Regional Staff Committee

May 17, 2018 • 9:30 – 11:30 am
PSRC Board Room • 1011 Western Avenue, Suite 500 • Seattle, WA 98104

9:30 1. Welcome and Introductions – Andrea Spencer, City of Bremerton, Co-Chair

9:35 2. Public Comment

3. Reports:
   a. Meeting Summary for April 19, 2018*
   b. PSRC Board Reports*
   c. Updates from PSRC Planning Department

9:50 4. Discussion: VISION 2050 Survey Results*
   Laura Benjamin and Paul Inghram, PSRC

10:20 5. Discussion: VISION 2050*
   Paul Inghram, PSRC

11:00 6. Discussion: 2017 Household Travel Survey Highlights*
   Brian Lee, PSRC

7. Information Items:
   a. 2018 Regional Staff Committee Schedule*

8. Next Meeting: June 21, 2018, 9:30 am, PSRC Board Room (meeting length TBD)

11:30 9. Adjourn

*Supporting materials attached

Meeting Call-in Option Available Upon Request – Contact Casey Moreau, cmoreau@psrc.org
Members and Alternates Represented at the Table
(See attached Attendance Roster)

Other Guests and Alternates (for all or part of the meeting):
Deborah Knight, Monroe; Ben Swanson, Monroe; Tiffany Speir, Lakewood-via remote

**PSRC Staff:** Michael Hubner; Paul Inghram; Kathryn Johnson; Rebeccah Maskin; Maggie Moore; Casey Moreau; Jeff Storrar; Liz Underwood-Bultmann

**Welcome and Introductions, Public Comment**
Andrea Spencer, Co-Chair called the meeting to order at 9:30 am. Co-Chair Spencer acknowledged new members to the Regional Staff Committee (RSC): Terry Cullen from the City of Bellevue and Jennifer Lee with the Puget Sound Partnership. There were around the room introductions.

There was no public comment.

**Reports**
Co-Chair Spencer informed the committee that the RSC Co-Chairs have agreed to invite a small group to working sessions dedicated to assisting with VISION 2050. The working sessions will help staff explore data and issues in greater depth and prepare information that comes to the Regional Staff Committee. The working sessions group consists of Eric Baker (Kitsap), Shane Hope (Snohomish/Edmonds), Karen Wolf (King), Tom Hauger (King/Seattle), Ian Munce (Pierce/Tacoma), Dan Cardwell (Pierce), Allan Giffen (Snohomish/Everett). The working sessions will be open to anyone that would like to observe.

Co-Chair Spencer noted that the RSC meeting summary from the previous month and PSRC board report were in the packet. There were no updates from the planning department and the meeting proceeded to presentations.

*Presentations from the meeting are available on the PSRC website: [https://www.psrc.org/rsc-meetings](https://www.psrc.org/rsc-meetings).*

**VISION 2050 Scoping**
Liz Underwood-Bultmann provided an overview of the Scoping Report Outline, noting that it documents the scoping process that PSRC went through, summarizes comments received, includes priorities from the Growth Management Policy Board (GMPB) and assumptions guiding the update. She reviewed the number of comments received from individuals, jurisdictions and other organizations. Each comment was tagged with a category, or multiple if applicable. Ms. Underwood reviewed themes for each of the comment categories, which are: land use and development patterns, Regional Growth Strategy, environment and open space, economy, housing, transportation and infrastructure.

Ms. Underwood-Bultmann reviewed highlights from the statistically valid survey that PSRC carried out to measure attitudes and opinions about growth and related issues to the update of VISION. The survey is available online and may be distributed to jurisdictions’ listservs.

Ms. Underwood-Bultmann provided an overview of the April GMPB discussion that focused on prioritizing the issues the board considers as critical policy areas for the update of VISION. GMPB expressed significant interest
in the Regional Growth Strategy, housing affordability, equity, social justice and displacement, and climate change and resiliency. Ms. Underwood-Bultmann then asked the committee for feedback on the scoping report outline.

A committee member asked when the scope would be available and clarity in what members should be expecting when the process gets going. Ms. Underwood-Bultmann shared that the section covering GMPB priorities will help pull out key things that the board wants to discuss. Work will continue with the board to define a work plan. Members stated that the last GMPB meeting allowed for small groups to meet, discuss issues and report back, but there was no larger board discussion and final decisions on priorities. Mr. Inghram stated that the GMPB will review the information that PSRC recorded during the small group reports and have an opportunity to discuss at their May meeting. A committee member asked if the comments could be grouped by county jurisdictions. Staff responded that comments could be looked at by county jurisdictions and county-wide groups for themes. A committee member asked how the Transportation Policy Board (TPB) would be engaged in the VISION update process. Mr. Inghram stated that one new aspect that the TPB can spend time working on is transportation opportunities beyond 2040. VISION can begin to lay the groundwork for what to consider for the next decade and staff will engage the board on that.

A committee member stated the Freight Mobility Roundtable and the FAST Freight Advisory would be good forums to receive input on the update of VISION. A committee member stated that the work on the Centers Framework should be folded into the scope. A committee member stated that seeing where some of the comments come from could be helpful and perhaps identify if some of the issues are county-wide, not regional and vice-versa. Mr. Inghram stated that decisions about whether the issues are regional versus local will be made by the board throughout the process. He encouraged committee members to share their opinions on whether issues were regional versus local so it could be brought to the board. A committee member stated that the TPB should be involved in the GMPB prioritization conversation as land use decisions significantly impact transportation. A committee member and Mr. Inghram discussed the timing of the update and working together to get through the issues within the timeframe of the update.

The GMPB will receive the draft final scoping report April 26, they will consider it for adoption at the May 3 meeting.

For more information, contact Liz Underwood-Bultmann, PSRC (206) 464-6174, lunderwoodbultmann@psrc.org or Paul Inghram, (206) 464-7549, pinghram@psrc.org.

VISION 2050 – Housing

Housing has been identified as a major issue through VISION 2050 scoping, discussions with the GMPB, and the recent survey conducted by PSRC. For VISION 2050, PSRC plans to engage housing stakeholders and complete a housing issue paper. PSRC is also planning a Peer Networking Event on Housing. The work from the housing event will be presented to the GMPB July 5. This work will help the update of VISION 2050.

Mr. Inghram reviewed a draft outline of the housing paper that will look at many different aspects of the housing issue. It will also reference issue papers from other counties and agencies. He asked for committee feedback on development of the outline.

A committee member stated that it would be helpful to put into context the imbalance of jobs and housing. A committee member asked that the paper include the implications of the housing issue. A committee member suggested including the emissions implications of people commuting longer distances and the effects on the regional greenhouse gas goals. A committee member suggested looking at the types of jobs that are in certain locations and the types of housing available in certain communities. Members commented that housing is interrelated with issues of jobs, transportation, healthcare and others; an integrated approach is stronger for the needs we have. A committee member asked to include work previously done with Growing Transit Communities. A committee member suggested setting up a metric of elements (housing, environment, health) that have been raised by the public, and refer back to the metric to see how they are effected by different approaches.

For more information, contact Paul Inghram, (206) 464-7549, pinghram@psrc.org.

Updated Designation Procedures for New Regional Centers

Jeff Storrar reviewed the Regional Centers Framework Update and the types of centers that came out of that work. He discussed the common expectations for new regional centers and summarized the new provisions and changes to the designation procedures for new centers.
The complete designation procedure document was included in the agenda packet and included a table summarizing all new and changed portions of the designation procedures. Mr. Storrar asked for the committee for feedback on the document.

A committee member requested maps showing the distribution of centers around the region. Staff responded that mapping of some criteria was completed for the Regional Centers Framework Update project. A committee member asked for a clarification in the procedures on infrastructure to support both the regional growth center and manufacturing and industrial centers must be in place. Staff responded that they would review the framework and clarify text in the procedures. A committee member asked when the manufacturing industrial center subarea plan checklist would be updated. Ms. Underwood-Bultmann responded that it was uncertain now and the first step would be for staff to go back to the GMPB with a work plan of when all the different implementation pieces will happen. Updating the planning checklist may take more time given coordination with the VISION 2050 review process. Mr. Storrar clarified that the centers applications will be updated parallel with this process.

The GMPB is scheduled to review the designation procedures in May. The procedures will then go to the Executive Board for action in June.

For more information, contact Jeff Storrar, PSRC (206) 587-4817, jstorrar@psrc.org or Liz Underwood-Bultmann, PSRC (206) 464-6174, lunderwoodbultmann@psrc.org.

Information

Co-Chair Spencer noted that the agenda packet contained an information item on the Regional Transportation Plan. The next Peer Networking Session on Housing is scheduled May 17.

The meeting adjourned at 11:10 am. Next meeting: Thursday, May 17, 2018, 9:30 – 11:30 am
# PSRC Regional Staff Committee
## Attendance Roster - April 19, 2018

### King County
- **Federal, Regional, State, Tribal & Other Agencies**
  - FHWA (1)  Sharleen Bakeman, Planning & Freight
  - FTA (1)  Linda Gehlke, Regional Administrator
  - Red Correoy, Community Planner, Alt.
  - Health Departments (1)  Keri Moore, Snohomish Health Dist.
  - Amy Pow, Tacoma/Pierce Health Dept., Alt. 1
  - Marianne Seffert, Tacoma/Pierce Health Dept., Alt 2

### King County At-Large (2)
- Vacant

### King County Transit (1)
- Vacant

### King County Economic Dev. (1)
- Vacant

### Seattle (2)
- **King Co. (2)**
  - Peter Heffernan, DOT Intergov. Relations
  - Karen Wolf, County Executive Office
  - Ivan Miller, County Executive Office, Alt.
  - Vacant
  - Vacant
  - Vacant, Alt.
  - Vacant, Alt.
  - Vacant, Alt.

### Bellevue (1)
- Vacant

### Other Cities/Towns (3)
- Vacant

### Kitsap County
- **King Co. At-Large (1)**
  - Eric Baker, Planning

### Kitsap County Transit (1)
- Vacant

### Kitsap County Economic Dev. (1)
- Vacant

### Bremerton (1)
- Vacant

### Other Cities/Towns (1)
- Vacant

### Pierce County
- **King Co. At-Large (2)**
  - Jesse Hamashima, Transportation, RSC Co-Chair

### Pierce County Transit (1)
- Vacant

### Pierce County Economic Dev. (1)
- Vacant

### Tacoma (1)
- Vacant

### Snohomish County
- **King Co. At-Large (2)**
  - Barb Mock, Planning & Dev, RSC Co-Chair

### Snohomish County Transit (1)
- Vacant

### Snohomish County Economic Dev. (1)
- Vacant

### Everett (1)
- Vacant

### Other Cities/Towns (1)
- Vacant

### Snohomish County
- Steve Thomsen, Public Works

### Snohomish County At-Large (2)
- Barb Mock, Planning & Dev, RSC Co-Chair

### Snohomish County Transit (1)
- Kendee Yamaguchi, County Executive Office

### Snohomish County Economic Dev. (1)
- Allan Giffen, Planning & Community Dev.

### Everett (1)
- Vacant

### Other Cities/Towns (1)
- Dave Koenig, Marysville, Comm. Dev., Alt.
INFORMATION ITEM

TO: Regional Staff Committee
FROM: PSRC Staff
SUBJECT: PSRC Board Reports

The Executive Board met April 26, 2018, 10:00 am – 11:30 am.
The “At Work Summary” of the meeting is available on the EB meeting materials page.

For information on the Executive Board, contact Josh Brown, Executive Director, jbrown@psrc.org, 206-464-7515.

The Economic Development Board met May 2, 2018, 1:00 pm – 3:00 pm.
The “At Work Summary” of the meeting is available on the EDB meeting materials page.

For information on the Economic Development Board, contact Jason Thibedeau, Principal Economic Development Manager, jthibedeau@psrc.org, 206-389-2879.

The Growth Management Policy Board met May 3, 2018, 10:00 am – 12:00 pm.
The “At Work Summary” of the meeting is available on the GMPB meeting materials page.

For information on the GMPB, contact Paul Inghram, Program Manager, pinghram@psrc.org, 206-464-7549.

The Transportation Policy Board met May 10, 9:30 – 11:30 am.
The “At Work Summary” of the meeting will be available on the TPB meeting materials page.

For information on the TPB, contact Kelly McGourty, Senior Program Manager, kmcgourty@psrc.org, 206-971-3601.
MEMORANDUM

May 17, 2018

TO: Regional Staff Committee

FROM: Paul Inghram, AICP, Senior Program Manager

SUBJECT: VISION 2050 Survey Results

In Brief

The Regional Staff Committee will be provided with a briefing on the findings of the VISION 2050 public opinion survey.

Discussion

To support the VISION 2050 process, PSRC has been actively engaging the public, members and stakeholders. Engagement efforts to date include online notices and newsletters, social media and blog posts, direct emails and letters to PSRC boards and committees, and in-person events.

In addition to the public outreach activities, PSRC conducted a statistically valid public opinion survey to gauge the broad public sentiment towards growth and planning in the region. PSRC worked with consultant Cocker Fennessy to develop and field the survey in early 2018. The survey was conducted online and over the phone and was offered in multiple languages to allow PSRC to hear from a wider range of residents. The survey included questions asked during a 2003 survey to allow for comparison in responses over time.

The results of the survey underscore many of the comments received during the VISION 2050 scoping comment period and also highlight differences in opinion. The Growth Management Policy Board was briefed on the survey findings at their May 3 meeting. Staff will share a set of the survey responses and an overview of findings at the meeting.

Lead Staff

Laura Benjamin, Associate Planner, at 206-464-7134, Lbenjamin@psrc.org.
MEMORANDUM

TO: Regional Staff Committee

FROM: Paul Inghram, AICP, Senior Program Manager

SUBJECT: VISION 2050

May 17, 2018

In Brief

PSRC staff will provide an update on VISION 2050 as the project transitions from early work and the scoping process to the formal start of the project. PSRC staff is also seeking the committee’s suggestions for the approach to reviewing the Regional Growth Strategy.

Discussion

The end of the scoping process for VISION 2050 marks a turning point from the early work preparing for the project and doing preliminary research to formally starting the project and conducting more detailed analysis. This memo provides an update on the Growth Management Policy Board’s review of the scoping report and preparation for the review the housing issue. The memo also outlines a potential approach to reviewing of the Regional Growth Strategy.

Scoping Report

Following GMPB action in January, a scoping notice was released to solicit comments from February 2 through March 19, 2018. During the scoping period, PSRC received comments from three countywide organizations, 24 individual jurisdictions, 23 other organizations and agencies, and 37 individuals. Combined with comments recorded at five listening session events, staff delineated over 1,300 individual comments to inform the project and the SEPA environmental review. At the April Regional Staff Committee meeting, PSRC staff reviewed an outline of the scoping report and a draft scoping report was reviewed by the Growth Management Policy Board at its meeting on May 3.

At the RSC review in April, some members noted an interest in the scoping report being more specific and that it raised questions about when key milestones would be hit. The feedback helped make the report more explicit about what the report is, the SEPA role the report plays, the priority topics the board plans to review, and the general schedule for the project.

At its May 3 meeting the Growth Management Policy Board asked for more time to review the draft report before acting on it and will return to it at their June meeting. The board also reviewed a draft work plan that provides more detail about the board’s schedule to address scoping issues. Some board members asked whether the work plan allowed enough time to address the housing issue. Others brought up concerns about the suburbanization of poverty,
whether the growth strategy allowed for multiple centers, and need for the SEPA process to measure impacts. The board also announced formation of a GMPB VISION 2050 Subcommittee to provide project guidance during the update consisting of the board chair, vice-chair and members from Pierce County, Bremerton, Arlington, Seattle and Bellevue. Staff will draft changes to the scoping report to reflect the board comments and bring it back to the board at its June meeting.

Housing Issue

Housing has been repeatedly noted as a critical regional issue, including during the Taking Stock 2016 review, during early discussions with the Growth Management Policy Board, and in the comments received during VISION 2050 scoping. At the April Regional Staff Committee meeting, PSRC staff shared a proposed approach of engaging housing stakeholders, holding a Peer Networking event focused on housing strategies (May 17 immediately after this committee meeting), and supporting an extended board meeting (July 5).

Recognizing that housing is a vast and complicated issue, the Peer Networking event will help distill housing information and sort potential strategies to aid in the preparation for the July board meeting. The Peer Networking event will include presentations from guest experts and round table discussions to consider housing supply, incentive tools, funding and financing, monitoring, displacement, and tenant protections. The intended outcome is to be able to identify strategies that have the greatest promise for consideration by the growth board for VISION 2050 or PSRC’S future work program. Registration for the Peer Networking Housing event is “sold out,” but the event may be viewed online.

The committee provided valuable feedback on the draft outline for a housing issue paper at the April meeting. A draft of the housing issues paper should be ready by about the time of this committee meeting.

Following the board’s July 5 meeting, staff will work with stakeholders and the Regional Staff Committee to further assess and develop options for how VISION 2050 can better address housing needs in the region. Additional board discussions of housing may be scheduled for the fall and winter, including to look at potential changes to VISION.

Regional Growth Strategy

The Regional Growth Strategy, as a core component of VISION 2040, promotes a desired pattern of population and employment growth throughout the central Puget Sound region. The strategy describes a role for each of the counties in planning for growth over the 2000-2040 planning period, and, within each of the counties, a role for each of 6 Regional Geographies, including Metropolitan Cities, Core Cities, Larger Cities, Small Cities, Urban Unincorporated Areas, and Rural Areas. Roles are defined as a share of 40-year population and employment growth. The strategy provides numeric guidance for each of the counties to establish 20-year growth targets, in coordination with their cities, for the purposes of comprehensive planning by each jurisdiction under the Growth Management Act.

The Regional Growth Strategy reflects several objectives in VISION 2040, including:

- Protection of the natural environment and resource lands
- Minimizing growth in the Rural area
- Focusing growth within Urban Growth Areas, cities, and centers
• Improving the balance of jobs and housing across the region
• Achieving a growth pattern that is efficient to serve with infrastructure
• Minimizing GHG emissions that affect the climate

The strategy was developed for VISION 2040 from several alternatives – ranging from highly concentrated to more dispersed growth patterns – that were studied through an extensive environmental analysis. The preferred hybrid alternative that emerged from this process represented a deliberate move away from historical trends toward a more sustainable pattern of development that could be achieved within the long-range planning period to 2040.

VISION 2050 will include an extension of the Regional Growth Strategy out another decade beyond 2040 to 2050. One option (a “no action” alternative) would be to continue the VISION 2040 shares of growth in a straight line to 2050. Updating the strategy is an opportunity to incorporate lessons learned from efforts to date to implement the existing strategy, which may result in changes to the growth strategy and development of a new alternative(s).

Development of the 2050 growth strategy is anticipated to require multiple board sessions and extensive involvement of the Regional Staff Committee and the RSC Co-Chairs VISION 2050 work sessions. The general steps for review of the growth strategy consist of:

May-July (including June 7 GMPB extended meeting)
• Further review current Regional Growth Strategy performance
• Consider definitions for Regional Geographies and potential changes (anticipating consideration of Small, Larger, and Unincorporated Urban geographies)
• Consider objectives for the Regional Growth Strategy and how it supports VISION’s overall set of goals and policies
• Identify potential performance criteria

Aug-Sept (including Sept 6 GMPB extended meeting)
• Explore current Regional Growth Strategy extended to 2050
• Explore options for modifying the Regional Growth Strategy
• Review early analysis of growth concepts, such as increased growth at TOD locations (including light rail, commuter rail, ferry and BRT)

Oct-Nov (Oct 4/Nov 1 GMPB meetings)
• Identify any potential growth strategy alternatives to formally analyze as part of SEPA

Winter 2019
• Support Draft Supplemental EIS process
• Review analysis results
• Develop draft VISION 2050 growth strategy

Spring/Summer 2019
• Incorporate growth strategy into draft VISION 2050
• Release draft VISION 2050 for public comment

Fall 2019
• GMPB recommendation on draft VISION 2050 and growth strategy
This process is illustrated in the attached draft work plan that may be periodically updated at the
direction of the Growth Management Policy Board. In addition to the board meetings noted
above, there will be ongoing discussions with the Regional Staff Committee.
At regular RSC Co-Chairs VISION 2050 work sessions, a smaller group of committee members
will provide preliminary review of policy and technical material and assist PSRC staff in
developing information to bring to the full committee and policy boards. This month, the work
session will have occurred on May 14, just prior to the committee meeting, with anticipated
discussion of the growth strategy process and schedule along with potential concepts for
modifying Regional Geographies definitions. A summary of these discussions will be provided to
the full committee.

At the staff committee’s May meeting, the committee will be asked to provide feedback and
guidance on the following:
- Refinements for the growth strategy review process
- Planning for the June 7 GMPB extended meeting on the growth strategy
- Discussion of Regional Geographies definitions
- Identification of additional analysis or other pertinent data to support the work

Next Steps

The steps for updating the Regional Growth Strategy are outlined above and the GMBP draft
work plan is attached. At the June meeting staff will brief the committee on the work of the
Growth Management Policy Board.

Lead Staff

Paul Inghram, AICP, Senior Program Manager (206) 464-7549, pinghram@psrc.org.

Attachment:
VISION 2050 Work Plan Summary - GMPB May 2018
# VISION 2050 Work Plan Summary – GMPB May 2018

## Calendar/milestones:

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### Phases of Work

**Research, policy analysis, and work sessions**
- Selected topics addressed in briefings and issue papers

**Regional Growth Strategy**
- Updated definitions for Regional Geographies
- Explore modifications to existing growth strategy
- Apply performance criteria

**Goals, policies, actions, and other content for draft VISION 2050**
- Draft new or revised multicounty planning policies and implementation actions, where needed
- Develop supporting text, graphics, and maps for draft plan

**Regional Growth Strategy**
- Modeling and analysis
- Refine alternatives
- Release Draft Supplemental EIS

## Calendar/milestones:

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### Phases of Work

**From draft to final VISION 2050**
- Public comment period, respond to comments
- Edits and revisions, as needed
- GMPB recommendation to Executive Board

**VISION 2050 adoption**
- Final Supplemental EIS
- Executive Board recommendation to General Assembly
MEMORANDUM

TO: Regional Staff Committee
FROM: Brian Lee, Senior Planner
SUBJECT: 2017 Household Travel Survey Highlights

In Brief

This information item presents highlights from the 2017 household travel survey data and includes an update on planning for the 2019 survey.

Discussion

The 2017 Puget Sound Regional Travel Study is Wave 1 of a 6-year, 3-wave program to conduct frequent travel surveys. The 2017 data includes add-on samples purchased by the Cities of Redmond and Seattle and was made publicly available in March 2018 ([https://www.psrc.org/household-travel-survey-program](https://www.psrc.org/household-travel-survey-program)). This item presents highlights from initial exploration of the data.

Next Steps

We will keep the committee updated on analysis of the 2017 survey data and progress on the 2019 survey.

Lead Staff

Neil Kilgren, Senior Planner, (206) 971-3602, nkilgren@psrc.org;
Brian Lee, Senior Planner, (206) 971-1270, blee@psrc.org
The Regional Staff Committee meets the third Thursday of each month, 9:30 am, PSRC Board Room, 1011 Western Avenue, 5th Floor. Agendas and supporting materials are available the Thursday prior to the meeting on our website: [www.psrc.org](http://www.psrc.org). Meetings are subject to change or cancellation based on the agenda. The August meeting is not regularly scheduled.