Regional Staff Committee
June 20, 2019 • 9:30 – 11:30 am
PSRC Board Room • 1011 Western Avenue, Suite 500 • Seattle, WA 98104

9:30 1. **Welcome and Introductions** – Andrea Spencer, City of Bremerton, Co-Chair

9:35 2. **Reports:**
   a. Meeting Summary for May 16, 2019*
   b. PSRC Board Reports*
   c. Updates from PSRC Planning Department

9:50 3. **Discussion: Work of the CPS Economic Development District Board***
   Jason Thibedeau, PSRC

10:20 4. **Discussion: VISION 2050 Outreach***
   Andrea Harris-Long and Maggie Moore, PSRC

   Paul Inghram, PSRC

6. **Future Meeting:** September 19, 2019, 9:30 am, PSRC Board Room

7. **Information Items:**
   a. 2019 Regional Staff Committee Schedule*
   b. Housing Incentives and Tools Survey*

11:30 8. **Adjourn**

*Supporting materials attached

*Meeting Call-in Option Available Upon Request – Contact Tammi Chick, tchick@psrc.org*
Regional Staff Committee Meeting Summary

Date: May 16, 2019
Location: PSRC Board Room, 1011 Western Avenue, Suite 500, Seattle, WA 98104

Presentations from the meeting are available on the PSRC website: https://www.psrc.org/rsc-meetings. Audio recording of the meeting is available by request.

Introductions and Announcements
Andrea Spencer, Co-Chair, called the meeting to order at 9:30 am. There were around the room introductions.

Reports
Co-Chair Ben Bakkenta spoke about the Peer Networking event happening on May 16, 2019 at noon at the 12th Avenue Arts Community Room. The event will focus on parking and housing affordability. The committee was encouraged to attend if they had time after the Regional Staff Committee meeting.

Discussion: VISION 2050 Public Comments on Draft Supplemental Environmental Impact Statement
Erika Harris, PSRC, presented an overview of the public comments on the Draft SEIS. A public comment period on the Draft SEIS ran from February 28 through April 29, 2019. PSRC received 150 separate comment communications with about 45% from organizations and 55% from individuals. The highest number of comments received were on the alternatives evaluated. The Transit Focused Growth alternative received the most support, with supporters citing the compact development pattern, reduction in land developed and environmental impacts, and increased access to transit as key benefits. Staff has developed a summary report on the Draft SEIS comments that includes more detail. The report will be provided to the Growth Management Policy Board prior to the June 6 GMPB meeting.

You can view the presentation here.

For more information, contact Erika Harris at eharris@psrc.org or 206-464-6360.
Discussion: VISION 2050 Regional Growth Strategy Preferred Alternative

Liz Underwood-Bultmann, PSRC, briefed committee members on the Regional Growth Strategy preferred alternative for the draft VISION 2050 plan. In November 2018, the Growth Management Policy Board selected three Regional Growth Strategy alternatives for environmental review. PSRC released the Draft Supplemental EIS (DSEIS) for a 60-day public comment period on February 28, 2019. The Draft SEIS provides a comparative analysis of the environmental effects of the alternatives. At the meeting, the committee discussed an approach to the preferred alternative. The committee was provided excerpts from the Snohomish County Tomorrow and Pierce County DSEIS comment letters as well as the Concept for Preliminary Preferred Alternative – Version 1. The Growth Management Policy Board will discuss comments on the DSEIS in more detail at their June meeting, and staff will work with boards and committees over the spring to develop the preferred alternative.

You can view the presentation here.

For more information, contact Liz Underwood-Bultmann at lunderwood-bultmann@psrc.org or 206-464-6174.

Discussion: VISION 2050 Outline and Schedule

Paul Inghram, PSRC, briefed the committee on the progress of developing a public review draft of VISION 2050 and provided a draft document outline. The Growth Management Policy Board spent meetings from early 2018 to 2019 reviewing planning topics in VISION 2040 and identifying potential changes to the multicounty planning policies to better address the needs of today's communities. Staff incorporated the direction from the board into policy matrices for the chapters, with new versions being posted online as changes have occurred. With the board’s direction, and a limited number of outstanding items, staff will proceed to incorporate these policies into the draft plan for public review this summer.

You can view the presentation here.

For more information, contact Paul Inghram at pingham@psrc.org or 206-464-7549.

Adjourn

The meeting adjourned at 11:31 am.

Members and Alternates Represented at the Table

See attached attendance roster.
PSRC Staff and Other Guests Present

Ben Bakkenta, PSRC; Laura Benjamin, PSRC; Tammi Chick, PSRC; Erika Harris, PSRC; Andrea Harris-Long, PSRC; Paul Inghram, PSRC; Ben Kahn, PSRC; Rebeccah Maskin, King County; Maggie Moore, PSRC; Brian Parry, Sound Cities Association; Liz Underwood-Bultmann, PSRC
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<th>King County</th>
<th>Federal, Regional, State, Tribal &amp; Other Agencies</th>
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<td>King Co. (2)</td>
<td>Karen Wolf, County Executive Office FJWA (1) Sharleen Bakeman, Planning &amp; Freight</td>
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<td>King Co. At-Large (2)</td>
<td>Ivan Miller, County Executive Office, Alt.</td>
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<td>King Co. Transit (1)</td>
<td>Kelly Rider, County DCHS FTA (1) Linda Gehrke, Regional Administrator</td>
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<td>King County Economic Dev. (1)</td>
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<td>Arun Sambataro, County Executive Office, Equity &amp; Social Justice Health Departments (1) X Keri Moore, Snohomish Health Dist.</td>
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<td>King Co. Trans (1)</td>
<td>Michael Kattermann, City of Bothell</td>
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<td>Peter Hefferman, DOT Intergov. Relations Ports (1)</td>
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<td>X Terry Cullen, Comprehensive Planning</td>
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<td>X Lacey Jane Wolfe, Transportation Policy, Alt. 1</td>
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<td>X Joyce Nichols, Government Affairs, Alt. 2</td>
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<td>X Chip Vincent, Renton, Planning, RSC Co-Chair</td>
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<td>X Gary Christensen, Bainbridge Island, Alt. Theresa Turpin, Olympic Region</td>
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<td>Bremerton (1)</td>
<td>X Edward Coviello, Kitsap Transit PSRC Committees X Ben Bakkenta, Director of Regional Planning</td>
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<td>X Nick Bond, Community Dev., Port Orchard Christine Wolf, Northwest Seaport Alliance, Alt.</td>
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<td>R Eric Mendenhall, Sumner, Comm. Dev. Alt. RPEC (1) Carol Cooper, King Co. Metro, TDM Vice Chair, Alt.</td>
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<td>X Darin Stavish, Pierce Transit (PSRC TOC Member) X = Present</td>
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<td>X Rob Allen, Economic Development R = Remote attendance</td>
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<td>X Ian Munce, Planning, Alt. Carol Cooper, King Co. Metro, TDM Chair</td>
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<td>X Katie Baker, City of Puyallup Carol Cooper, King Co. Metro, TDM Chair</td>
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<td>Snohomish County</td>
<td>X Dave Swends, University Place, Plan &amp; Dev. Carol Cooper, King Co. Metro, TDM Chair</td>
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<td>Steve Thomsen, Public Works Carol Cooper, King Co. Metro, TDM Chair</td>
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<td>Doug McCormick, Public Works Alt. Carol Cooper, King Co. Metro, TDM Chair</td>
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<td>Barb Mock, Planning &amp; Dev, RSC Co-Chair Carol Cooper, King Co. Metro, TDM Chair</td>
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<td>Kendee Yamaguchi, County Executive Office Carol Cooper, King Co. Metro, TDM Chair</td>
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<td>Everett (1)</td>
<td>Allan Giffen, Planning &amp; Community Dev. David Stalheim, Long Range Planning, Alt.</td>
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<td>Other Cities/Towns (1)</td>
<td>Shane Hope, Edmonds, Development Serv. David Stalheim, Long Range Planning, Alt.</td>
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The General Assembly met April 25, 2019, 11:30 am – 1:30 pm.
The agenda for the meeting is available on the GA meeting materials page.

For information on the GA, contact Sheila Rogers, Executive Assistant, srogers@psrc.org, 206-464-5815.

The Growth Management Policy Board met June 6, 2019, 10:00 am – 1:00 pm and June 13, 2019 1:00 pm – 3:00 pm (Special Work Session).
The “At Work Summary” of the meeting is available on the GMPB meeting materials page.

For information on the GMPB, contact Paul Inghram, Director of Growth Management, pinghram@psrc.org, 206-464-7549.

The Transportation Policy Board met June 13, 2019, 9:30 – 11:30 am.
The “At Work Summary” of the meeting will be available on the TPB meeting materials page.

For information on the TPB, contact Kelly McGourty, Director of Transportation Planning, kmcgourty@psrc.org, 206-971-3601.
MEMORANDUM

June 20, 2019

TO: Regional Staff Committee

FROM: Jason Thibedeau, Principal Economic Development Planner, PSRC

SUBJECT: Work of the CPS Economic Development District Board

In Brief

Staff will brief the Committee at its June meeting on recent work of the Central Puget Sound Economic Development District Board and its focus areas for board engagement in 2019.

DISCUSSION

The Central Puget Sound Economic Development District Board is the governing board for the federally designated economic development district for King, Pierce, Snohomish and Kitsap counties. Its members include representatives from private business, local governments, tribes and trade organizations. In December 2019, the Board established a set of economic development focus areas for board engagement in 2019. These focus areas include efforts to build out public broadband infrastructure, tribal economic development, as well as a focus on efforts to sustain regional industries such as maritime, tourism and global health. These focus areas are aligned with goals and strategies in the region’s economic strategy, Amazing Place, which was adopted in July 2017. Board meetings in 2019 have focused on these topics and will continue through the year.

Lead Staff

Jason Thibedeau, Principal Economic Development Planner, (206) 389-2879, jthibedeau@psrc.org
MEMORANDUM

TO: Regional Staff Committee

FROM: Paul Inghram, Director of Growth Management

SUBJECT: VISION 2050 Outreach

In Brief
Staff will provide an update on recent VISION 2050 outreach efforts and upcoming events that support the release of the draft VISION 2050 plan in July 2019.

Discussion
Public engagement is an important component of VISION 2050, and PSRC has been coordinating outreach during key milestones of the planning process. Regional Staff Committee was briefed on the VISION 2050 Engagement Strategy in January 2018 and January 2019. Staff has been continuing implementation of the strategy over the past several months. Engagement efforts have evolved as social media plays a bigger role in engaging residents and stakeholders. There is also a greater focus on equitable engagement. PSRC continues to use a variety of tools and techniques for outreach, including direct engagement, digital and electronic materials, printed materials, and meetings and interagency coordination. Outreach efforts comply with PSRC’s Public Participation Plan and federal and state requirements.

Recent Engagement
PSRC’s ongoing outreach efforts, including board and committee meetings, the agency website, email communications, and PSRC participation at countywide and regional forums, have been leveraged for VISION 2050 engagement throughout the planning process. As part of the SEPA process and 60-day comment period for the Draft Supplemental Environmental Impact Statement (DSEIS), PSRC held open houses around the region to work more closely with the public and provide residents with an opportunity to ask questions and delve deeper into topics.

Board and committee direction led PSRC to facilitate VISION 2050 youth events to engage middle school and high school aged youth from around the region. Students shared thoughts about how their communities should grow over the next thirty years. These events were held with six different city-organized youth committees around the region (Arlington, Bellevue, Edmonds, Issaquah, Mukilteo, and Tacoma).
Photos from planning activities done with local youth committees

Upcoming Engagement Opportunities
This summer PSRC wants to encourage widespread review of the draft VISION 2050 plan when it is released, with a 60-day public comment period. PSRC is planning a variety of ways for residents and stakeholders to engage in the plan review and provide feedback.

- Public workshops in each county (locations and dates will be announced at the June 20 committee meeting)
- Online open house
- Tabling at local events to raise awareness of PSRC and VISION 2050
- Recorded webinar that reviews the draft plan
- Outreach toolkit for members and stakeholders to easily share information about VISION 2050 with their communities and elected bodies
- Blog post series to highlight policy areas and related data trends
- Social media and targeted outreach efforts to promote engagement opportunities to groups historically underrepresented in the planning process

Next Steps
Staff will review outreach efforts with the Growth Management Board and Executive Board at their July meetings. Periodic updates on outreach and feedback received during the development of VISION 2050 will continue to be shared with the Regional Staff Committee.

Lead Staff
MEMORANDUM

TO: Regional Staff Committee

FROM: Paul Inghram, Director of Growth Management

SUBJECT: VISION 2050 – Preparation of a Draft Plan

In Brief

Staff will brief the committee on the progress of developing a public review draft of VISION 2050 and the work of the Growth Management Policy Board on the Regional Growth Strategy and multicounty planning policies.

Discussion

The Growth Management Policy Board held an extend meeting on June 6 reviewing a draft preferred alternative for the Regional Growth Strategy as part of its work developing a public review draft of VISION 2050 for release in July. The board was also briefed on revisions to policies and actions addressing climate change and the approach to creating a new climate change chapter in VISION 2050 to provide an opportunity to better explain state, regional and local strategies to combat and respond to climate change.

Recap of Regional Growth Strategy Alternatives

Through the public comment process on the Draft Supplemental Environmental Impact Statement, comments were strongly in support of the Transit Focused Growth with some comments supporting the other options or a hybrid and raising specific questions. Snohomish County Tomorrow and Pierce County suggested specific changes to their county-level allocations to the Urban Unincorporated (not included HCT Communities) and Rural geographies. Using the Transit Focused Growth alternative as a starting point, the growth board reviewed the specifics of the suggested and asked for more information about how the changes would affect the environmental impacts to the region. Staff provided additional information to the board about the potential effects of the Urban Unincorporated and Rural changes at a follow up meeting on June 13.

Kitsap County and its cities submitted a letter (see Attachment A) requesting changes to how their geography areas would be defined. Unlike the requests from Pierce County and Snohomish County that asked for specific changes to growth allocation numbers, Kitsap County and its cities request a change to how geographic areas are defined.
Under their proposal, the regional geographies would be changed to join urban growth areas (UGAs) with their respective cities. They also asked to recognize the unincorporated area of Kingston in the HCT Communities geography.

Revised regional geographies were an important part of plan scoping, with many stakeholders expressing an interest in a more nuanced understanding of urban unincorporated areas by planned infrastructure. The alternatives studied in the Draft Supplemental Environmental Impact Statement

The request from Kitsap appears to be a fundamental change from how geography areas have been defined in VISION 2040 and the draft VISION 2050 plan. If applied throughout the region, it would impact more than 40 cities. If applied just to Kitsap communities, it would require treating those communities differently than other parts of the region. In preliminary analysis, major shifts in categorization of regional geographies across the region may require additional environmental review.

It also isn’t clear whether the request is intended as a way to move growth from cities to the UGA areas or vice versa or whether the distribution of growth is the same as for the Transit Focused Growth alternative. If the distribution of growth is different than the studied alternatives (and included in the preferred alternative), the change in growth distribution would need to be identified so that it can be modeled and analyzed as part of environmental review.

At this stage, staff is continuing to work with Kitsap jurisdictions to fully understand the request. There may be alternative methods of addressing the needs of the communities without changing the regional definitions of the strategy. The Regional Staff Committee will discuss how the definitions of the geographies might be modified and what the consequences might be. Staff will report back to the board prior to the July 11 meeting.

At the Regional Staff Committee meeting, staff will review the most recent board direction, the potential changes requested, and how the Kitsap request would change the definitions of regional geographies.

**Multicounty Planning Policies**

Staff compiled board member requested edits to the draft multicounty planning policies into a single, sorted table that was reviewed at the board’s June 13th meeting with the goal of identify those policies that should be highlighted at the July board meeting. Many of the policy changes are relatively minor and may not need further review. Most significant are perhaps the policies that help state the region’s intent for the regional growth strategy.

**Lead Staff**
For more information, please contact Ben Bakkenta at 206-971-3286, bbakkenta@psrc.org, and Paul Inghram at 206-464-7549, pinghram@psrc.org.

Attachment A: Kitsap County Letter – VISION 2050 Population Targets for Kitsap County
June 5, 2019

Josh Brown
Executive Director
Puget Sound Regional Council
1011 Western Ave, Suite 500
Seattle, WA 98104

RE: VISION 2050 Preferred Alternative – Population Targets for Kitsap County

Dear Executive Director Brown:

Thank you for all the work PSRC has done with the Central Puget Sound communities in the development of VISION 2050 and the Regional Growth Strategy. We as Kitsap jurisdictions support the Transit Focused Growth alternative, however after review of the Draft Supplemental Environmental Impact Statement and specifically the population targets, our cities and Kitsap County propose a revision to the population allocations within the Kitsap geographies to better direct our future planning.

To address our growth needs and support current growth strategies using the foundation of the Transit Focused Growth alternative, the Preferred Alternative for the Regional Growth Strategy must reflect the following:

- Population targets for our Metropolitan (Bremerton) and High Capacity Transit (Port Orchard, Poulsbo and Bainbridge Island) classifications must include both the incorporated City boundaries and their associated unincorporated UGAs.
- The Kingston UGA with its existing high capacity transit facilities (commuter and passenger-only ferries) must also be classified as a High Capacity Transit community.
- To accommodate these shifts, a portion of the Unincorporated UGA population target must be redirected to High Capacity Transit.

These revisions would affect the draft growth proportions within Kitsap County as shown below:

- Metropolitan remains at 32%.
- High Capacity Transit is increased from 30% to 38%.
- Unincorporated UGAs is reduced from 15% to 7%.
• All other geographies remain the percentages shown in the Transit Focused Growth alternative.

As the associated UGAs are all future city jurisdiction, our cities must be able to plan for them using the same assumptions as our existing city limits. The Growth Management Act intends to ensure logical transitions of urban areas through annexation, and these revisions promote that goal.

Additionally, the community has invested in frequent passenger-only ferry service to downtown Seattle and Washington State is increasing its commuter ferry investments regionwide. Due to this, Kingston will receive the growth pressures of a High Capacity Transit community and must have growth targets consistent with that future. We believe this is consistent and supports the Transit Focused Growth Alternative.

As a collaborative proposal from all Kitsap jurisdictions, we expect this proposal will receive the same consideration as Snohomish County Tomorrow and its efforts to better direct growth consistent with its local circumstances.

If you have any questions regarding these revisions, please contact us at your convenience.

Sincerely,

Greg Wheeler
Bremerton Mayor

Bek Ashby
Port Orchard Mayor Pro Tem

Morgan Smith
Bainbridge Island City Manager

Becky Erickson
Poulsbo Mayor

Edward E. Wolfe
Kitsap County Commissioner

cc: PSRC Growth Management Policy Board members
    Paul Inghram, Puget Sound Regional Council
MEMORANDUM

TO: Regional Staff Committee

FROM: Paul Inghram, Director of Growth Management

SUBJECT: Housing Incentives and Tools Survey

In Brief
PSRC will be fielding a survey to local jurisdictions in the region to gain a better understanding of how tools and incentives are used to promote housing development and affordability. The forthcoming survey will build on the work of a 2009 housing survey.

Discussion
In 2009, as part of the Housing Innovations Program (HIP), PSRC surveyed local jurisdictions to gain a better understanding of how tools and incentives are used to promote housing development and affordability. The survey was a helpful resource for PSRC and its regional partners to gain insight into the different factors impacting local housing markets and the different strategies used to incentivize the development of housing and address affordability concerns.

Recent discussions with regional stakeholders, including the 2016 Taking Stock assessment of comprehensive plan updates and implementation of VISION 2040, have revealed interest in a new housing survey to better understand how these tools and incentives are being used today, as the landscape of housing has changed considerably since 2009. In particular, stakeholders have expressed interest in having more data and information regarding the use of tools and incentives that take into consideration different levels of affordability, housing in centers and station areas, and housing type and size. The survey will be available online and in hard copy. Survey questions will cover:

- What types of tools and incentives local jurisdictions have adopted
- If/how many units – affordable and market rate – have utilized the adopted tools and incentives and where these units are located (station areas, centers, citywide, etc.)
- If/how displacement is being assessed and/or mitigated
• Open ended questions on what is and is not working to promote and incentive housing development, and tools local jurisdictions would like to utilize in the future

The results of the forthcoming survey may help to inform future regional and local housing work such at the 2023/2034 GMA major comprehensive plan updates and the development of local and regional housing needs assessments and strategies.

Next Steps
The survey will be fielded in summer 2019. Survey results will be shared with the Committee later this year.

Lead Staff
Laura Benjamin, Senior Planner, (206) 464-7134, LBenjamin@psrc.org
Ben Kahn, Assistant Planner, (206) 464-6172, BKahn@psrc.org