Bryce Yadon, Futurewise
GUESTS AND PSRC/STAFF PRESENT
(As determined by signatures on the attendance sheet and documentation by staff.)
Nathan Antonio, Housing Development Consortium – Seattle/King County
Ben Bakkenta, PSRC
Laura Benjamin, PSRC
Jeff Clarke, Alderwood Water & Wastewater District
Jill Czarnecki, Parametrix
Jack Dodge, City of Pacific
Carolyn Downs, PSRC
Joseph Gellings, Port of Seattle
Allen Giffen, City of Everett
Erika Harris, PSRC
Andrea Harris-Long, PSRC
Nick Harper, City of Everett
Kathryn Johnson, PSRC
Ben Kahn, PSRC
Kelly McGourty, PSRC
Doug McIntyre, City of Bellevue
Kristin Mitchell, PSRC
Maggie Moore, PSRC
Jenny Ngo, King County Council
Brian Parry, SCA
Kizz Prusia, Kitsap Regional Coordinating Council
Marianne Seifert, Tacoma-Pierce County Health Department
Liz Underwood-Bultmann, PSRC
Ryan Windish, City of Sumner
Karen Wolf, King County
DISCUSSION ITEM

To: Growth Management Policy Board

From: Diana Lauderbach, Chief Financial Officer

Subject: Draft FY2020-2021 Biennial Budget and Work Program

IN BRIEF

The process to develop the next biennial budget and work program is underway. The PSRC budget outlines transportation, economic and growth planning activities for the fiscal years 2020-21. The Regional Growth Management Planning portion of the biennial budget is included as task 100 within the biennial budget.

DISCUSSION

At the January 3 meeting, the Growth Management Policy Board will be given a presentation on the draft fiscal year 2020-2021 biennial budget and work program. This presentation will include an overview of the budgeted revenues, expenditures and work for PSRC during the biennium.

The PSRC Operations Committee has primary responsibility for developing the budget and work program for both PSRC and the Economic Development District (EDD). The full draft budget is posted on PSRC’s website at https://www.psrc.org/about/budget for review by the PSRC policy boards, the EDD board and various committees. Comments are due by March 16th and will be compiled and reviewed prior to the March 28, 2019 Executive Board meeting. The final budget is scheduled for approval by the Executive Board in March, adoption by the PSRC General Assembly in May, and approval by the EDD Board in June.
DISCUSSION ITEM

To: Growth Management Policy Board

From: Paul Inghram, Director of Growth Management

Subject: VISION 2050: Transportation Chapter Updates

IN BRIEF

Staff will brief the board on proposed updates to the VISION 2050 Transportation Chapter.

DISCUSSION

The Transportation Chapter in VISION 2040 provides a framework for long-range transportation planning in the region. The chapter contains policies and highlights implementation actions to support the development of the Regional Transportation Plan and ensure that the transportation system supports the Regional Growth Strategy. The Transportation Chapter is organized into three focus areas: maintenance, preservation and safety of the existing transportation system; supporting the Regional Growth Strategy; and providing more options and greater mobility for users. These focus areas are supported by 33 policies and 19 action items.

Since the last update of VISION 2040, there have been some significant changes, which include:

- Three updates to the Regional Transportation Plan, with the most recent update adopted in May 2018
- Development of the Growing Transit Communities Strategy, an implementation plan to promote thriving and equitable transit communities in the central Puget Sound region
- Efforts to identify sustainable long-term funding, including the shift towards user fees (facility tolls, road usage charges, etc.)
• Major transportation packages and voter-approved ballot measures providing significant investments in the transportation system (Connecting Washington, ST3, local levies) and allowing delivery of new transportation infrastructure

In addition to the above accomplishments, there continue to be changes in demographics, travel patterns, and technology impacting mobility patterns and the transportation system.

In this context, staff reviewed the Transportation Chapter and propose the following updates:

• Minor edits to the policies to modernize and reflect the latest planning practices
• Condense and focus the transportation actions to reflect past accomplishments and incorporate concepts from the Regional Transportation Plan
• Simplify the chapter’s organization and groupings of policies
• Update the chapter to be more streamlined and reflective of current planning

POTENTIAL POLICY AREAS

In addition to the broad overview and updates to the chapter described above, staff is evaluating and contemplating limited changes to policies to better support the Regional Transportation Plan, Regional Growth Strategy, and changing or emerging issues:

• Technology is rapidly changing and impacting transportation. Staff are developing a briefing paper to address technology changes to transportation and will look at whether policies should be updated or added. Staff anticipates including a new Action in the Transportation chapter to continue to monitor, evaluate and plan for changing technology.

• The chapter includes several policies regarding sustainability and resilience (T-5-8). Given the ongoing work to address climate change and resilience, there may be appropriate opportunities to modernize those policies. For example, PSRC’s adopted Four-Part Greenhouse Gas Strategy demonstrates the importance of electrification of the vehicle fleet, which could be more directly supported in the Transportation policies.

• Movement of freight and goods continues to be an important economic concern for the region and is expected to continue to see growth and change in the coming years. Staff is developing a briefing paper that will explore the issue of freight and goods movement relevant to land use policies, which may result in suggestions for revised policies and a new action to include in the chapter.

• PSRC is currently evaluating three alternatives for updating the Regional Growth Strategy. As that work continues and progresses towards a preferred growth alternative, it may be appropriate to consider how the transportation policies support the growth strategy and whether additional changes are appropriate.
Overall Discussion Question: Do the potential changes identified reflect an appropriate scope of changes to the Transportation Chapter? Are there other changes that should be considered?

NEXT STEPS

Specific edits to the Transportation Chapter will be shared with the Regional Staff Committee at its March 2019 meeting, and with the Growth Management Policy Board at its meeting on April 4, 2019.

For more information, please contact Gil Cerise, 206-971-3053 (gcerise@psrc.org) or Pavithra Parthasarathi, 206-971-3277 (pparthasarathi@psrc.org).
DISCUSSION ITEM

December 20, 2018

To: Growth Management Policy Board

From: Paul Inghram, Director of Growth Management

Subject: VISION 2050: Development Patterns - UGA/Annexation

IN BRIEF

PSRC staff will review adopted VISION 2040 goals and policies related to the urban growth area and annexation, and ask the board for input on draft policy refinements and actions.

DISCUSSION

The Development Patterns chapter in VISION 2040 describes the character of the development patterns that support the Regional Growth Strategy, livable and healthy communities, and other land use concepts under GMA. Development Patterns is the largest chapter in VISION, with 56 policies and 18 actions. At the January meeting, discussion of the chapter will focus on sections addressing the urban growth area and annexation. The challenges of annexation, as well as planning and managing growth of unincorporated areas, have been repeatedly identified as key board interests. Annexation issues were also a central topic raised in both the Taking Stock 2016 report and in the scoping process.

Urban Growth Area

Under the Growth Management Act, counties are responsible for designating an urban growth area (UGA) as the primary location for growth and future development. The VISION 2040 Regional Growth Strategy was developed with the assumption that the existing urban growth area designations could accommodate the population and employment growth expected by 2040. VISION 2040 states that any adjustments to the urban growth area in the coming decades should continue to be minor and that any adjustments should avoid encroaching on important habitat and natural resource areas.
Board discussion on the Regional Growth Strategy and scoping comments have emphasized the importance of a stable urban growth area that can accommodate future growth. While VISION emphasizes a stable urban growth area, the policies and actions focus on defining a future process to collectively review UGA changes.

Goal: The region will promote the efficient use of land, prevent urbanization of rural and resource lands, and provide for the efficient delivery of services within the designated urban growth area.

MPP-DP-1: Provide a regional framework for the designation and adjustment of the urban growth area to ensure long-term stability and sustainability of the urban growth area consistent with the regional vision.

Urban Growth Area Adjustments

DP-Action-1: The Puget Sound Regional Council will develop a framework for the review of and comment on adjustments to the urban growth area throughout the four-county region. (short-term) (MPP-DP-1)

Results and Products: Regional Framework adopted by Executive Board

VISION 2040 indicates that such a framework would consider adjustments in a regional context and provide the opportunity for PSRC and the counties to collaborate.

While each county has a different process and criteria for UGA changes, the region has seen mostly minor changes to the UGA since VISION was adopted. Most UGA changes have included minor expansions, swaps, and reductions. The most significant change since VISION was adopted was Kitsap County’s action to resize its urban growth area in 2012 following a remand from the Growth Management Hearings Board.

PSRC staff has commented on UGA policies and proposed adjustments through the plan review program and through regular countywide coordination, but neither the policy nor the action has been fully implemented.

As the board considers updates to VISION, staff would like feedback on the following discussion questions:

- Should MPP-DP-1 articulate a more direct policy regarding the urban growth area? Should other changes be considered?
- Should DP-Action-1 be updated or removed? Should the plan include other policy changes or actions related to the urban growth area?

Annexation

VISION includes a goal that all unincorporated lands within the UGA will either annex into existing cities or incorporate as new cities. VISION notes that annexation is preferred over incorporation in most cases. A draft Annexation Background Paper
provides an overview on annexation in VISION, trends, state law, and policy considerations.

Since VISION 2040 was adopted in 2008, cities and counties have made progress in annexing the urban growth area. Cities such as Kirkland, Renton, Bellevue, and Burien successfully annexed large areas, often with the assistance of a sales tax credit enabled by state law. Counties successfully affiliated unincorporated areas for annexation, and some have undertaken joint planning efforts. Approximately 70 percent of the urban unincorporated area has been affiliated, an increase of 10 percent since 2008.

While progress has been made, there are several large urban unincorporated areas in the region, including the Central Kitsap area, the central Pierce County area, and the southwest Snohomish County area. Silverdale in Kitsap County and Tehaleh in Pierce County are large unincorporated areas designated as planned incorporation areas (PIA) by their respective counties.

While municipalities continue pursuing annexation, it is important to note the challenges to accomplishing VISION’s goal of eventual annexation of all urban growth areas. State annexation laws, financial implications, interjurisdictional coordination, and community perception can impede municipalities from successfully annexing affiliated areas. Comments received through VISION 2050 scoping acknowledged the difficulties associated with annexation and requested that PSRC consider how to incentivize annexation, ease the process, and rectify inconsistencies between city and county regulations in potential annexation areas.

As the board considers updates to VISION, staff would like feedback on the following discussion questions:

- How can VISION 2050 advance the goal of annexing the urban growth area?
- What additional actions at the regional, countywide, or local levels could be added to VISION 2050? What areas of coordinated action may be effective in addressing annexation?
- Are there areas where additional data, research and analysis would have value?

Policy Considerations

VISION 2040 contains three policies and one primary action related to annexation and incorporation:

**Goal:** All unincorporated lands within the urban growth area will either annex into existing cities or incorporate as new cities.

**MPP-DP-18:** Affiliate all urban unincorporated lands appropriate for annexation with an adjacent city or identify those that may be feasible for incorporation. To fulfill the regional growth strategy, annexation is preferred over incorporation.
MPP-DP-19: Support joint planning between cities and counties to work cooperatively in planning for urban unincorporated areas to ensure an orderly transition to city governance, including efforts such as: (a) establishing urban development standards, (b) addressing service and infrastructure financing, and (c) transferring permitting authority.

MPP-DP-20: Support the provision and coordination of urban services to unincorporated urban areas by the adjacent city or, where appropriate, by the county as an interim approach.

Coordinated Planning in Unincorporated Urban Areas

DP-Action-15: Countywide planning bodies, in cooperation with their cities, will develop approaches to reconcile different standards for development and infrastructure in unincorporated urban areas, especially in areas already identified for future annexation. Such approaches should acknowledge and address the impacts of development in unincorporated areas on adjacent cities. Such cooperative efforts should also establish mechanisms to ensure that appropriate forms, densities, and mixes of uses are identified and addressed in development that occurs prior to annexation. (*Mid-term*) (MPP-DP-19, 20) Results and Products: (1) countywide bodies, in consultation with cities, are to evaluate standards, (2) revised standards and practices to reconcile differences

DP-Action-15 could be updated to more inclusively address barriers to annexation and work toward solutions. New language could call for PSRC to communicate with the state Legislature about annexation laws and potential incentives and resources that could accomplish the goals of GMA. PSRC could also organize peer networking sessions and workshops to highlight annexation and incorporation best practices, assist with joint planning efforts, and address other barriers. Workshops and peer networking sessions could offer an opportunity for collaboration between counties, cities, special service districts, and boundary review boards.

Next Steps

Following review by Regional Staff Committee and the Growth Management Policy Board, staff will develop policy language for consideration in early 2019.

For more information, please contact Liz Underwood-Bultmann, 206-464-6174 or LUnderwood-Bultmann@psrc.org, or Andrea Harris-Long, 206-464-6179 or AHarris-Long@psrc.org.
DISCUSSION ITEM

To: Growth Management Policy Board
From: Paul Inghram, Director of Growth Management
Subject: VISION 2050: Health

IN BRIEF

PSRC staff will present an overview of health in VISION 2040, focusing on the “Built Environment and Health” section of the Development Patterns chapter, and the board will be asked for input on potential changes and policy refinements.

DISCUSSION

The Development Patterns chapter in VISION 2040 includes a section on the “Built Environment and Health,” which describes the health implications of the region’s built environment and how people travel. Research has shown that low-density development with separated land uses and auto-dependent communities reduce physical activity and are linked to poorer health outcomes, including obesity, cardiovascular disease, and diabetes.

VISION 2040 integrates health into the multicounty planning policies (MPPs) throughout the plan. Regional policies encourage healthy neighborhood design, access to and production of healthy food, active transportation alternatives, a safe transportation system, improved air and water quality, and preservation of the natural environment, including parks, open space, and agricultural lands. MPP-DP-44 calls for addressing health in regional and local planning and decision-making processes, and counties and cities have worked with local health districts to incorporate health into policies around transportation and land use in local plans.

PSRC has done work since 2008 to address health through policy and planning. Some of these actions are summarized in the draft Health Background Paper.
Understanding Health + Planning
Since VISION 2040 was adopted, the connection between public health and planning has strengthened. The American Planning Association and American Public Health Association identified five domains of planning that directly affect health. The table below describes the five domains and associated policy areas.

<table>
<thead>
<tr>
<th>PLANNING DOMAIN</th>
<th>POLICY AREAS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Active Living</td>
<td>Neighborhoods with mixtures of land uses connected by safe sidewalks and bike lanes and access to parks, trails, and open space</td>
</tr>
<tr>
<td>Healthy Food Systems</td>
<td>Access to healthy food and production of food</td>
</tr>
<tr>
<td>Environmental Exposure</td>
<td>Air quality; water quality; green infrastructure; and soil contamination</td>
</tr>
<tr>
<td>Emergency Preparedness</td>
<td>Natural hazards; climate change; and infectious diseases</td>
</tr>
<tr>
<td>Social Cohesion</td>
<td>Housing; community development; and public safety</td>
</tr>
</tbody>
</table>

Health Disparities
Much work has been done to not only fully understand the relationship between health and planning, but also to better understand health disparities and equitable health outcomes. While Washington and central Puget Sound residents, overall, are healthier than other parts of the country, health outcomes vary greatly by place, race, and income. Local health districts have gathered extensive data to understand where health disparities exist. Research shows that life expectancy varies by race, with people of color having a higher risk of being uninsured and more vulnerable to negative health outcomes. Income level has an even greater impact on health outcomes. King County found that residents living in high-poverty areas live, on average, five years less than residents living in wealthier neighborhoods. Obesity rates are also more prevalent among residents with the lowest annual household incomes. Aside from race and income, the built environment can worsen health disparities by discouraging walking and biking through the separation of land uses and auto-oriented development.

Proposed Changes for Discussion
Comments received through Taking Stock 2016 and VISION 2050 scoping addressed several dimensions of health in regional planning and reinforced that planning healthy communities goes beyond merely providing walking and biking facilities. Comments encouraged local planning decisions to consider social cohesion, climate change, housing conditions, access to healthy food, and equity. Discussions with the board and Regional Staff Committee have indicated that VISION 2050 should continue to support public health, and comments received have informed proposed changes to the “Built Environment and Health” section of the Development Patterns chapter.

Overall Discussion Question: Do the potential changes identified below reflect the region’s goals and interests in integrating public health in local planning and decision-making? Are there other changes that should be considered?
Health Narrative

- Update text to describe health disparities and describe the relationship of health to regional planning
  The current Health section in Development Patterns focuses on the effects of the built environment on health and physical well-being. Staff proposes expanding this section to address health more holistically, connecting health-related MPPs in other chapters. Public health research, complemented by data collected by local public health districts, confirms that health outcomes are dramatically different across communities based on place, race, and income. The Health section can include additional description on health disparities.

Health Policies and Actions

- Retain existing health policies in the Development Patterns chapter
  Staff has reviewed the existing health policies in the Development Patterns chapter and does not recommend changes at this time. Current policies support the goal of, “The region’s communities will be planned and designed to promote physical, social, and mental well-being so that all people can live healthier and more active lives.”

- Continue to apply the “health-in-all-policies” approach as future policy revisions are discussed
  Currently, health is incorporated into policies in all chapters in VISION, implementing the “health-in-all-policies” approach. Staff recommends this approach is maintained, as the board and committee continue policy discussions for other chapters.

- Consider how social equity work at PSRC can promote healthy equity
  Based on the findings of the social equity analysis, staff proposes updating existing policies or adding a new policy that ensures equitable health outcomes for all, with a focus on minority and low-income communities, where health disparities are most prevalent.

Next Steps

Following review by the Regional Staff Committee and the Growth Management Policy Board, staff will develop policy language for consideration in early 2019.

For more information, please contact Andrea Harris-Long, 206-464-6179 or AHarris-Long@psrc.org or Liz Underwood-Bultmann, 206-464-6174 or LUnderwood-Bultmann@psrc.org.
DISCUSSION ITEM

To: Growth Management Policy Board
From: Paul Inghram, Director of Growth Management
Subject: VISION 2050: Non-Policy Sections

IN BRIEF

Staff will present concepts for updating the overall VISION 2050 document narrative sections and non-policy components of the plan.

DISCUSSION

In addition to the Regional Growth Strategy and multicounty planning policies, VISION 2040 includes several components that express the future vision of the region and help tell the story of the regional plan.

Introduction and Framework Sections of VISION

VISION 2040’s introduction and framework set the stage for the regional plan and growth strategy. They describe the vision for the future, the region today, planning under GMA, and the role of the Puget Sound Regional Council. These sections also include a discussion of environmental sustainability that, while not setting regional policy, is intended to create an overall framework for VISION’s policies.

A critique about the current document is that its description of the region is now a decade old. While the region’s residents continue to highly value the environment, they also have additional interests, including cost of housing and more economic opportunity throughout the region. Additionally, the state of the environment has also evolved since VISION 2040 was adopted, with increased concern about the health of Puget Sound as well as continued pressure on agriculture lands.
Staff propose rewriting VISION’s introduction and framework sections to:

- More clearly outline the region’s VISION for 2050
- Describe the region today, its current challenges and opportunities, such as the strong economy, growth and development, increased travel times and delay, rising housing costs, income inequality, and pressure on the environment
- Highlight core strategies to work towards the vision for the region, such as:
  - Preserving and restoring the environment
  - Maintaining healthy rural and resource lands
  - Building thriving urban centers
  - Making housing more affordable
  - Creating job opportunities in all parts of the region

The introduction section includes information about the Growth Management Act (GMA) and planning requirements, not all of which are necessary to reiterate now that cities have completed several rounds of GMA updates. Much of this material might be moved to either an appendix, or a GMA background section on the PSRC website.

Over the course of the scoping period and early update reviews, the Board has talked about the importance of people, communities, the region’s culture, and history, including how pre-European settlement provides a foundation for the region’s future. Updates to the introduction and environmental framework are an opportunity to talk about the region’s people and their relationship to the environment, economy and communities rather than have VISION focused solely on environmental sustainability. Staff are engaging the region’s tribes to consider how VISION might better recognize the history, culture and planning implications of the tribes.

Policy Chapters

Required under GMA, the multicounty planning policies provide a framework for coordinated regional planning and shape countywide and local policies. The Growth Management Policy Board conducted extensive review and writing of the current regional policies that, in general, remain relevant today. The policies appropriately provide guidance for how the region should grow over the long term and address the range of issues cities and counties need to address in local plans.

As has been started with housing, policies will be presented to the Board section by section. In addition to the policies, chapters contain background narrative. The update of VISION is an opportunity to make the chapters more consistent, to reduce general descriptions, and to provide greater clarity regarding local and regional roles. Staff anticipates that the narratives for each policy chapter be written to include:

- A description of the current conditions or trends for the topic
- A brief review of roles, including the regional aspect of the topic
- Narrative context to frame the policy subsections

Lastly, it is important to note that VISION 2040 provides a list of Actions to help guide the implementation of the regional plan by regional, countywide, and local actors. Many
of these actions are now out of date. Some chapters include an extensive set of actions that may have been unrealistic to achieve with available local or regional resources. Staff recommend removing existing actions that are out of date and replacing current action lists with a limited set of actions for each chapter to help guide PSRC’s work program and provide local guidance that may be particularly relevant during the upcoming plan update cycle.

Implementation Chapter

VISION 2040 includes a separate chapter on implementation that describes the various regional programs that work to make VISION a reality. It is important to provide the reader with this information to be clear on the types of programs available at PSRC, including plan review, transportation funding, and data analysis. However, some of this information could be made more concise and staff propose removing the section on Regional Measures. Measures are important tools to track the progress of VISION, but tend to evolve over time in relationship to data availability and resources.

Glossary

The current glossary in VISION includes many commonly used terms and terms that can be easily accessed elsewhere that are not unique to VISION. Some examples include: carbon footprint, climate change, commute, and Commute Trip Reduction (CTR) Act, to name a few. While once new concepts or issues, these terms either have definitions that are now widely understood, or they are specifically defined in other sources. With today’s access to the internet, it is unnecessary to continue to list these terms in VISION. A minority of the terms included in the VISION glossary are specific to the regional plan, such as, “regional growth centers.” Staff propose defining such terms in place – meaning the place they appear in the document should include sufficient information for the reader to understand the definition of the term. Alternatively, a glossary could also be posted on PSRC’s website to aid those unfamiliar with planning terms.

**Overall Discussion Question:** Are the suggested changes to the introduction, chapter narratives and non-policy sections of VISION headed in the right direction? Are there other (non-policy) changes staff should consider as it prepares the draft plan that would help it be more user friendly and accessible?

**NEXT STEPS**

Staff will continue to work with the Regional Staff Committee to update the non-policy sections of VISION 2040 to prepare a draft plan for the Board’s review.

**Lead Staff**

Paul Inghram, 206-464-7549 or PInghram@PSRC.org
Ben Bakkenta, 206-971-3286 or BBakkenta@psrc.org
INFORMATION ITEM

December 20, 2018

To: Growth Management Policy Board

From: Deputy Mayor Jay Arnold and Marty Kooistra, Co-Chairs, Regional TOD Advisory Committee

Subject: Regional TOD Advisory Committee Input on Transit-Oriented Development in VISION 2050

IN BRIEF

At its November 30 meeting, the Regional Transit Oriented Development (TOD) Advisory Committee discussed policy refinements and actions regarding transit-oriented development in the Development Patterns chapter of VISION 2050. The committee’s input may inform the GMPB’s work to update the regional policies and actions in support of equitable transit-oriented development.

DISCUSSION

The Growing Transit Communities (GTC) Strategy is a three-part implementation plan to promote thriving and equitable transit communities and to provide tools and resources to implement adopted regional and local plans. As the Regional Transit-Oriented Development Advisory Committee works to promote the GTC Strategy and provide guidance to PSRC, the committee will help to identify components of the GTC Strategy that are most relevant to VISION 2050 and provide input on how to integrate aspects of the GTC Strategy into the regional plan.

Among the GTC Strategy’s recommendations are numerous actions to be taken by state, regional, and local governments, transit agencies, and non-governmental organizations. VISION 2040 supports growth in centers and near transit, but the GTC Strategy places additional emphasis on planning and growth near high capacity transit communities. The strategy includes calls for PSRC to explore potential next steps that include formal designation of transit communities, recognizing the role of transit-oriented development in the Regional Growth Strategy, promoting transit-supportive densities,
and making targeted transportation investments that support growth and equity in transit communities.

The committee discussed aspects of the GTC Strategy that are most germane to the VISION policy update. Committee members’ discussion focused on four common themes:

- Support for leveraging regional investments in high-capacity transit through transit-supportive densities
- Interest in ensuring that current and future transit station areas are accessible by a variety of modes and customers
- Recognition that the type and intensity of development may vary based on transit mode, existing conditions, and community needs
- Interest in acknowledging progress on building equitable TOD throughout the region and continued monitoring

NEXT STEPS

The Regional TOD Advisory Committee will continue to review and discuss components of the GTC Strategy as they relate to VISION 2050. The committee will provide feedback on opportunity and social equity in the GTC Strategy and possible intersections with VISION 2050 to support the GMPB’s extended work session on equity in February 2019.

For more information, please contact Laura Benjamin at 206-464-7143 or LBenjamin@psrc.org.
# 2019 GROWTH MANAGEMENT POLICY BOARD MEETINGS

(updated December 2018)

<table>
<thead>
<tr>
<th>JANUARY</th>
<th>FEBRUARY</th>
<th>MARCH</th>
</tr>
</thead>
<tbody>
<tr>
<td>S M T W T F S</td>
<td>S M T W T F S</td>
<td>S M T W T F S</td>
</tr>
<tr>
<td>6  7  8  9 10 11 12</td>
<td>3  4  5  6  7*  8  9</td>
<td>3  4  5  6  7*  8  9</td>
</tr>
<tr>
<td>13 14 15 16 17 18 19</td>
<td>10 11 12 13 14 15 16</td>
<td>10 11 12 13 14 15 16</td>
</tr>
<tr>
<td>20 21 22 23 24 25 26</td>
<td>17 18 19 20 21 22 23</td>
<td>17 18 19 20 21 22 23</td>
</tr>
<tr>
<td>27 28 29 30 31</td>
<td>24 25 26 27 28</td>
<td>24 25 26 27 28</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>APRIL</th>
<th>MAY</th>
<th>JUNE</th>
</tr>
</thead>
<tbody>
<tr>
<td>S M T W T F S</td>
<td>S M T W T F S</td>
<td>S M T W T F S</td>
</tr>
<tr>
<td>1  2  3  4  5  6  7</td>
<td>1  2  3  4  5  6  7*</td>
<td>1  2  3  4  5  6  7</td>
</tr>
<tr>
<td>7  8  9 10 11 12 13</td>
<td>5  6  7  8  9  10 11</td>
<td>9  10 11 12 13 14 15</td>
</tr>
<tr>
<td>14 15 16 17 18 19 20</td>
<td>12 13 14 15 16 17 18</td>
<td>16 17 18 19 20 21 22</td>
</tr>
<tr>
<td>28 29 30 31</td>
<td>26 27 28 29 30 31</td>
<td>30</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>JULY</th>
<th>AUGUST</th>
<th>SEPTEMBER</th>
</tr>
</thead>
<tbody>
<tr>
<td>S M T W T F S</td>
<td>S M T W T F S</td>
<td>S M T W T F S</td>
</tr>
<tr>
<td>1  2  3  4  5  6  7</td>
<td>1  2  3  4  5  6  7*</td>
<td>1  2  3  4  5  6  7</td>
</tr>
<tr>
<td>7  8  9 10 11 12 13</td>
<td>4  5  6  7  8  9  10</td>
<td>8  9  10 11 12 13 14</td>
</tr>
<tr>
<td>14 15 16 17 18 19 20</td>
<td>11 12 13 14 15 16 17</td>
<td>15 16 17 18 19 20 21</td>
</tr>
<tr>
<td>21 22 23 24 25 26 27</td>
<td>18 19 20 21 22 23 24</td>
<td>22 23 24 25 26 27 28</td>
</tr>
<tr>
<td>28 29 30 31</td>
<td>25 26 27 28 29 30 31</td>
<td>29 30</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>OCTOBER</th>
<th>NOVEMBER</th>
<th>DECEMBER</th>
</tr>
</thead>
<tbody>
<tr>
<td>S M T W T F S</td>
<td>S M T W T F S</td>
<td>S M T W T F S</td>
</tr>
<tr>
<td>19</td>
<td>3  4  5  6  7*  8  9</td>
<td>1  2  3  4  5  6  7</td>
</tr>
<tr>
<td>6  7  8  9 10 11 12</td>
<td>10 11 12 13 14 15 16</td>
<td>8  9  10 11 12 13 14</td>
</tr>
<tr>
<td>13 14 15 16 17 18 19</td>
<td>17 18 19 20 21 22 23</td>
<td>15 16 17 18 19 20 21</td>
</tr>
<tr>
<td>27 28 29 30 31</td>
<td>29 30 31</td>
<td>29 30 31</td>
</tr>
</tbody>
</table>

Meetings are held at the Puget Sound Regional Council, 1011 Western Avenue, 5th Fl. Boardroom, 10:00 a.m.-12:00 p.m.

Meetings held at regular time from 10:00 a.m.-12:00 p.m. *Extended meetings held from 10:00 a.m.-1:00 p.m.

Time for July 11 meeting to be determined - Board will be updated when time is determined

As the need arises, the Transportation Policy Board and the Growth Management Policy Board meet in joint session to coordinate activities and make decisions/recommendations.

Meeting dates & times are subject to change. If a meeting is changed or cancelled, members & alternates will be notified.

Updated meeting dates are also listed on PSRC’s website at https://www.psrc.org/board/growth-management-policy-board