



Puget Sound Regional Council

Transportation Policy Board

Thursday, December 13, 2018 • 9:30 AM – 11:30 AM

PSRC Board Room • 1011 Western Avenue, Suite 500, Seattle, WA 98104

The meeting will be streamed live over the internet at www.psrc.org

1. **Call to Order (9:30) - Councilmember Rob Johnson, Chair**
2. **Report of the Chair**
3. **Communications and Public Comment**
4. **Director's Report**
5. **Consent Agenda (9:50)**
 - a. Approve Minutes of Transportation Policy Board Meeting held November 8, 2018
 - b. Recommend Certification of the Sumner-Pacific Manufacturing/Industrial Center Subarea Plan
 - c. Recommend Certification of the Metro Everett Regional Growth Center
6. **Discussion Item (9:55)**
 - a. Regional Aviation Baseline Study Update -- *Ben Bakkenta, PSRC*
7. **Discussion Item (10:15)**
 - a. VISION 2050 Status Report -- *Paul Inghram, Ben Bakkenta, & Kelly McGourty, PSRC*
8. **Information Item**
 - a. Transportation Policy Board 2019 Meeting Calendar
9. **Next Meeting: January 10, 2019, 9:30 - 11:30 a.m., PSRC Board Room**

Major Topics for January:
-- Implementation Topics for the Regional Transportation Plan
10. **Adjourn (11:30)**

Board members please submit proposed amendments and materials prior to the meeting for distribution. Organizations/individuals may submit information for distribution. Send to Casey Moreau, e-mail cmoreau@psrc.org; fax 206-587-4825; or mail.

Sign language and communication material in alternate formats can be arranged given sufficient notice by calling 206-464-7090 or TTY Relay 711. العربية | Arabic, 中文 | Chinese, Deutsch | German, Français | French, 한국어 | Korean, Русский | Russian, Español | Spanish, Tagalog, Tiếng Việt | Vietnamese Call 206-587-4819.



Puget Sound Regional Council

MINUTES OF THE TRANSPORTATION POLICY BOARD

November 8, 2018

[To watch a video of the meeting and hear the full discussion, please go to:
<http://psrcwa.iqm2.com/Citizens/Default.aspx>.]

CALL TO ORDER

The meeting was called to order at 9:36 a.m. by Councilmember Rob Johnson, Chair.

REPORT OF THE CHAIR

Chair Johnson called on Craig Kenworthy with the Puget Sound Clean Air Agency (PSCAA) to discuss upcoming work. Mr. Kenworthy shared that PSCAA is hosting a public forum on November 15 with PSCAA's board taking comment on a proposal for a regional clean fuel standard. The board is also looking at regional climate change strategies that reduce greenhouse gas emissions.

COMMUNICATIONS AND PUBLIC COMMENT

The following people addressed the board:

- Will Knedlik, Washington State Good Roads and Transportation Association
- Bob Ortblad

CONSENT AGENDA

- **Approval of Minutes of Transportation Policy Board Meeting held October 11, 2018**
- **Regional Growth Center Plan Certification for Tacoma Mall Subarea Plan**

ACTION: The motion was made by Commissioner Rob Gelder and seconded by Mayor Dana Ralph to adopt the Consent Agenda. The motion passed.

RECOMMEND AUTHORIZING A CHANGE IN THE REGIONAL TRANSPORTATION PLAN PROJECT STATUS FOR THE SOUND TRANSIT LYNNWOOD LINK EXTENSION PROJECT

Per PSRC's adopted procedures, PSRC's Executive Board is required to approve regionally significant transportation projects before those projects move to implementation phases. Sound Transit has submitted a request to change the status of the Lynnwood Link Extension project from "Candidate" to "Approved."

John Evans and Lisa Wolterink of Sound Transit provided an overview of the Lynnwood Link Extension project, discussing project timeline, readiness, budget and risk assessment.

ACTION: The motion was made by Councilmember Terry Ryan and seconded by Councilmember Chris Beale that the Transportation Policy Board should recommend the Executive Board authorize a change in project status for the Sound Transit Lynnwood Link Extension project from "Candidate" to "Approved."

RECOMMEND APPROVAL OF REGIONAL PRIORITY RANKINGS FOR WSDOT 2019-21 CONSOLIDATED GRANT COMPETITION

PSRC provides regional priority rankings for the Washington State Department of Transportation's Consolidated Grant competition. The Consolidated Grant competition offers funding from a variety of federal and state sources that can be applied anywhere in Washington State for special needs transportation, rural, and other related public transportation programs.

Gil Cerise provided an overview of the Consolidated Grant and PSRC's role in the process. Mr. Cerise shared a summary of the Consolidated Grant applications received. The Special Needs Transportation Committee (SNTC) reviewed submitted projects at the October 17, 2018 meeting and unanimously recommended a final package of regional priority rankings to the Transportation Operators Committee (TOC). The TOC met October 24 and agreed with the SNTC's recommendation and forwarded the recommendation to the Transportation Policy Board (TPB).

ACTION: The motion was made by Councilmember Bek Ashby and seconded by Councilmember Jennifer Robertson that the Transportation Policy Board should recommend that the Executive Board approve regional priority rankings for the WSDOT 2019-21 Consolidated Grant competition as found in Table 1. The motion passed.

2018 TRANSIT INTEGRATION REPORT

Mr. Cerise shared that in 2011 the Executive Board directed the TPB to assess regional transit coordination, resulting in a recommendation to produce an annual transit integration report. The report reviews coordination activities, changes as a result of coordination and outstanding coordination issues.

Maggie Moore shared that the 2018 Transit Integration Report documents what has happened over the past year to build the transit network. The report highlights planning and construction at regional hubs, how customers can more easily use the system, and increased access to the regional system.

The board discussed priorities for transit coordination and ideas for the 2019 Transit Integration report.

COMMUTE TRIP REDUCTION BOARD'S 2019-2023 STRATEGIC PLAN

Ben Bakkenta shared that the Commute Trip Reduction (CTR) Program is the state's foundational transportation demand management program that promotes the efficient use of the transportation system and is aimed at reducing single occupant vehicle commute trips.

Ricardo Gotla, WSDOT, provided an overview of the key elements of the CTR program, noting how well it has performed. Mr. Gotla shared that the CTR Board's 2019-2023 Strategic Plan aims to strengthen the CTR program, add more efficiencies and to expand past the current trip market.

Monica Ghosh, WSDOT, discussed her work as a Community Liaison for Public Transportation Grants. She shared how Commute Seattle and the City of Tukwila are working on CTR intervention and outreach.

Mr. Gotla discussed the new CTR board governance structure, reviewing the composition of the Executive Board and Technical Committee. He also reviewed the Executive Board's draft purpose, roles and responsibilities, and next steps.

ADJOURN

The meeting adjourned at 11:23 a.m.

TRANSPORTATION POLICY BOARD
November 8, 2018

TPB MEMBERS & ALTERNATES PRESENT

Councilmember Bek Ashby, Other Cities & Towns in Kitsap County
 Councilmember Chris Beale, City of Tacoma
 Rob Berman, Seattle Metropolitan Chamber of Commerce
 Russ Blount, Regional Project Evaluation Committee
 Don Cairns, Regional Project Evaluation Committee
 Commissioner Ryan Calkins, Ports
 Jennifer Cook, AAA Washington – (via remote)
 Doug DeForest, Thurston Regional Planning Council
 Deputy Mayor Davina Duerr, Other Cities & Towns in King County (Alt.)
 Mayor Becky Erickson, Local Transit – Kitsap County, Vice Chair
 Anne Eskridge, University of Washington
 Dan Gatchet, Freight Mobility Strategic Investment Board
 Commissioner Robert Gelder, Kitsap County
 Representative Mia Gregerson, House Transportation Committee – (via remote)
 Jesse Hamashima, Regional Staff Committee (Alt.)
 Councilmember Rob Johnson, City of Seattle, Chair
 Craig Kenworthy, Puget Sound Clean Air Agency (Alt.)
 Councilmember Ryan Mello, Local Transit – Pierce County
 Dan McKisson, ILWU Local 19
 Kelsey Mesher, Transportation Choices Coalition
 Councilmember Debora Nelson, Other Cities & Towns in Snohomish County – (via remote)
 Councilmember Mike O'Brien, City of Seattle
 Mayor Mary Lou Pauly, Other Cities & Towns in King County (Alt.)
 Mayor Dana Ralph, Other Cities & Towns in King County
 Dave Ramsay, WA State Transportation Improvement Board
 Councilmember Jennifer Robertson, Metropolitan Center–Bellevue
 Councilmember Terry Ryan, Local Transit – Snohomish County
 Councilmember Mike Todd, Local Transit – Snohomish County (Alt.)
 Councilmember Stephanie Wright, Snohomish County – (via remote)

TPB MEMBERS ABSENT (*alternate present)

Councilmember Claudia Balducci, King County
 Commissioner Shiv Batra, WA State Transportation Commission
 John Daniels, Jr., Muckleshoot Indian Tribe
 Senator Joe Fain, Senate Transportation Committee
 Councilmember Kevin Gorman, Metropolitan Center–Bremerton
 Senator Steve Hobbs, Senate Transportation Committee
 Jefferson Ketchel, Snohomish Health District
 *Councilmember Kate Kruller, Other Cities & Towns in King County
 Councilmember Kathy Lambert, King County

TPB MEMBERS ABSENT (*alternate present) continued

Mayor Ron Lucas, Other Cities & Towns in Pierce County
 Councilmember Joe McDermott, Local Transit–King County
 Secretary Roger Millar, WSDOT
 Councilmember Jay Mills, The Suquamish Tribe
 Commissioner Helen Price Johnson, Island County
 Councilmember Doug Richardson, Pierce County
 *Councilmember Paul Roberts, Metropolitan Center–Everett/Puget Sound Clean Air Agency
 Andrew Strobel, Puyallup Tribe of Indians
 *Mayor Amy Walen, Other Cities & Towns in King County

GUESTS and PSRC STAFF PRESENT -

(As determined by signatures on the Attendance Sheet and documentation by staff)

Ben Bakkenta, PSRC
 Gil Cerise, PSRC
 John Evans, Sound Transit
 Ricardo Gotla, WSDOT
 Monica Ghosh, WSDOT
 Peter Heffernan, King County, PSRC Transportation Operators Committee
 Kathryn Johnson, PSRC
 Kirste Johnson, Sound Transit
 Will Knedlik, Washington State Good Roads & Transportation Association
 Bob Ortblad
 Sheila Rogers, PSRC
 Joann Schueler, WSDOT
 Lacey Jane Wolfe, City of Bellevue
 Lisa Wolterink, Sound Transit



Puget Sound Regional Council

CONSENT AGENDA

December 6, 2018

To: Transportation Policy Board

From: Kelly McGourty, Director, Transportation Planning

Subject: **Recommend Certification of the Sumner-Pacific Manufacturing/Industrial Center Subarea Plan**

IN BRIEF

Consistent with PSRC's adopted plan review process, PSRC staff reviewed and recommends certification of the center subarea plan listed below.

RECOMMENDED ACTION

The Growth Management Policy Board and Transportation Policy Board should recommend that the Executive Board certify that the Sumner-Pacific Manufacturing/Industrial Center subarea plan addresses planning expectations for regional manufacturing/industrial centers. This action removes the center's provisional status, finalizing the designation of the Sumner-Pacific Manufacturing/Industrial Center.

- 1) Sumner-Pacific MIC Subarea Plan ([certification report](#))

DISCUSSION

A major emphasis of the Washington State Growth Management Act (GMA) is the need to coordinate local, regional, and state planning efforts. Within the central Puget Sound region, local governments and the Puget Sound Regional Council (PSRC) have worked together to develop an overall process for reviewing local, countywide, regional, and transit agency policies and plans for compatibility and consistency.

VISION 2040, the Regional Transportation Plan, and the Adopted Policy and Plan Review Process call for PSRC to review and certify subarea planning efforts of jurisdictions with designated regional centers. VISION 2040 includes an action (DP-

Action-17, p. 98) for jurisdictions with regional growth centers and/or manufacturing/industrial centers to develop subarea plans for those centers.¹ This expectation has been in place since the PSRC Executive Board adopted its Plan Review Process in 2003. Review of center subarea plans provides an opportunity to coordinate and share information related to local and regional planning.

The Cities of Sumner and Pacific adopted the Sumner-Pacific Manufacturing/Industrial Center (MIC) Subarea Plan in August 2018. The MIC consists of 2,160 acres, approximately 90 percent in Sumner and 10 percent in Pacific. The MIC largely contains manufacturing, warehousing, and transportation and utilities jobs. Sumner-Pacific was provisionally designated as an MIC in 2016, with the expectation that a subarea plan would be adopted within two years. With an extension on the time limit, the cities have completed a subarea plan that addresses MIC subarea plan requirements and submitted the plan to PSRC.

PSRC staff has reviewed the subarea plan and finds that it addresses the planning expectations for MICs. PSRC staff coordinated with city staff in the review of the Plan Review and Certification Reports. The newly adopted Regional Centers Framework (2018) calls for review of centers and center planning again in 2025, and PSRC may provide additional comments or guidance for center planning as part of that work.

For more information, please contact Andrea Harris-Long at (206) 464-1179 or aharris-long@psrc.org or Liz Underwood-Bultmann at (206) 464-6174 or LUnderwood-Bultmann@psrc.org.

¹ The specific requirements for center planning are provided in PSRC's Plan Review Manual, and the process is also described in VISION 2040, Part IV: Implementation. Certification of the jurisdiction's comprehensive plan for consistency with the regional transportation plan, regionally established guidelines and policies, and Growth Management Act requirements for transportation planning is completed through a separate board action.



Puget Sound Regional Council

CONSENT AGENDA

December 6, 2018

To: Transportation Policy Board

From: Kelly McGourty, Director, Transportation Planning

Subject: **Recommend Certification of the Metro Everett Regional Growth Center**

IN BRIEF

Consistent with PSRC's adopted plan review process, PSRC staff reviewed and recommends certification of the Metro Everett Subarea Plan.

RECOMMENDED ACTION

The Growth Management Policy Board and Transportation Policy Board should recommend that the Executive Board certify that the following subarea plan address planning expectations for regional growth centers:

- 1) Metro Everett Subarea Plan ([certification report](#))

DISCUSSION

A major emphasis of the Washington State Growth Management Act (GMA) is the need to coordinate local, regional, and state planning efforts. Within the central Puget Sound region, local governments and the Puget Sound Regional Council (PSRC) have worked together to develop an overall process for reviewing local, countywide, regional, and transit agency policies and plans for compatibility and consistency.

VISION 2040, the Regional Transportation Plan, and the Adopted Policy and Plan Review Process call for PSRC to review and certify subarea planning efforts of jurisdictions with designated regional centers. VISION 2040 includes an action (DP-Action-17, p. 98) for jurisdictions with regional growth centers and/or

manufacturing/industrial centers to develop subarea plans for those centers.¹ This expectation has been in place since the PSRC Executive Board adopted its Plan Review Process in 2003. Review of center subarea plans provides an opportunity to coordinate and share information related to local and regional planning.

Metro Everett

The City of Everett adopted the Metro Everett Subarea Plan in August 2018. The regional growth center consists of 670 acres and includes the historic Everett downtown. It is served by Everett Transit, Community Transit, and Sound Transit, and will be home to the northern terminus of the Link Light Rail expected in 2036. Originally designated as a regional center in 1995, the new plan builds upon recent planning efforts in the city, including the Everett Station Area and Downtown plans. The city completed the subarea plan to address PSRC regional growth center subarea plan requirements and submitted the plan to PSRC.

For more information, please contact Ben Kahn at (206) 464-6172 or bkahn@psrc.org or Liz Underwood-Bultmann at (206) 464-6174 or LUnderwood-Bultmann@psrc.org.

¹ The specific requirements for center planning are provided in PSRC's Plan Review Manual, and the process is also described in VISION 2040, Part IV: Implementation. Certification of the jurisdiction's comprehensive plan for consistency with the regional transportation plan, regionally established guidelines and policies, and Growth Management Act requirements for transportation planning is completed through a separate board action.



Puget Sound Regional Council

DISCUSSION ITEM

December 6, 2018

To: Transportation Policy Board
From: Kelly McGourty, Director, Transportation Planning
Subject: **Regional Aviation Baseline Study Update**

IN BRIEF

PSRC is leading a Regional Aviation Baseline Study to provide a clear picture of the aviation activities and needs in the region and set the stage for future planning efforts. The Transportation Policy Board will be provided a briefing on this work, for which PSRC has received a grant from the Federal Aviation Administration.

DISCUSSION

Commercial aviation is a cornerstone of the region's economy. Major imports through regional airports include high value aerospace components and industrial machinery destined for aerospace companies. Exports include fresh cherries grown in central and eastern Washington and seafood, including live geoduck. Passenger traffic and cargo volumes are at record levels and are on a high-growth trajectory.

Continued coordinated planning is needed to ensure the regional airport system can accommodate growth in aviation. At the direction of PSRC's Executive Board, PSRC will lead the development of a new Regional Aviation Baseline Study in 2018-2019 that will build on master planning processes underway at many of the region's airports. The study will consolidate an assessment of specific capacity needs, issues, challenges, and community impacts.

The Transportation Policy Board will be provided a briefing on the scope of work and schedule for the study at its meeting on December 13.

For more information, please contact Ben Bakkenta at bbakkenta@psrc.org, or (206) 971-3286.



Puget Sound Regional Council

DISCUSSION ITEM

December 6, 2018

To: Transportation Policy Board
From: Kelly McGourty, Director, Transportation Planning
Subject: **VISION 2050 Status Report**

IN BRIEF

The Transportation Policy Board will be provided a briefing on VISION 2050, including the schedule and status of current work. This will include a discussion of Regional Growth Strategy alternatives, ongoing work to improve equity analyses, the plans for updating the transportation elements of VISION 2050, and future work leading towards the 2022 update to the Regional Transportation Plan.

DISCUSSION

VISION 2040 is the long-term strategy for sustainable growth in the central Puget Sound region. VISION 2040 includes goals, multicounty planning policies (MPPs), and implementation actions. It also sets forth the Regional Growth Strategy, which provides numeric guidance for planning for population, housing, and employment growth in countywide targets and local comprehensive plans. The update of VISION will extend the planning horizon for the growth strategy to 2050. The Executive Board started the process of updating the regional plan with direction of early work in July 2017.

Following a public scoping process, the Growth Management Policy Board adopted the VISION 2050 scoping report in June 2018. Scoping determined that there continues to be strong support for the goals and policies of VISION 2040 and that rather than conduct a complete rewrite, the board discussed the critical public policy challenges and gaps in the current plan. VISION 2050 needs to address several fundamental issues, including: extending the plan horizon to the year 2050, addressing statutory changes, recognizing major changes to the region, and updating the plan to reflect recent regional plans and initiatives. High priority policy issues for the update include taking a fresh look

at the Regional Growth Strategy and finding ways to support greater housing affordability. There is also strong interest in climate change/resiliency, social equity and displacement, the impact of transportation technology, community health, annexation, environment and open space, and recognition of Native American tribes.

The Growth Management Policy Board conducted extended work sessions in June and September to review the performance of the current growth strategy and work towards defining new 2050 alternatives for detailed analysis and environmental review. In November, the Growth Management Policy Board defined the alternatives to use for analysis and include in the SEPA supplemental environmental impact statement (SEIS), which offer distinct reasonable alternatives that support comparison of changes to the growth pattern. Ultimately, a preferred alternative may be a hybrid and will be formed in the spring of 2019.

The Growth Management Policy Board and Regional Staff Committee will evaluate key policy areas this fall and winter. Related to transportation, staff is reviewing existing policies and text and will identify proposed edits and updates. In addition, two background papers are being prepared on freight / goods movement and emerging transportation technologies, to highlight crosscutting issues between these topics and land use and development decisions. Staff anticipate updates to the transportation chapter to reflect changes since 2008 and to continue to provide strong coordination between transportation planning and the growth strategy. Select amendments may be appropriate in response to evaluation of topics, including technology and freight/goods movement.

At their meeting on December 13, the Transportation Policy Board will be provided a briefing on the status of VISION 2050 work to date and next steps. A public review draft of VISION 2050 is expected to be issued in the summer of 2019. VISION 2050 is scheduled to be adopted in the spring of 2020.

For more information, please contact Paul Inghram at pinghram@psrc.org or (206) 464-7549.

2019 PSRC Transportation Policy Board Meetings

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Meetings are held at Puget Sound Regional Council, 1011 Western Avenue, 5th floor Boardroom, 9:30-11:30 am. As needed, the Transportation Policy Board and the Growth Management Policy Board meet in joint session to coordinate activities and make decisions/recommendations.

Meeting dates and times are subject to change. If a meeting is changed or cancelled, TPB members and alternates will be notified. Updated meeting dates are also listed on PSRC's website at www.psrc.org.

Communication: Transportation Policy Board 2019 Meeting Calendar (Information Item)