



Puget Sound Regional Council

Transportation Policy Board

Thursday, November 14, 2019 • 9:30 AM – 11:30 AM

PSRC Board Room • 1011 Western Avenue, Suite 500, Seattle, WA 98104

The meeting will be streamed live over the internet at www.psrc.org

1. **Call to Order (9:30) - Mayor Becky Erickson, Chair**
2. **Communications and Public Comment**
3. **Report of the Chair**
4. **Director's Report**
5. **Consent Agenda (9:50)**
 - a. Approve Minutes of Transportation Policy Board Meeting held October 10, 2019
6. **Action Item (9:55)**
 - a. Recommend Authorizing a Change in the Regional Transportation Plan Project Status for the WSDOT SR 509 Extension (with I-5), Phase 1 Project -- *Craig Stone, WSDOT*
7. **Discussion Item (10:25)**
 - a. Transit Integration Report -- *Gil Cerise & Maggie Moore, PSRC*
8. **Discussion Item (10:50)**
 - a. Report on PSRC's Transit / TDM / Special Needs Transportation Work Program -- *Gil Cerise & Jean Kim, PSRC*
9. **Information Item**
 - a. Transportation Policy Board 2019 Meeting Calendar
10. **Next Meeting: December 12, 2019, 9:30 - 11:30 a.m., PSRC Board Room**

Major Topics for December:

 - PSRC'S Freight Work Program
11. **Adjourn (11:30)**

Board members please submit proposed amendments and materials prior to the meeting for distribution. Organizations/individuals may submit information for distribution. Send to Casey Moreau, e-mail cmoreau@psrc.org; fax 206-587-4825; or mail.

Sign language and communication material in alternate formats can be arranged given sufficient notice by calling 206-464-7090 or TTY Relay 711. العربية | Arabic, 中文 | Chinese, Deutsch | German, Français | French, 한국어 | Korean, Русский | Russian, Español | Spanish, Tagalog, Tiếng Việt | Vietnamese, Call 206-587-4819.



Puget Sound Regional Council

MINUTES OF THE TRANSPORTATION POLICY BOARD

October 10, 2019

[To watch a video of the meeting and hear the full discussion, please go to:
<http://psrcwa.igmp2.com/Citizens/Default.aspx>.]

CALL TO ORDER

The meeting was called to order at 9:35 a.m. by Mayor Becky Erickson, Chair.

COMMUNICATIONS AND PUBLIC COMMENT

Alex Tsimerman provided public comment.

REPORT OF THE CHAIR

Chair Erickson announced that the Transportation Policy Board (TPB) Transit Caucus met prior to the TPB. The Transit Integration Report will be released in November.

Councilmember Todd shared that the report will outline upcoming transit projects and how agencies are working together.

DIRECTOR'S REPORT

Kelly McGourty, Director of Transportation Planning, shared that on Friday, October 4 there was a Regional Transit Oriented Development event on Bus Rapid Transit. The event was very successful with about 125 attendees. Presentations from that event will be available on PSRC's website.

Ms. McGourty noted that there are four non-voting seats rotating off the board at the end of this year. Applications for the non-voting seats have been available since September and are due October 18. Applications received will be reviewed with the TPB Chair and Vice Chair. The seats are expected to be refilled in January.

On October 31 PSRC will be hosting the first regional electric vehicle coordination event. Local agency and utility staff will be brought together to start the conversation about how to advance electrification of the transportation system. This first meeting will determine

future convenings. The board will continue to be briefed as this topic evolves.

The Puget Sound Clean Air Agency has released for public comment their draft rule for a regional clean fuel standard.

CONSENT AGENDA

- a. Minutes of the Transportation Policy Board Meeting held September 12, 2019**
- b. Routine Amendment to the 2019-2022 Transportation Improvement Program (TIP)**
- c. Recommend Authorizing a Change in the Regional Transportation Plan Project Status for the King County Foothills Trail (South) and White River Bridge Project**

As a quorum had not been established, Chair Erickson pulled the minutes from the consent agenda. She asked for a motion for consensus to move consent agenda items b and c forward to the Executive Board.

Consensus: The motion was made by Councilmember Mike Todd and seconded by Councilmember Bek Ashby to recommend by consensus that consent agenda items b and c move forward to the Executive Board.

RECOMMEND AUTHORIZING A CHANGE IN THE REGIONAL TRANSPORTATION PLAN PROJECT STATUS FOR THE SOUND TRANSIT DOWNTOWN REDMOND LINK EXTENSION PROJECT

Ron Lewis, Sound Transit, provided a general update on Sound Transit's portfolio of projects that are in various stages of delivery. Mr. Lewis briefed the board on the Red Line extension to Northgate, Orange Line to Tacoma Hilltop neighborhood, Blue Line East Link project, Federal Way Link Extension, Lynnwood Link Extension, and Stride Bus Rapid Transit.

Tony Raven, Sound Transit, briefed the board on the Downtown Redmond Link Extension. It is a 3.4-mile extension of East Link from the Redmond Technology Station to Downtown Redmond. The project includes two stations. Environmental work was completed, and the project is scheduled and planned to open for revenue service in 2024. In addition to light rail service, the project will deliver several trail improvements. Mr. Raven provided further details of the project's design, construction, planning and opening.

During the presentation, a quorum was established.

ACTION: The motion was made by Councilmember Kate Kruller and seconded by Councilmember Jennifer Robertson to recommend the Executive Board authorize a change in project status for the Sound Transit Downtown Redmond Link Extension project from "Candidate" to "Approved." The motion passed.

Since a quorum was established, Mayor Erickson asked for approval of the minutes from the consent agenda.

CONSENT AGENDA

a. Minutes of the Transportation Policy Board Meeting held September 12, 2019

ACTION: The motion was made by Councilmember Bek Ashby and seconded by Councilmember Doug Richardson to adopt the minutes of the Transportation Policy Board meeting held September 12, 2019. The motion passed.

SR 99 TOLLING AND THE SEATTLE SQUEEZE

Meghan Shepard, SDOT, reviewed major public infrastructure projects planned in the region for 2019-2024.

Jennifer Charlebois, WSDOT, briefed the board on the SR 99 Tunnel tolling system. Ms. Charlebois reviewed tolling rates, what to expect when tolling begins and how WSDOT has been preparing for tolling to begin. Drivers with a *Good To Go!* Pass and account will pay the lowest rate on the SR 99 tunnel. Free passes were available in advance of tolling. SR 99 tolling will begin on November 9, 2019.

Alex Ko, Sound Transit, briefed the board on Connect 2020, the project connecting the Eastside to existing Link service. East Link, also known as the Blue Line, will open in 2023. In preparation for East Link, major construction will take place at the International District Chinatown Station. There will be single track train service in the Downtown Seattle train tunnel for ten weeks beginning January through March 2020. Mr. Ko reviewed train and rider movement during this time frame. Work to connect East Link to existing service will include weekend station closures, beginning in October. Mr. Ko reviewed Sound Transit's Rider Communication Strategy to inform riders of travel options. Board members requested further communication efforts to inform riders of upcoming weekend closures in October and November, including information in the trip planner.

Chris Arkills, King County Metro, informed the board how Metro continues to adapt service since buses were removed from the transit tunnel. Mr. Arkills also discussed the recent service change in September 2019, adding over 65,000 annual service hours on Metro routes. Board members requested information on route 550 service as it had experienced rider decline potentially due to relocation of the bus stop in the International District.

Meghan Shepard, SDOT, briefed the board on SDOT strategies for traffic changes, investment in transit, improvements to access and other ongoing communication efforts.

CONSENT AGENDA

- b. Routine Amendment to the 2019-2022 Transportation Improvement Program (TIP)
- c. Recommend Authorizing a Change in the Regional Transportation Plan Project Status for the King County Foothills Trail (South) and White River Bridge Project

With a quorum, the board went back to approve consent agenda items b and c.

ACTION: The motion was made by Councilmember Kate Kruller and seconded by Councilmember Jennifer Robertson to adopt consent agenda items b and c. The motion passed.

REPORT ON PSRC'S BICYCLE/PEDESTRIAN WORK PROGRAM

Sarah Gutchow, PSRC, provided the board with an overview of PSRC's Bicycle and Pedestrian work program. Ms. Gutchow discussed PSRC's role in bicycle and pedestrian planning which included producing and implementing the Active Transportation Plan, an appendix to the 2018 Regional Transportation Plan. The plan is a framework for how the region can enhance access to transit and other regional destinations for people walking and bicycling.

The Active Transportation Plan is implemented by supporting local active transportation planning with data and modeling. Ms. Gutchow reviewed PSRC's work and challenges to obtain a regionally consistent bicycle and pedestrian facility data set.

Another major role of PSRC is to facilitate cross-collaboration for active transportation planning across jurisdictions. A main forum is through the Bicycle and Pedestrian Advisory Committee.

Jean Kim, PSRC, briefed the board on current bicycle and pedestrian data projects, the Bicycle and Pedestrian Data Survey and the Pedestrian Access to Transit Pilot Project. She informed the board of an upcoming project to update the existing bicycle facilities map.

Ms. Gutchow shared PSRC is working on a regional inventory of bicycle and pedestrian infrastructure policies, ordinances, and regulations. She explained the benefits and challenges of this piece of the work program.

ADJOURN

The meeting adjourned at 11:28 a.m.

TRANSPORTATION POLICY BOARD
October 10, 2019

TPB MEMBERS & ALTERNATES PRESENT

Mayor Don Anderson, Local Transit – Pierce County
 Councilmember Bek Ashby, Other Cities & Towns in Kitsap County
 Rob Berman, Seattle Metropolitan Chamber of Commerce
 Russ Blount, Regional Project Evaluation Committee (Alt.)
 Keiko Budech, Transportation Choices Coalition (Alt.)
 Martha Burke, League of Women Voters of Washington
 Sally Clark, University of Washington (Alt.)
 Vicky Clarke, Cascade Bicycle Club
 Councilmember John Clauson, Local Transit – Kitsap County (Alt.) (via remote)
 Mayor Mike Courts, Other Cities & Towns in Pierce County
 Doug DeForest, Thurston Regional Planning Council
 Deputy Mayor Davina Duerr, Other Cities & Towns in King County
 Mayor Becky Erickson, Local Transit – Kitsap County, Chair
 Shawn Frederick, Snohomish Health District (Alt.) (via remote)
 Dan Gatchet, Freight Mobility Strategic Investment Board
 Representative Mia Gregerson, House Transportation Committee (via remote)
 Jesse Hamashima, Regional Staff Committee
 Peter Heffernan, Transportation Operators Committee
 Councilmember Cynthia Jacobsen, Other Cities & Towns in Pierce County (Alt.)
 Councilmember Mark James, Other Cities & Towns in Snohomish County
 Craig Kenworthy, Puget Sound Clean Air Agency (Alt.)
 Councilmember Kate Kruller, Other Cities & Towns in King County
 Councilmember Kathy Lambert, King County
 Councilmember Abel Pacheco, City of Seattle
 Dave Ramsay, WA State Transportation Improvement Board
 Councilmember Doug Richardson, Pierce County
 Councilmember Jennifer Robertson, Metropolitan Center–Bellevue
 Councilmember Mike Todd, Local Transit – Snohomish County (Alt.)
 Mayor Greg Wheeler, Metropolitan Center–Bremerton (via remote)
 Councilmember Stephanie Wright, Snohomish County (via remote)
 John Wynands, WSDOT (Alt.)

TPB MEMBERS ABSENT (*alternate present)

Commissioner Shiv Batra, WA State Transportation Commission
 Councilmember Chris Beale, Tacoma
 *Don Cairns, Regional Project Evaluation Committee
 Commissioner Ryan Calkins, Ports
 Jennifer Cook, AAA
 John Daniels, Jr., Muckleshoot Indian Tribe
 *Anne Eskridge, University of Washington

TPB MEMBERS ABSENT (*alternate present) continued

Commissioner Robert Gelder, Kitsap County
 Senator Steve Hobbs, Senate Transportation Committee
 *Kelsey Mesher, Transportation Choices Coalition
 Dan McKisson, ILWU Local 19
 *Secretary Roger Millar, WSDOT
 Councilmember Jay Mills, The Suquamish Tribe
 Councilmember Mike O'Brien, City of Seattle
 Commissioner Helen Price Johnson, Island County
 Mayor Dana Ralph, Other Cities & Towns in King County, Vice Chair
 *Councilmember Paul Roberts, Metropolitan Center–Everett/Puget Sound Clean Air Agency
 *Darrell Rodgers, Public Health Seattle & King County
 *Councilmember Terry Ryan, Local Transit – Snohomish County
 Andrew Strobel, Puyallup Tribe of Indians

GUESTS and PSRC STAFF PRESENT -

(As determined by signatures on the Attendance Sheet and documentation by staff)

Jason Anderson, Renton
 Chris Arkills, King County Metro
 Harry Barrett, Renton
 Lyndall Bervar, Office of Congressman Adam Smith
 Gil Cerise, PSRC
 Carolyn Downs, PSRC
 Richard Gelb, Public Health Seattle & King County
 Sarah Gutschow, PSRC
 Paul Inghram, PSRC
 Kathryn Johnson, PSRC
 Jean Kim, PSRC
 JoAnn Schueler, WSDOT
 Alex Ko, Sound Transit
 Ron Lewis, Sound Transit
 Robin Mayhew, PSRC
 Kelly McGourty, PSRC
 Maggie Moore, PSRC
 Casey Moreau, PSRC
 Kim Pearson, PSRC
 Tony Ravin, Sound Transit
 Kalon Thomas, PSRC
 Alex Tsimerman, SUP
 Noah Tunick, Community Transit
 Joanna Valencia, Seattle
 Lacey Jane Wolfe, City of Bellevue



Puget Sound Regional Council

ACTION ITEM

November 7, 2019

To: Transportation Policy Board

From: Kelly McGourty, Director, Transportation Planning

Subject: **Recommend Authorizing a Change in the Regional Transportation Plan Project Status for the WSDOT SR 509 Extension (with I-5), Phase 1 Project**

IN BRIEF

WSDOT has submitted a request to change the status of the SR 509 Extension (with I-5), Phase 1 project from “Candidate” to “Approved.” Per PSRC’s adopted procedures, requests to change a project status require Board action.

RECOMMENDED ACTION

The Transportation Policy Board should recommend the Executive Board authorize a change in project status for the WSDOT SR 509 Extension (with I-5), Phase 1 project from “Candidate” to “Approved.”

DISCUSSION

The Regional Transportation Plan contains policies requiring PSRC’s Executive Board to approve regionally significant transportation capacity projects before those projects begin implementation phases. Projects in the Regional Transportation Plan are designated as Candidate, Approved, or Conditionally Approved. A Candidate designation means a project has gone through a comprehensive planning process, but that one or more of the following has not yet been completed: environmental documentation and approvals, financial plan, and/or other planning requirements. A project’s status is changed to Approved once these requirements have been met. Conditional Approval may be granted if a project has fulfilled most of the approval criteria but lacks only certain details. For example, if a project awaits only final signatures on its environmental documentation but has completed all other requirements,

the Executive Board may grant Conditional Approval. Once the final details have been completed, staff has the authority to grant a project full Approval status administratively, thereby saving the project sponsor several weeks of delay.

The SR 509 Extension (with I-5), Phase 1 project will construct a new four lane SR 509 from S. 188th St to its connection with I-5. The project will also construct a two-lane southbound collector-distributor along I-5 to SR 516, reconstruct the SR 516 interchange into a diamond interchange and provide a connection to Veterans Drive. This project also constructs a northbound auxiliary lane between the SR 516/Veterans Drive on-ramp and the SR 509 off-ramp. The project also constructs a half diamond interchange to the south to connect SR 509 to 28/24th Ave S. The project will also reconstruct the S. 188th St. interchange into a half diamond to the north and construct a southbound auxiliary lane from SR 516 down to S 272nd St.

Table 1 below provides additional details of the project, including the criteria used to review the project for the requested status change.

Table 1: Project Details and Review Criteria

Review Criteria	SR 509 Extension (with I-5), Phase 1
Total Project Cost	\$ 889,402,157
Consistency with Transportation 2040 Policies	The project is consistent with regional policy.
Benefit-Cost Analysis	This project is included in the benefit-cost analysis conducted for the entire Gateway Program, including both SR 509 and SR 167 Completion Projects. The SR 509 Completion Project resulted in a 20-year benefit-cost ratio of 3.18 and a 30-year ratio of 5.76.
Environmental Documentation	The Final FEIS was approved in January 2003, and the Record of Decision was approved in March 2003. SEPA and NEPA re-evaluations were completed in January 2018.
Other Planning Requirements	WSDOT received endorsement from eighteen local agencies through a Memorandum of Understanding (MOU).
Financial Feasibility	The project is fully funded with \$49,819,000 in federal funding, \$779,892,157 in state funding, and \$59,700,000 in local funding for a total project cost of \$889,402,177 in 2026 year of expenditure dollars.

Review Criteria	SR 509 Extension (with I-5), Phase 1
Air Quality Conformity	Approving this project will not change the region's air quality conformity determination.

For more information, please contact Kelly McGourty at 206-971-3601 or kmcgourty@psrc.org.



Puget Sound Regional Council

DISCUSSION ITEM

November 7, 2019

To: Transportation Policy Board
From: Kelly McGourty, Director, Transportation Planning
Subject: **Transit Integration Report**

IN BRIEF

At its November 14 meeting, the Transportation Policy Board will hear from PSRC staff regarding the release of the 2019 Transit Integration Report.

DISCUSSION

At the Executive Board's direction, PSRC has prepared an annual report on transit integration since 2014.

The region has six main transit agencies: five local service providers (Community Transit, Everett Transit, King County Metro, Kitsap Transit, and Pierce Transit) and one regional transit authority (Sound Transit). Three additional organizations provide transit or ferry facilities or service: City of Seattle, Pierce County, and Washington State Ferries.

Ensuring effective coordination and integration among and between transit agencies is essential in avoiding customer confusion and duplicative or conflicting services. The purpose of the Transit Integration Report is to increase awareness of ongoing transit coordination activities and opportunities in the region. The 2019 Transit Integration Report focuses on the region's collective vision for public transportation and the large number of rail, bus, and ferry projects scheduled to be completed and to connect the region into a cohesive network.

The Transit Integration Report also supports RCW 35.58.2796 reporting requirements for the Washington State Department of Transportation to submit an annual report documenting transit coordination efforts in the central Puget Sound. In the spirit of

integration and reducing duplication, the 2019 Transit Integration Report will, with minor changes, function as the annual report to the transportation committees of the Legislature, as required by this law.

The 2019 Transit Integration Report is available to view online <https://www.psrc.org/sites/default/files/2019transit-integration-report.pdf> and printed copies will be available in PSRC's Information Center.

The Transportation Policy Board will hear a presentation from PSRC staff on the 2019 Transit Integration Report and will be asked to provide feedback on the content for the 2020 report, as well as to identify potential integration opportunities in the year ahead.

For more information, contact Gil Cerise at 206-971-3053, gcerise@psrc.org, or Maggie Moore at 206-464-6171, mmoore@psrc.org.



Puget Sound Regional Council

DISCUSSION ITEM

November 7, 2019

To: Transportation Policy Board

From: Kelly McGourty, Director, Transportation Planning

Subject: **Report on PSRC's Transit / TDM / Special Needs Transportation Work Program**

IN BRIEF

As part of the implementation of PSRC's Regional Transportation Plan, staff has been working closely with transit agencies, local jurisdictions, and other stakeholders on planning for public transit, including transportation demand management (TDM) and special needs transportation.

The Transportation Policy Board will be provided a briefing at its November 14, 2019 meeting on the status of the regional transit-related planning work program.

DISCUSSION

The region is in the midst of major transit expansion that includes rail, bus, and ferry investments supporting growth in regional centers and the corridors connecting them. As the region updates its Regional Growth Strategy to a 2050 horizon year, PSRC is beginning to lay the groundwork to plan for further transit investments needed to 2050, beyond the horizon of Sound Transit system planning or the long-range plans of any of the region's transit agencies.

Transportation Demand Management (TDM) helps people use the transportation system more efficiently through education, incentives, products, and programs that remove barriers to non-drive alone modes such as transit, carpool, vanpool, walking, biking, and teleworking. PSRC's TDM Action Plan provides a framework for the region to implement TDM in support of the Regional Transportation Plan. PSRC has developed a work program for furthering an understanding of the benefits and current

reach of TDM programs, with the goal of getting the most efficient use of the transportation system.

Special needs transportation provides mobility for those who are unable to transport themselves due to age, income, or disability. PSRC's role in this area is to maintain and update a regional Coordinated Transit-Human Services Transportation Plan (Coordinated Plan) that identifies mobility needs and gaps of seniors, youth, people with disabilities, and people with low income and identifies prioritized strategies to address those needs.

Over the last several months, PSRC engaged its stakeholders in data collection for both TDM and special needs transportation areas to provide more current data on these topics which have traditionally been handled in a more programmatic fashion. Data that is collected will be used to create an updated baseline for these elements and help inform future needs and opportunities analyses.

The Transportation Policy Board will be provided a briefing at its November 14, 2019 meeting on the status of PSRC's transit-related work program, including a review of work conducted to-date, work to begin in 2020, and a look at next steps for these areas.

For more information, please contact Gil Cerise at 206-971-3053, gcerise@psrc.org.

2020 PSRC Transportation Policy Board Meetings

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Meetings are held at Puget Sound Regional Council, 1011 Western Avenue, 5th floor Boardroom, 9:30-11:30 am. As needed, the Transportation Policy Board and the Growth Management Policy Board meet in joint session to coordinate activities and make decisions/recommendations.

Meeting dates and times are subject to change. If a meeting is changed or cancelled, TPB members and alternates will be notified. Updated meeting dates are also listed on PSRC's website at www.psrc.org.

Communication: Transportation Policy Board 2019 Meeting Calendar (Information Item)