Funding Application

**Competition**  Regional TAP  
**Application Type**  Bicycle and Pedestrian  
**Status**  submitted  
**Submitted:**  September 18th, 2017 4:12 PM

Project Information

1. **Project Title**  
   160th Avenue Sidewalks
2. **Transportation 2040 ID**  
   N/A
3. **Sponsoring Agency**  
   Sumner
4. **Cosponsors**  
   N/A
5. **Does the sponsoring agency have "Certification Acceptance" status from WSDOT?**  
   Yes
6. **If not, which agency will serve as your CA sponsor?**  
   N/A

Contact Information

1. **Contact name**  
   Andrew Leach
2. **Contact phone**  
   253-299-5711
3. **Contact email**  
   Andrewl@sumnerwa.gov

Project Description

1. **Project Scope**  
   Project will construct curb, gutter, and sidewalk on one side of 160th from approximately the north border of the YMCA improvements on 160th Ave to the intersection of 160th and Main Street. Other improvements include minor widening to accommodate curb & gutter construction, stormwater improvements catchment & conveyance, stormwater quality improvements as feasible, street lighting, and street trees/grates.

2. **Project Justification, Need, or Purpose**  
   The existing project corridor consists of two vehicle travel lanes with limited shoulders and no designated pedestrian facilities. There are multiple community, commercial, and retail establishments within and adjacent to the corridor, serving both multifamily and single family residential within the project limits. Plus, a regional YMCA is located next to the project site which serves an estimated 20,000 people, yet is cut off from Main Street for pedestrians because of this missing link. Stormwater infrastructure is lacking, consisting of open ditches and culverts where present. The corridor does not have sufficient illumination and does not meet ADA criteria.
   These improvements will provide pedestrian facilities badly needed to connect Main St
These improvements will provide pedestrian facilities badly needed to connect Main St commercial/retail with the East Sumner Urban Village, which will ultimately contain LDR/MDR opportunities, regional commercial, local retail, and a public park. This sidewalk will also provide a pedestrian connection to the YMCA. Construction of curb/gutter will allow this corridor to be included in the street sweeping program, thus increasing stormwater quality through decreased sediment concentration. Construction of stormwater collection, conveyance, and treatment facilities will help eliminate localized flooding and will further increase stormwater quality.

Project Location

1. **Project Location**
   160th Avenue East

2. **Please identify the county(ies) in which the project is located.**
   Pierce

3. **Crossroad/landmark nearest the beginning of the project**
   Main Street East

4. **Crossroad/landmark nearest the end of the project**
   650 ft north of 64th St East

5. **Map and project graphics**
   15117SUMN_VIC__MAP_160TH.pdf, 15117SUMN_TYP_RD_SEC_160TH.pdf

Plan Consistency

1. **Is the project specifically identified in a local comprehensive plan?**
   Yes

2. **If yes, please indicate the (1) plan name, (2) relevant section(s), and (3) page number where it can be found.**
   Sumner Comprehensive Plan 2015; Transportation Element; Pedestrian and Bicycles Supplement; Pages 93 and 94. 6 Year Transportation Improvement Plan. East Sumner Neighborhood Plan Update; Goals + Objectives; Site Mobility + Safety; Page 14.

3. **If no, please describe how the project is consistent with the applicable local comprehensive plan, including specific local policies and provisions the project supports.**
   N/A

Federal Functional Classification

1. **Functional class name**
   16 Urban Minor Arterial

Support for Centers

1. **Describe the relationship of the project to the center(s) it is intended to support. For example, is it located within a designated regional, countywide or local center, or is it located along a corridor connecting to one of these areas?**
   This project will complete a missing pedestrian facility link between the retail, commercial, and multifamily developments within East Main Street Design Strategy Area and the East Sumner Neighborhood. The East Sumner Neighborhood is in the process of transforming into a major gathering hub with a mixed use "urban village" that complements and supports the historic downtown. Regional commercial development and higher residential densities will be clustered within an array of mixed-use centers, with an overall goal of retaining its unique "small town" character.

2. **Describe how the project supports existing and/or planned population/employment activity in the center.**
   The project serves the original Sumner Town Center. The project is located on one of the main routes leading to the Sumner Town Center coming from SR 410 and Bonney Lake. In addition, the demand for the YMCA facility means this is the first time the East Sumner Town Plan will really get put into use, creating an east-side town center with a facility that provides recreation, health and fitness, medical and gathering spaces. Opening just two years ago, the YMCA's membership has surged past all projections to approximately 20,000. With parking at a premium, Sumner residents, as well as children attending day camps and YMCA employees required to park off-site, need good pedestrian options to safely access the popular facility. Plus, this newly constructed YMCA signals the coming of many more shopping and amenities coming into this area.
Describe how the project helps the center develop in a manner consistent with the adopted policies and plans for the center.

Objectives of the East Sumner Neighborhood Plan that are supported by this project include the following:

SITE MOBILITY AND SAFETY: Incorporate a multi-modal transportation strategy. Provide a robust pedestrian and bicycle network. Integrate a connective network of sidewalks and pathways throughout the neighborhood.

COMMUNITY LIVABILITY: Increase opportunities for community interaction.

Elements of the Sumner Comprehensive Plan that are supported by this project include the following:

HISTORIC AND CULTURAL RESOURCES ELEMENT: 3. Recognize the heart and historic meaning of Downtown.

ECONOMIC DEVELOPMENT ELEMENT: 3. Assure that adequate public facilities and public services are available to support industrial and commercial development.

COMMUNITY CHARACTER ELEMENT: 1. Maintain and enrich Sumner's quality of life encompassed in its friendly, small town atmosphere. 2. The Sumner community should be designed so that housing, jobs, daily needs, and other activities are within easy walking distance of each other. 7. Promote the movement of people and goods and lessen the reliance on the automobile.

TRANSPORTATION ELEMENT: Provide and efficient and safe multi-modal transportation system to improve mobility for residents, employees, and visitors of Sumner while maintaining the small town quality of life within the City and support the economic vitality of the City; 4. Promote use of alternative transportation modes by providing an interconnected system of pedestrian and bicycle facilities.

A copy of the Sumner Comprehensive Plan Map is attached for reference.

Criteria: Bicycle and Pedestrian Projects

1. Describe how the project extends or completes a regional or local bicycle and pedestrian system, and/or adds facilities to an existing bicycle and pedestrian system or network.

This project serves to complete a gap in the local pedestrian system through Sumner on 160th Avenue East from East Main Street, which provides direct connection to the Sumner Town Center and to the YMCA/East Sumner Neighborhood. This project will add a five-foot-wide sidewalk, 4.5-foot-wide planter, and curb and gutter to the existing pedestrian system. Some widening of the roadway will occur and will provide for either a shoulder for parking or a bike lane.

2. Describe how the project addresses a need in the community and reduces key barriers to use and functionality, i.e., safety and comfort, distance, slope, gaps, etc.

The existing roadway has narrow HMA/gravel shoulders without sidewalks and do not provide a safe pedestrian route along the east side of 160th Ave. E from E Main St to the YMCA/Future East Sumner Neighborhood. Also in the neighborhood are a regional retail nursery (Windmill Gardens) that also hosts weddings and special events as well as Sumner Veterinary Hospital. The existing stormwater conveyance system on 160th Ave E consists of deep, open trenches at the edge of pavement which makes pedestrian movements unsafe. Existing street lighting along the corridor is intermittent and does not meet current coverage requirements.

This project will construct an ADA-compliant pedestrian route with luminaries meeting current lighting level requirements within the project limits. All these amenities are very important for use and functionality for all ages accessing the YMCA; for event attendees accessing Windmill Gardens, often in the evening; and for connection of various ages and abilities to the animal hospital.

3. Describe the connections to other multimodal facilities the project provides.

The project will improve non-motorized access by constructing sidewalks down the east side of 160th. This provides access to existing commercial, retail, households and a regional veterinary hospital/daycare. In addition, the YMCA provides facilities for recreation and health, and the MultiCare offices located within the YMCA provide key medical services to the region.

4. Describe how the project will benefit a variety of user groups, including those groups identified in the President’s Order for Environmental Justice, seniors, people with disabilities, those located in highly impacted communities and/or areas experiencing high levels of unemployment or chronic underemployment.

This project will help provide easier access for seniors, people with disabilities, and low-income populations to jobs, retail, households, regional veterinary hospital/daycare, and the
YMCA. The YMCA alone has a strong commitment to serve low-income users on scholarships and provides free membership to all foster children in Pierce County, including Sumner. This missing link is also a potential route between the Sumner Senior Center, the Stafford Suites retirement home and the YMCA. More broadly, this project provides a non-motorized connection between Sumner’s Town Center and East Neighborhood areas.

5. **Discuss whether the resource is threatened and if there will be a loss of opportunity if this project is not funded.**

If this project is not funded, there will be a loss of opportunity to greatly improve the safety of a corridor for a number of demographics, including young children and senior citizens. YMCA staff asked to park off-site are parking along 160th and walking in the ditch to access their jobs. Sumner residents trying to access the YMCA for its medical/health benefits from Main Street and its retail/multi-family residential to this area are also walking in the ditch, often in the dark. If this link remains broken, either the economic development of the formerly depressed land around the YMCA will not develop into multi-use as it should according to the East Neighborhood Plan or the growth will occur anyway and people will continue to walk in the ditch until or even after there is an injury accident.

**PSRC Funding Request**

1. **Has this project received PSRC funds previously?**
   
   No

2. **If yes, please provide the project's PSRC TIP ID**
   
   N/A

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**Total Request:** $620,921.00

**Total Estimated Project Cost and Schedule**

**PE**

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**Expected year of completion for this phase:** 2018

**ROW**

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**Expected year of completion for this phase:** 2018

**Construction**

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**Expected year of completion for this phase:** 2019

**Summary**

1. **Estimated project completion date**
Funding Documentation

1. **Documents**
   - Signed_Budget_Sheet.pdf

2. Please describe the secure or reasonably expected funds identified in the supporting documentation. For funds that are reasonably expected, an explanation of procedural steps with milestone dates for completion which will be taken to secure the funds for the project or program should also be included. See attachment for a copy of our approved budget sheet. The budget sheet is our internal routing form used to appropriate funds to a project. The budget sheet is initiated by the project manager, signed by the City Engineer, Public works Director, Finance Manager, and then by our City Administrator. This project is also identified in the City's 6-year TIP and Trail Master Plan.

Project Readiness: PE

1. *Are you requesting funds for ONLY a planning study or preliminary engineering?*
   - No

2. *Is preliminary engineering complete?*
   - No

3. *What was the date of completion (month and year)?*
   - N/A

4. *Have preliminary plans been submitted to WSDOT for approval?*
   - No

5. *Are there any other PE/Design milestones associated with the project? Please identify and provide dates of completion. You may also use this space to explain any dates above.*
   - N/A

6. *When are preliminary plans expected to be complete and approved by WSDOT (month and year)?*
   - December 2018

Project Readiness: NEPA

1. *What is the current or anticipated level of environmental documentation under the National Environmental Policy Act (NEPA) for this project?*
   - Documented Categorical Exclusion (DCE)

2. *Has the NEPA documentation been approved?*
   - No

3. *Please provide the date of NEPA approval, or the anticipated date of completion (month and year).*
   - November 2018

Project Readiness: Right of Way

1. *Will Right of Way be required for this project?*
   - Yes

2. *How many parcels do you need?*
   - 3

3. *What is the zoning in the project area?*
   - High Density Residential, General Commercial

4. *Discuss the extent to which your schedule reflects the possibility of condemnation and the actions needed to pursue this.*
   - The schedule does not reflect the possibility of condemnation

5. *Does your agency have experience in conducting right of way acquisitions of similar size and complexity?*
6. **If not, when do you expect a consultant to be selected, under contract, and ready to start (month and year)?**
   N/A

7. **In the box below, please identify all relevant right of way milestones, including the current status and estimated completion date of each.**
   ROW acquisition is required from 3 parcels on the east side of 160th Ave E, and all three parcels are owned by a single individual. Sumner intends on acquiring the necessary ROW through donation following the requirements outlined in the WSDOT Right of Way Manual and the LAG Manual. Donation of this property is anticipated to be completed prior to the June 1, 2019 obligation date.

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**Project Readiness: Construction**

1. **Are funds being requested for construction?**
   Yes

2. **Do you have an engineer's estimate?**
   Yes

3. **Engineers estimate document**
   Signed_Cost_Estimate.pdf

4. **Identify the environmental permits needed for the project and when they are scheduled to be acquired.**
   NEPA-Documented Categorical Exclusion: November 2018
   Section 106 Cultural Resources - Documented Exemption: November 2018
   Endangered Species - No Effect: November 2018

5. **Are Plans, Specifications & Estimates (PS&E) approved?**
   No

6. **Please provide the date of approval, or the date when PS&E is scheduled to be submitted for approval (month and year).**
   November 2018

7. **When is the project scheduled to go to ad (month and year)?**
   March 2019

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**Other Considerations**

1. **Describe any additional aspects of your project not requested in the evaluation criteria that could be relevant to the final project recommendation and decision-making process.**
   N/A

2. **Describe the public review process for the project and actions taken to involve stakeholders in the project's development.**
   The City of Sumner performed an overall survey of the City's pedestrian network and facilities. An ADA inventory was recorded which identified the locations of facilities that were non-compliant with ADA standards. As an ongoing part of the City's ADA Transition Plan, it works with the public to identify areas of non-compliant facilities. The project site has been noted in the ADA Transition Plan as a main non-compliant section of the sidewalk network.

3. **Final documents**
   ESN_Sidewalks-Disabled_Population.pdf, ESN_Sidewalks-Elderly_Population.pdf,
   ESN_Sidewalks-Highly_Imp._Communities.pdf, ESN_Sidewalks-Households_in_Poverty.pdf,
   ESN_Sidewalks-Minority_Population.pdf, ESN_Sidewalks-Opportunity_Index.pdf,
   Compplan_Map_Sumner.pdf, ESN_Ex_Condition_Photos.pdf
TYPICAL ROAD SECTION
160TH AVE E SIDEWALK IMPROVEMENTS
(LOOKING NORTH)
160th Ave E – Looking South at YMCA

160th Ave E – Looking North (Roadside Ditch)
160th Ave E – Looking South from E Main St Intersection
# Project: 160th Avenue E Sidewalks
## Planning Level Opinion of Probable Cost

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<th>Item No.</th>
<th>Unit</th>
<th>Description</th>
<th>Unit Cost</th>
<th>Amount</th>
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<td>2</td>
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<td>LS</td>
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**Subtotal =** $373,149

Contingency 28.0% $104,482
Sales Tax 0.0% $0

**Planning Level Construction Cost =** $477,631

Administration (City) 5.0% $23,882
Environmental Documentation & Design & Construction Engineering 25.0% $119,408

**TOTAL PROJECT ESTIMATE =** $620,921

Agency Match 20.0% $124,184

**TOTAL GRANT REQUEST** $496,736